STATE OF MINNESOTA Office of the State Auditor



Rebecca Otto State Auditor

PARTNERSHIP4HEALTH COMMUNITY HEALTH BOARD FERGUS FALLS, MINNESOTA

YEAR ENDED DECEMBER 31, 2015

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 150 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 700 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Year Ended December 31, 2015



Audit Practice Division Office of the State Auditor State of Minnesota

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Introductory Section

ORGANIZATION DECEMBER 31, 2015

| Community Health Board | Position | Entity |
|------------------------------|------------|-------------------|
| Commissioner Representatives | | |
| John Blaufuss | Chair | Wilkin County |
| Don Skarie | Vice Chair | Becker County |
| Frank Gross | Member | Clay County |
| Doug Huebsch | Member | Otter Tail County |
| Celine Brudvik | Member | Wilkin County |

CHS Administrator/Otter Tail County Public Health Director Diane Thorson

Clay County Public Health Director Kathy McKay

Clay County Public Health Administration & Finance Director Mary Frahm

Financial Section



STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Community Health Board Partnership4Health Community Health Board Fergus Falls, Minnesota

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the General Fund of Partnership4Health Community Health Board (Partnership4Health), Fergus Falls, Minnesota, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise Partnership4Health's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to Partnership4Health's preparation and fair presentation of the financial statements in

Page 2

order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Partnership4Health's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the General Fund of Partnership4Health Community Health Board as of December 31, 2015, and the respective changes in financial position thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Partnership4Health's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 16, 2016, on our consideration of Partnership4Health's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Partnership4Health's internal control over financial reporting and compliance.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Partnerhip4Health's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (SEFA) as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The SEFA is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the SEFA is fairly stated in all material respects in relation to the basic financial statements as a whole.

/s/Rebecca Otto

REBECCA OTTO STATE AUDITOR /s/Greg Hierlinger

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

May 16, 2016

BASIC FINANCIAL STATEMENTS

EXHIBIT 1

GENERAL FUND BALANCE SHEET AND GOVERNMENTAL ACTIVITIES STATEMENT OF NET POSITION DECEMBER 31, 2015

| | General Fund Reconciliation | | Governmental Activities | | |
|---|--------------------------------|---------------------|----------------------------|----|---------------------|
| Assets | | | | | |
| Cash and pooled investments Due from other governments | \$ | 55,723 1,063,130 | \$ - - | \$ | 55,723 1,063,130 |
| Total Assets | \$ | 1,118,853 | \$ | \$ | 1,118,853 |
| Liabilities and Deferred Inflows of Resources | | | | | |
| Liabilities | | | | | |
| Due to other governments | \$ | 822,817 | \$ 296,036 | \$ | 1,118,853 |
| Deferred Inflows of Resources | | | | | |
| Unavailable revenue | | 296,036 | (296,036) | | |
| Total Liabilities and Deferred Inflows of Resources | \$ | 1,118,853 | \$ | \$ | 1,118,853 |

Reconciliation of the General Fund Balance Sheet to Statement of Net Position

Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as deferred inflows of resources in the governmental fund.

The notes to the financial statements are an integral part of this statement.

EXHIBIT 2

GENERAL FUND REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE AND GOVERNMENTAL ACTIVITIES STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2015

| | | General Fund | Re | conciliation | ~ ~ ~ | overnmental Activities |
|---|-----------|-----------------|----|--------------|-------|---------------------------|
| Revenues | | | | | | |
| Intergovernmental Reimbursement for services | \$ | 434,676 | \$ | - | \$ | 434,676 |
| State | φ | 1,394,487 | ψ | - | φ | 1,394,487 |
| Federal | | 2,035,566 | | 296,036 | | 2,331,602 |
| Total Revenues | <u>\$</u> | 3,864,729 | \$ | 296,036 | \$ | 4,160,765 |
| Expenditures | | | | | | |
| Intergovernmental Intergovernmental payments | \$ | 3,864,729 | \$ | 296,036 | \$ | 4,160,765 |
| intergovernmental payments | ф | 3,004,723 | φ | 290,030 | φ | 4,100,703 |

Reconciliation of the General Fund's Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities

In the fund, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized along with an equal amount of expenses when earned. The adjustment to revenues between the General Fund and the statement of activities is the change in unavailable revenue.

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2015

1. <u>Summary of Significant Accounting Policies</u>

Partnership4Health Community Health Board's (Partnership4Health) financial statements are prepared in accordance with generally accepted accounting principles (GAAP) for the year ended December 31, 2015. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by Partnership4Health are discussed below.

A. <u>Financial Reporting Entity</u>

Partnership4Health was originally established July 1, 2014, by a joint powers agreement among Becker, Clay, Otter Tail, and Wilkin Counties, pursuant to Minn. Stat. ch. 145A, and pursuant to Minn. Stat. § 471.59, for the purpose of transitioning grant contracts. Partnership4Health became operational as of January 1, 2015. The joint powers agreement remains in force until any single county provides a resolution of withdrawal, duly passed by its governing board, to the County Boards and the auditor of the other counties participating in the agreement, and the Commissioner of Health for the State of Minnesota, at least one year before the beginning of the calendar year in which it takes effect.

Partnership4Health's purpose is to engage in activities designed to protect and promote the health of the general population within a community health service area by emphasizing the prevention of disease, injury, disability, and preventable death through the promotion of effective coordination and use of community resources, and by extending health services into the community.

Control is vested in Partnership4Health's Board, which consists of five members comprising four County Commissioners and one community member. Members of the Board serve an annual term, with no term limit.

The financial activities of Partnership4Health are accounted for in an agency fund by Clay County. The individuals who administer the activities of Partnership4Health are considered to be employees of Clay County Public Health.

1. <u>Summary of Significant Accounting Policies</u>

A. Financial Reporting Entity (Continued)

Partnership4Health is a joint venture independent of the counties that formed it. Each county has an ongoing responsibility to provide funding for the operating costs of the Board. The funding is allocated in accordance with the actual expenses incurred by representatives of the respective counties on the Board. In addition, administrative operating costs are allocated proportionately, with total subsidy funds available to each member county.

B. Basic Financial Statements

The basic financial statements display information about Partnership4Health's activities as a whole and information on the individual fund. These separate presentations are reported in different columns on Exhibits 1 and 2. Each exhibit starts with a column of information based on activities of the General Fund and reconciles it to a column that reports the governmental activities of Partnership4Health as a whole.

The governmental activities statement of net position column is reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Partnership4Health's net position is reported as unrestricted net position. The statement of activities demonstrates the degree to which the expenses of Partnership4Health are offset by revenues.

Partnership4Health reports one governmental fund. The General Fund is Partnership4Health's primary operating fund and accounts for all financial resources of the organization.

C. Measurement Focus and Basis of Accounting

The governmental activities financial statement columns are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental funds financial statement columns (the General Fund) are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and

1. <u>Summary of Significant Accounting Policies</u>

C. <u>Measurement Focus and Basis of Accounting</u> (Continued)

available. Partnership4Health considers all revenues to be available if collected within 60 days after the end of the current period. Expenditures are recorded when the related fund liability is incurred, except for claims and judgments, which are recognized as expenditures to the extent that they have matured. When both restricted and unrestricted resources are available for use, it is Partnership4Health's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

1. Assets

Due From/To Other Governments

Amounts represent receivables and payables related to grants from federal, state, and local governments for program administration.

Capital Assets and Depreciation

Capital assets are reported in the governmental activities statement of net position. Partnership4Health has adopted Clay County's capitalization policy, which defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost. Currently, Partnership4Health has no capital assets that meet the threshold for capitalization.

2. <u>Deferred Outflows/Inflows of Resources</u>

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until then. No deferred outflows of resources affect the governmental funds or governmental activities financial statements in the current year.

1. <u>Summary of Significant Accounting Policies</u>

- D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity
 - 2. <u>Deferred Outflows/Inflows of Resources</u> (Continued)

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Partnership4Health has only one type of item which arises only under the modified accrual basis of accounting that qualifies for reporting in this category.

Accordingly, the item, unavailable revenue, is reported only in the General Fund balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

3. <u>Classification of Net Position</u>

Net position in the governmental activities statement of net position is classified in the following categories:

<u>Net investment in capital assets</u> - the amount of net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted net position</u> - the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> - the amount of net position that does not meet the definition of restricted or net investment in capital assets.

1. Summary of Significant Accounting Policies

- D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)
 - 4. Classification of Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which Partnership4Health is bound to observe constraints imposed upon the use of the resources in the General Fund. The classifications are as follows:

<u>Nonspendable</u> - amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - amounts subject to external constraints imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments, or is imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - amounts that can be used only for the specific purposes imposed by formal action (ordinance or resolution) of Partnership4Health. Those committed amounts cannot be used for any other purpose unless Partnership4Health removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit these amounts.

<u>Assigned</u> - amounts Partnership4Health intends to use for specific purposes that do not meet the criteria to be classified as "restricted" or "committed."

<u>Unassigned</u> - the residual classification for the General Fund which includes all spendable amounts not contained in the other fund balance classifications.

1. <u>Summary of Significant Accounting Policies</u>

- D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity
 - 4. <u>Classification of Fund Balances</u> (Continued)

Partnership4Health applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

At December 31, 2015, the General Fund had no unassigned fund balance.

- 2. Detailed Notes
 - A. Assets

Cash Deposits

As of December 31, 2015, Partnership4Health had \$55,723 on deposit with Clay County. Cash transactions are administered by the Clay County Auditor/Treasurer, who is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to deposit cash in financial institutions designated by the County Board. All funds of Clay County are pooled.

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. Minnesota statutes require that all county deposits be covered by insurance, surety bond, or collateral. As of December 31, 2015, Clay County's deposits were not exposed to custodial credit risk.

Receivables

Receivables as of December 31, 2015, are as follows:

Due from other governments

\$ 1,063,130

Partnership4Health had no receivables scheduled to be collected beyond one year.

2. <u>Detailed Notes</u> (Continued)

B. Deferred Inflows of Resources

Deferred inflows of resources consists of state and federal grant receivables that are not collected soon enough after year-end to pay liabilities of the current period. Deferred inflows of resources at December 31, 2015, are summarized below:

| | General Fund | |
|-------------------------------|--------------|---------|
| Deferred Inflows of Resources | | |
| Defended minows of Resources | | |
| Unavailable revenue | \$ | 296,036 |

3. <u>Summary of Significant Contingencies and Other Items</u>

A. <u>Claims and Litigation</u>

The attorney for Partnership4Health estimates that potential claims against Partnership4Health resulting from litigation would not materially affect the financial statements.

B. <u>Risk Management</u>

Partnership4Health is exposed to various risks of loss related to torts and errors and omissions or natural disasters. To cover these risks, Partnership4Health is a member of the Minnesota Counties Intergovernmental Trust (MCIT), a public entity risk pool. Partnership4Health retains the risk for the deductible portions of its insurance policies. The amounts of these deductibles are considered immaterial to the financial statements.

SUPPLEMENTARY INFORMATION

EXHIBIT A-1

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2015

| Reimbursement for Services | |
|--|-----------------|
| State | |
| Minnesota Department of Human Services | \$ 434,676 |
| Grants | |
| State | |
| Minnesota Department of Health | \$ 1,394,487 |
| Grants | |
| Federal | |
| Department of | |
| Agriculture | \$ 822,197 |
| Education | 9,968 |
| Health and Human Services | 1,203,401 |
| Total federal | \$ 2,035,566 |
| Total state and federal grants | \$ 3,430,053 |
| Total Intergovernmental Revenue | \$ 3,864,729 |

EXHIBIT A-2

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2015

| Federal Grantor Pass-Through Agency Grant Program Title | Federal CFDA Number | Pass-Through Grant Number | E | xpenditures | | Passed `hrough to brecipients |
|--|---------------------------|---------------------------------|----|-------------|----|-------------------------------------|
| U.S. Department of Agriculture Passed Through Minnesota Department of Health Special Supplemental Nutrition Program for Women, Infants, and Children | 10.557 | 20572 | ¢ | 822 107 | ¢ | 877 107 |
| Infants, and Children | 10.557 | 32573 | \$ | 822,197 | \$ | 822,197 |
| U.S. Department of Education | | | | | | |
| Passed Through Minnesota Department of Health | | | | | | |
| Special Education - Grants for Infants and Families | 84.181 | Not Provided | \$ | 9,968 | \$ | 9,968 |
| | | | | | | |
| U.S. Department of Health and Human Services | | | | | | |
| Passed Through Minnesota Department of Health | | | | | | |
| Public Health Emergency Preparedness | 93.069 | 90858 | \$ | 125,120 | \$ | 125,120 |
| Hospital Preparedness Program (HPP) and Public Health | | | | | | |
| Emergency Preparedness (PHEP) Aligned Cooperative | | | | | | |
| Agreements | 93.074 | Not Provided | | 3,233 | | 3,233 |
| State Rural Hospital Flexibility Program | 93.241 | 85200 | | 16,967 | | 16,967 |
| Universal Newborn Hearing Screening | 93.251 | Not Provided | | 1,550 | | 1,550 |
| Immunization Cooperative Agreements | 93.268 | 58583 | | 7,120 | | 7,120 |
| Early Hearing Detection and Intervention Information | | | | | | |
| System (EHDI-IS) Surveillance Program | 93.314 | Not Provided | | 1,425 | | 1,425 |
| Affordable Care Act (ACA) Maternal, Infant, and Early | | | | | | |
| Childhood Home Visiting Program | 93.505 | 87929 | | 379,943 | | 379,943 |
| PPHF National Public Health Improvement Initiative | 93.507 | Not Provided | | 8,378 | | 8,378 |
| Temporary Assistance for Needy Families | 93.558 | 95995 | | 233,202 | | 233,202 |
| ACA-State Innovation Models: Funding for Model | | | | | | |
| Design and Model Testing Assistance | 93.624 | 3000028340 | | 376,428 | | 376,428 |
| State and Local Public Health Actions to Prevent Obesity, | | | | | | |
| Diabetes, Heart Disease, and Stroke (PPHF) | 93.757 | Not Provided | | 140,736 | | 140,736 |
| Maternal and Child Health Services Block Grant to the | 201101 | 11001101100 | | 1.0,700 | | 110,700 |
| States | 93.994 | Not Provided | | 205,335 | | 205,335 |
| Total U.S. Department of Health and Human Services | | | \$ | 1,499,437 | \$ | 1,499,437 |
| T-4-1 D- J 1 A J- | | | ¢ | 2 221 (02 | ¢ | 2 221 (02 |
| Total Federal Awards | | | Þ | 2,331,602 | \$ | 2,331,602 |

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2015

1. <u>Reporting Entity</u>

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Partnership4Health Community Health Board (Partnership4Health). Partnership4Health's reporting entity is defined in Note 1 to the financial statements.

2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Partnership4Health under programs of the federal government for the year ended December 31, 2015. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Partnership4Health, it is not intended to and does not present the financial position or changes in net position of Partnership4Health.

3. <u>Summary of Significant Accounting Policies</u>

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Partnership4Health has elected to not use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

4. <u>Reconciliation to Schedule of Intergovernmental Revenue</u>

| Federal grant revenue per Schedule of Intergovernmental Revenue | \$ 2,035,566 |
|--|-----------------|
| Grants received more than 60 days after year-end, deferred in 2015 | |
| Temporary Assistance for Needy Families | 102,858 |
| ACA-State Innovation Models: Funding for Model Design and Model Testing | |
| Assistance State and Local Dublic Health Actions to Drevent Obesity, Dichetes, Heart Disease | 155,002 |
| State and Local Public Health Actions to Prevent Obesity, Diabetes, Heart Disease, and Stroke (PPHF) | 38,176 |
| Expenditures Per Schedule of Expenditures of Federal Awards | \$ 2,331,602 |

Management and Compliance Section

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2015

I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP: **Unmodified**

Internal control over financial reporting:

- Material weaknesses identified? No
- Significant deficiencies identified? None reported

Noncompliance material to the financial statements noted? No

Federal Awards

Internal control over major programs:

- Material weaknesses identified? No
- Significant deficiencies identified? None reported

Type of auditor's report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? No

The major federal programs are:

| Special Supplemental Nutrition Program for Women, | |
|---|-----------------|
| Infants, and Children | CFDA No. 10.557 |
| Temporary Assistance for Needy Families | CFDA No. 93.558 |

The threshold for distinguishing between Types A and B programs was \$750,000.

Partnerhip4Health Community Health Board qualified as a low-risk auditee? No

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

None.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Community Health Board Partnership4Health Community Health Board Fergus Falls, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of Partnership4Health Community Health Board (Partnership4Health), Fergus Falls, Minnesota, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise Partnership4Health's basic financial statements, and have issued our report thereon dated May 16, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Partnerhip4Health's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Partnership4Health's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Partnership4Health's internal control over financial control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of Partnership4Health's financial statements will not be prevented, or detected and corrected, on a

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timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Partnership4Health's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

The *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains six categories of compliance to be tested in connection with the audit of Parternship4Health's financial statements: contracting and bidding, deposits and investments, conflicts of interest, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except that we did not test for compliance with the provisions for contracting and bidding and tax increment financing because Partnership4Health did no contracting in 2015 and does not use tax increment financing.

In connection with our audit, nothing came to our attention that caused us to believe that Partnership4Health failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding Partnership4Health's noncompliance with the above referenced provisions.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting, compliance, and the provisions of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions* and the results of that testing, and not to provide an opinion on the effectiveness of Partnership4Health's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Partnership4Health's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

May 16, 2016



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REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Independent Auditor's Report

Community Health Board Partnership4Health Community Health Board Fergus Falls, Minnesota

Report on Compliance for Each Major Federal Program

We have audited Partnership4Health Community Health Board's (Partnership4Health) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Partnership4Health's major federal programs for the year ended December 31, 2015. Partnership4Health's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Partnership4Health Community Health Board's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Partnership4Health's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Partnership4Health's compliance with those requirements.

Opinion on Each Major Federal Program

In our opinion, Partnership4Health Community Health Board complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2015.

Report on Internal Control Over Compliance

Management of Partnership4Health is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Partnership4Health's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Partnership4Health's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency or combination of deficience is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of This Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

May 16, 2016