STATE OF MINNESOTA
Office of the State Auditor

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State Auditor

Summary Report of County Audit Survey
January 7, 2013
Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 150 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

**Audit Practice** - conducts financial and legal compliance audits of local governments;

**Government Information** - collects and analyzes financial information for cities, towns, counties, and special districts;

**Legal/Special Investigations** - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

**Pension** - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

**Tax Increment Financing** - promotes compliance and accountability in local governments’ use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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The Office of the State Auditor (OSA) completed a comprehensive survey of counties audited by the OSA regarding their annual audit for the year ended December 31, 2011. The survey focused on the timeliness and cost of the annual audits performed by the OSA. Of the 59 counties audited by the OSA, 27 counties, or 46%, completed the survey.

**Timeliness of Audit**

Counties were asked about the timeliness of their 2011 audit performed by the OSA. Out of the 27 counties responding, 3 counties, or 11%, participate in the Government Finance Officers Association’s (GFOA) Certificate of Excellence in Financial Reporting Program. GFOA audits have a deadline of June 30. All 3 participating counties, or 100%, reported that their audits were completed on time.

The remaining 24 counties were not GFOA audits, and therefore were required to meet the federal reporting deadline of September 30. All 24 counties, or 100% of the non-GFOA audits, were completed on time.

Counties are asked to complete an Audit Preparation Checklist prior to the start of the audit. An Audit Preparation Checklist is used by a county to prepare for the audit. It allows counties to identify and commit to completion dates for the components of the audit preparation work. Once completed, the audit work can proceed. The checklist allows for efficient use of time by the county and OSA staff.

All 27 counties, or 100%, reported completing an Audit Preparation Checklist. Of those respondents, 22 of the 27 counties, or 82%, reported that county personnel adhered to their committed completion dates, which allowed the OSA to proceed with the audit of the county’s financial statements according to the schedule.

**Cost of Audit**

The survey asked if the county’s costs for the December 31, 2011 audit increased or decreased from the prior year. Of the 26 counties who answered the question, 12 counties, or 46% of the respondents, reported a decrease in costs from the prior year while 14, or 54%, reported an increase.
Counties were then asked to identify reasons for the increase or decrease in their audit costs. The 12 counties who reported a decrease in costs identified the following reasons for the decrease (counties could indicate all of the reasons that applied):

<table>
<thead>
<tr>
<th>REASONS FOR DECREASE IN AUDIT COSTS</th>
<th>Responses</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>The county completed and adhered to the audit preparation checklist</td>
<td>9</td>
<td>75%</td>
</tr>
<tr>
<td>The county had internal control policies and procedures documented for the 2011 audit</td>
<td>6</td>
<td>50%</td>
</tr>
<tr>
<td>The county provided additional training to assist county staff in preparing financial statements for the audit</td>
<td>4</td>
<td>33%</td>
</tr>
<tr>
<td>The number of internal control or compliance findings decreased from 2010 to 2011</td>
<td>4</td>
<td>33%</td>
</tr>
<tr>
<td>The county hired a consultant to help prepare for the audit</td>
<td>3</td>
<td>25%</td>
</tr>
<tr>
<td>The number of major federal programs decreased from 2010 to 2011</td>
<td>3</td>
<td>25%</td>
</tr>
<tr>
<td>The 2010 audit findings included material misstatements/audit adjustments, and the finding was resolved in 2011</td>
<td>3</td>
<td>25%</td>
</tr>
</tbody>
</table>

The 14 counties who reported an increase in audit costs identified the following reasons for the increase (counties could indicate all of the reasons that applied):

<table>
<thead>
<tr>
<th>REASONS FOR INCREASE IN AUDIT COSTS</th>
<th>Responses</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>The number of major federal programs audited increased</td>
<td>8</td>
<td>57%</td>
</tr>
<tr>
<td>The county had internal control or compliance finding(s) in the 2011 audit</td>
<td>6</td>
<td>43%</td>
</tr>
<tr>
<td>Implementation of new accounting standards has created more work for county staff in preparing for the annual audit</td>
<td>6</td>
<td>43%</td>
</tr>
<tr>
<td>The county had material misstatements identified by auditors during the 2011 audit</td>
<td>5</td>
<td>36%</td>
</tr>
<tr>
<td>There were delays in the county completing its financial statement preparation work</td>
<td>3</td>
<td>21%</td>
</tr>
<tr>
<td>The county received American Recovery and Reinvestment Act (ARRA) funds</td>
<td>3</td>
<td>21%</td>
</tr>
<tr>
<td>The county received new or additional federal funds</td>
<td>3</td>
<td>21%</td>
</tr>
<tr>
<td>The county did not complete the financial statement preparation work</td>
<td>2</td>
<td>14%</td>
</tr>
<tr>
<td>The county had major construction, a capital project, or bond issue in 2011</td>
<td>2</td>
<td>14%</td>
</tr>
<tr>
<td>The county did not conduct a risk assessment of its internal controls</td>
<td>1</td>
<td>7%</td>
</tr>
<tr>
<td>The county’s internal control policies and procedures were not documented in writing</td>
<td>1</td>
<td>7%</td>
</tr>
</tbody>
</table>

The final question on the survey asked whether the county would like the Office of the State Auditor staff to follow up on how to improve the timeliness of its audit and/or how to reduce or control audit costs. Of the 26 counties answering this question, 58%, or 15 counties, answered yes. The remaining respondents answered no, indicating that they were not interested in learning how to improve the timeliness of their audit and/or how to reduce or control audit costs.

**Quality of Audit**

Professional audit standards require that an audit organization have quality control procedures in place to ensure that services are competently delivered and adequately supervised. Both the American Institute of Certified Public Accountants’ standards and the *Government Auditing Standards* require auditors to develop and maintain an effective system of quality control. To make sure those quality control procedures are working, auditors engaged in the practice of public accounting in the United States are required to be enrolled in an approved practice-monitoring program. In addition, the Minnesota State Board of Accountancy requires that accounting firms undergo a peer review once every three years as part of its licensing process.
The goal of practice-monitoring is to promote quality in the accounting and auditing services provided by the auditors. The OSA complies with these standards by obtaining an external peer review every three years. The most recent external peer review of the OSA was completed in 2012, and did not include any findings and indicated that the OSA’s quality control policies and procedures were in place, operated effectively, and met the auditing standards. A complete copy of the OSA peer review can be found on the OSA website at www.auditor.state.mn.us under the “Auditing” tab.