

State of Minnesota



Office of the State Auditor

Julie Blaha
State Auditor

**Mahnomen County
Mahnomen, Minnesota**

Year Ended December 31, 2020

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 100 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice – conducts financial and legal compliance audits of local governments;

Government Information – collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations – provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension – monitors investment, financial, and actuarial reporting for Minnesota’s local public pension funds; and

Tax Increment Financing – promotes compliance and accountability in local governments’ use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Mahnomen County Mahnomen, Minnesota

Year Ended December 31, 2020



Office of the State Auditor

**Audit Practice Division
Office of the State Auditor
State of Minnesota**

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

TABLE OF CONTENTS

	<u>Exhibit</u>	<u>Page</u>
Introductory Section		
Organization Schedule		1
Financial Section		
Independent Auditor’s Report		2
Management’s Discussion and Analysis		5
Basic Financial Statements		
Government-Wide Financial Statements		
Statement of Net Position	1	14
Statement of Activities	2	16
Fund Financial Statements		
Governmental Funds		
Balance Sheet	3	18
Reconciliation of Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position—Governmental Activities	4	20
Statement of Revenues, Expenditures, and Changes in Fund Balance	5	21
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Government-Wide Statement of Activities—Governmental Activities	6	23
Fiduciary Funds		
Statement of Fiduciary Net Position	7	24
Statement of Changes in Fiduciary Net Position	8	25
Notes to the Financial Statements		26
Required Supplementary Information		
Budgetary Comparison Schedules		
General Fund	A-1	108
Road and Bridge Special Revenue Fund	A-2	111
Social Services Special Revenue Fund	A-3	112

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

TABLE OF CONTENTS

	<u>Exhibit</u>	<u>Page</u>
Financial Section		
Required Supplementary Information (Continued)		
Schedule of Changes in Total OPEB Liability and Related Ratios – Other Postemployment Benefits	A-4	113
PERA General Employees Retirement Plan		
Schedule of Proportionate Share of Net Pension Liability	A-5	114
Schedule of Contributions	A-6	115
PERA Public Employees Police and Fire Plan		
Schedule of Proportionate Share of Net Pension Liability	A-7	116
Schedule of Contributions	A-8	117
PERA Public Employees Local Government Correctional Service Retirement Plan		
Schedule of Proportionate Share of Net Pension Liability	A-9	118
Schedule of Contributions	A-10	119
Notes to the Required Supplementary Information		120
 Supplementary Information		
Nonmajor Governmental Funds		
Combining Balance Sheet	B-1	130
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance	B-2	131
Budgetary Comparison Schedules		
Solid Waste Special Revenue Fund	B-3	132
Ditch Special Revenue Fund	B-4	133
Fiduciary Funds – Custodial Funds		
Combining Statement of Fiduciary Net Position	C-1	135
Combining Statement of Changes in Fiduciary Net Position	C-2	137
 Other Schedules		
Schedule of Deposits and Investments	D-1	139
Balance Sheet by Ditch – Ditch Special Revenue Fund	D-2	140
Schedule of Intergovernmental Revenue	D-3	141
Schedule of Expenditures of Federal Awards	D-4	143
Notes to the Schedule of Expenditures of Federal Awards		145

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

TABLE OF CONTENTS
(Continued)

	<u>Exhibit</u>	<u>Page</u>
Management and Compliance Section		
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>		147
Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance		150
Schedule of Findings and Questioned Costs		153
Corrective Action Plan		159
Summary Schedule of Prior Audit Findings		161

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**ORGANIZATION SCHEDULE
DECEMBER 31, 2020**

Office	Name	Term Expires
Commissioners		
1st District	Darvin Schoenborn ²	January 2021
2nd District	Scott McCollum	January 2023
3rd District	Larry Olson ¹	January 2023
4th District	Karen Ahmann	January 2021
5th District	David Geray	January 2021
Officials		
Elected		
Attorney	Mitch Schluter	January 2023
Auditor	James Lee	January 2023
County Recorder	Susan Bendickson	January 2023
Registrar of Titles	Susan Bendickson	January 2023
Sheriff	Josh Guenther	January 2023
Treasurer	Brenda Lundon	January 2023
Appointed		
Assessor	Jill Murray ³	December 2020
County Administrator	Jeff Cadwell	Indefinite
Court Administrator	Camille Parks	Indefinite
Highway Engineer	Jonathan Large	May 2021
Veterans Service Officer	John Nelson	Indefinite
Medical Examiner	Dr. Mary Ann Sens	Indefinite
Solid Waste Officer	Vacant ⁴	Indefinite
Social Services Director	Julie Hanson	Indefinite

¹Chair

²Vice Chair

³ Terri Johnson, previous Assessor, retired at the end of October 2020. Jill Murraray, Norman County Assessor filled the vacant position from November 1, 2020 through December 31, 2020.

⁴ Mark Diekman, previous Solid Waste Officer, retired September 30, 2020. Position has not been filled. Jeff Cadwell, County Administrator, has assumed the duties of Solid Waste Officer Position until the position is filled.



INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners
Mahnomen County
Mahnomen, Minnesota

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County, Minnesota, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Mahnomen Health Center, the discretely presented component unit. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Mahnomen Health Center, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control

relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County, Minnesota, as of December 31, 2020, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Required Supplementary Information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Mahnomen County's basic financial statements. The Supplementary Information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The Supplementary Information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with

auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2021, on our consideration of Mahnomen County’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Mahnomen County’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Mahnomen County’s internal control over financial reporting and compliance. It does not include the Mahnomen Health Center, which was audited by other auditors.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County’s basic financial statements. The accompanying Schedule of Expenditures of Federal Awards (SEFA) is presented for purposes of additional analysis, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the SEFA is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

/s/Julie Blaha

JULIE BLAHA
STATE AUDITOR

September 22, 2021

/s/Dianne Syverson

DIANNE SYVERSON, CPA
DEPUTY STATE AUDITOR

MANAGEMENT'S DISCUSSION AND ANALYSIS

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2020
(Unaudited)**

INTRODUCTION

Mahnomen County's Management's Discussion and Analysis (MD&A) provides an overview of the County's financial activities for the fiscal year ended December 31, 2020. Since this information is designed to focus on the current year and past year's activities, resulting changes, and known facts, it should be read in conjunction with Mahnomen County's financial statements and the notes to the financial statements.

FINANCIAL HIGHLIGHTS

- Governmental activities: total net position is \$39,985,344, of which Mahnomen County has a net investment in capital assets of \$37,168,117; \$3,582,302 is restricted to specific purposes/uses; and (\$765,075) is classified as unrestricted by the County.
- The County's net position increased by \$1,703,463 for the year ended December 31, 2020.
- The net costs (expenses) of Mahnomen County's governmental activities for the year ended December 31, 2020, were \$5,144,536. General property tax revenues and other revenue sources funded those costs.
- Mahnomen County's total governmental funds' fund balances increased by \$561,849.

OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A is intended to serve as an introduction to the basic financial statements. The County's basic financial statements consist of three parts: government-wide financial statements, fund financial statements, and notes to the financial statements. The MD&A (this section) and certain budgetary comparison schedules are required to accompany the basic financial statements and, therefore, are included as required supplementary information. The following chart demonstrates how the different pieces are inter-related.

Management’s Discussion and Analysis (Required Supplementary Information)

Government-Wide Financial Statements	Fund Financial Statements
Notes to the Financial Statements	

Required Supplementary Information (Other than Management’s Discussion and Analysis)
--

Mahnomen County presents two government-wide financial statements. They are the Statement of Net Position and the Statement of Activities. These two government-wide financial statements provide information about the activities of the County as a whole and present a longer-term view of the County’s finances. Mahnomen County’s fund financial statements follow these two government-wide financial statements. For governmental activities, these statements tell how the County financed services in the short term as well as what remains for future spending. Fund financial statements also report the County’s operations in more detail than the government-wide statements by providing information about the County’s most significant/major funds. The remaining statements provide financial information about activities for which the County acts solely as a trustee or agent for the benefit of those outside of the government.

Government-Wide Financial Statements—The Statement of Net Position and the Statement of Activities

The Statement of Net Position and the Statement of Activities report information about Mahnomen County as a whole and about its activities in a way that helps the reader determine whether the County’s financial condition has improved or declined as a result of the current year’s activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies.

These two statements consider all of Mahnomen County’s current year revenues and expenses regardless of when the County receives the revenue or pays the expenditure. These two statements report Mahnomen County’s net position and changes in net position. You can think of the County’s net position as the difference between assets and liabilities. This is one way to measure the County’s financial health or financial position. Over time, increases or decreases in the County’s net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, such as changes in the County’s property tax base and the general economic conditions of the state and County, in order to assess the overall financial health of Mahnomen County.

In the Statement of Net Position and the Statement of Activities, we divide Mahnomen County into two kinds of activities:

- Governmental activities – Mahnomen County reports its basic services in the “Governmental Activities” column of these reports. The activities reported by the County include general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, economic development, and interest. Mahnomen County finances the majority of these activities with local property taxes, state-paid aids, fees, charges for services, and federal and state grants.
- Component unit – The County includes a separate legal entity in its report. This entity is the Mahnomen Health Center. Although legally separate, this component unit is important because the County is financially accountable for it.

Fund Financial Statements

Mahnomen County’s fund financial statements provide detailed information about the significant funds—not the County as a whole. Funds may be established by the County to meet requirements of a specific state law; to help control and manage money for a particular purpose/project; or to show that it is meeting specific legal responsibilities and obligations when expending property tax revenues, grants, and/or other funds designated for a specific purpose.

Governmental Funds

The County’s basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. Mahnomen County reports these funds in its financial statements using an accounting method called modified accrual accounting. This accounting method measures cash and other financial assets that the County can readily convert to cash. The County’s governmental fund statements provide a detailed short-term view of the County’s general government operations and the basic services it provides. Governmental fund information helps determine whether financial resources are available that the County can spend in the near future to finance various programs within the County. Mahnomen County has described the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation statement following each governmental fund financial statement.

Reporting the County’s Fiduciary Responsibilities

Mahnomen County is the trustee, or fiduciary, over assets which can be used only for the trust beneficiaries, based on the trust arrangement. The County reports all of its fiduciary activities in a separate Statement of Fiduciary Net Position and Changes in Fiduciary Net Position. We exclude these activities from the County’s other financial statements because the County cannot use these assets to finance its operations. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

THE COUNTY AS A WHOLE

Mahnomen County's combined total net position, as reported for the year ended December 31, 2020, was \$39,985,344. The analysis below focuses on the net position (Table 1) and change in net position (Table 2) of the County's governmental activities.

**Table 1
Net Position**

	<u>2020</u>	<u>2019</u>
Assets		
Current and other assets	\$ 9,632,050	\$ 10,611,147
Capital assets	<u>37,430,831</u>	<u>34,500,787</u>
Total Assets	<u>\$ 47,062,881</u>	<u>\$ 45,111,934</u>
Deferred Outflows of Resources		
Deferred pension outflows	\$ 782,785	\$ 1,247,560
Deferred other postemployment benefits outflows	<u>157,036</u>	<u>116,193</u>
Total Deferred Outflows of Resources	<u>\$ 939,821</u>	<u>\$ 1,363,753</u>
Liabilities		
Long-term liabilities	\$ 5,909,939	\$ 5,210,636
Other liabilities	<u>920,917</u>	<u>824,117</u>
Total Liabilities	<u>\$ 6,830,856</u>	<u>\$ 6,034,753</u>
Deferred Inflows of Resources		
Deferred pension inflows	\$ 987,428	\$ 2,080,201
Deferred other postemployment benefits inflows	198,825	42,609
Prepaid taxes	<u>249</u>	<u>36,243</u>
Total Deferred Inflows of Resources	<u>\$ 1,186,502</u>	<u>\$ 2,159,053</u>
Net Position		
Net investment in capital assets	\$ 37,168,117	\$ 34,497,180
Restricted	3,582,302	4,945,194
Unrestricted	<u>(765,075)</u>	<u>(1,160,493)</u>
Total Net Position	<u>\$ 39,985,344</u>	<u>\$ 38,281,881</u>

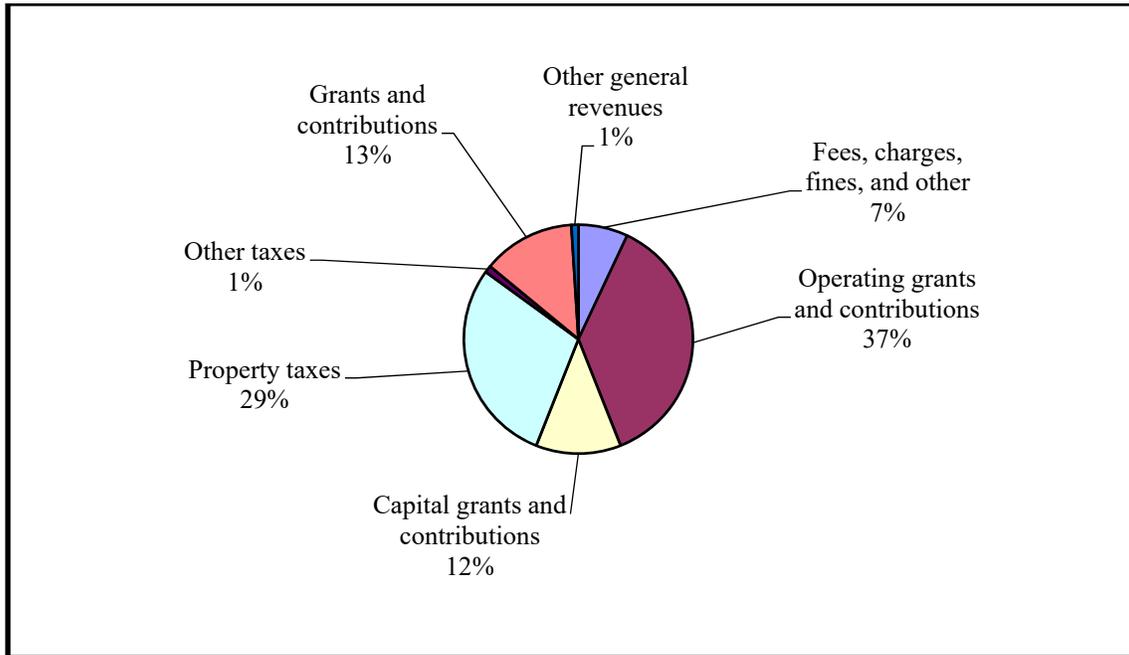
Unrestricted net assets totaling (\$765,075) are not available to Mahnomen County to finance day-to-day operations.

Table 2
Change in Net Position

	2020	2019
Revenues		
Program revenues		
Fees, charges, fines, and other	\$ 1,013,268	\$ 1,199,885
Operating grants and contributions	5,796,219	4,289,738
Capital grants and contributions	1,804,174	1,937,635
General revenues		
Property taxes	4,474,334	4,251,514
Other taxes	123,716	124,733
Grants and contributions	2,059,048	2,486,646
Other general revenues	190,901	227,556
Total Revenues	\$ 15,461,660	\$ 14,517,707
Expenditures		
Program expenses		
General government	\$ 3,158,210	\$ 3,100,581
Public safety	2,832,250	2,955,416
Highways and streets	3,536,214	3,372,010
Sanitation	209,708	252,450
Human services	3,332,870	3,146,437
Health	114,430	137,786
Culture and recreation	152,133	197,080
Conservation of natural resources	259,973	269,805
Economic development	151,350	284,844
Interest	11,059	293
Total Expenditures	\$ 13,758,197	\$ 13,716,702
Change in Net Position	\$ 1,703,463	\$ 801,005
Net Position – January 1	38,281,881	37,480,876
Net Position – December 31	\$ 39,985,344	\$ 38,281,881

Mahnomen County's total revenues for the year ended December 31, 2020, were \$15,461,660. The total cost of County programs and services for the year ended December 31, 2020, was \$13,758,197. The net position for governmental activities increased by \$1,703,463. The following pie chart depicts those revenues in seven categories.

**Total County Revenues
(Percent of Total)**



Governmental Activities

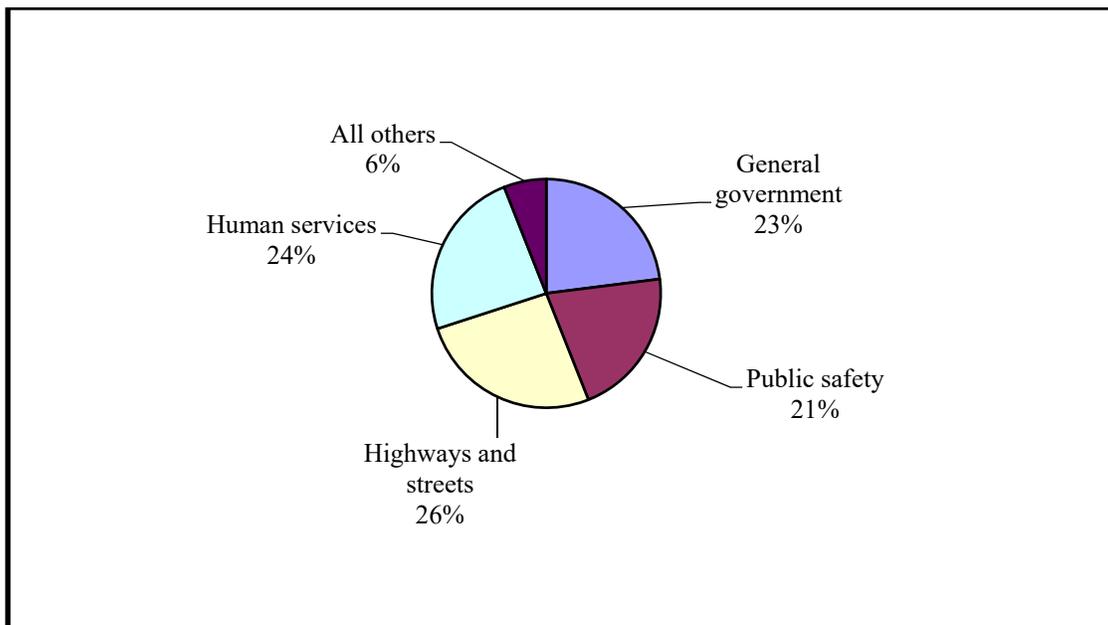
Mahnomen County’s costs for all governmental activities for the year ended December 31, 2020, were \$13,758,197, as shown on the Statement of Activities. The net cost of services was ultimately funded through local property taxes and applicable offsetting revenues such as fees, fines, interest income, and grants.

Table 3 presents the cost of each of Mahnomen County’s four largest program functions, as well as each function’s net cost (total cost, less revenues generated by the activities). The net cost shows the financial burden placed on the County’s taxpayers by each of these functions.

**Table 3
Governmental Activities**

	2020	
	Total Cost of Services	Net Cost of Services
Program Expenses		
General government	\$ 3,158,210	\$ 2,209,815
Public safety	2,832,250	2,381,345
Highways and streets	3,536,214	(709,121)
Human services	3,332,870	1,218,094
All others	898,653	44,403
Totals	<u>\$ 13,758,197</u>	<u>\$ 5,144,536</u>

**Governmental Activities' Expenses
(Percent of Total)**



The County's Funds

As Mahnomens County completed the year, its governmental funds, as presented in the balance sheet, reported a combined fund balance of \$6,339,370, which is above last year's total combined fund balance of \$5,777,521. This increase of \$561,849 represents a 9.72 percent total increase. Included in this total fund balance is the County's General Fund balance of \$2,979,634. The General Fund's change in fund balance (an increase of \$284,802 from 2019) represented a 10.57 percent increase in the General Fund balance. The General Fund's increase was due to excess revenues over expenditures of \$60,792 and an other financing source in the amount of \$224,010. The Road and Bridge Special Revenue Fund balance increased by \$212,538, 10.79 percent, and the Social Services Special Revenue Fund balance was increased by \$36,189, or 8.59 percent.

General Fund Budgetary Highlights

The Mahnomens County Board of Commissioners, over the course of a budget year, may amend/revise the County's General Fund budget; however, in 2020 the County Board of Commissioners did not make any budgetary amendments/revisions. If the County Board of Commissioners had made changes to the budget as originally adopted on Tuesday, December 17, 2019, these budget amendments/revisions would have fallen into one of three categories: new information changing original budget estimations, greater than anticipated revenues or costs, and final agreement reached on employee contracts.

In the County’s General Fund, the actual revenues were over the budgeted revenues by \$864,276. The total actual expenditures in the County’s General Fund were under the budgeted expenditures by \$186,908. The actual General Fund balance increased by a total of \$284,802.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of 2020, Mahnomen County had \$37,430,831 invested in a broad range of capital assets including land, buildings, highways and streets, and equipment (see Table 4). This amount represents a net increase (including additions and deductions) of \$2,930,044, or 8.49 percent, more than last year.

**Table 4
Capital Assets at Year-End
(Net of Depreciation)**

	2020	2019
Land	\$ 534,639	\$ 534,639
Construction in progress	2,096,839	2,222,601
Land improvements	536,324	578,258
Buildings and improvements	1,834,864	1,194,963
Machinery, furniture, and equipment	1,639,530	1,518,274
Infrastructure	30,788,635	28,452,052
Totals	\$ 37,430,831	\$ 34,500,787

Mahnomen County’s fiscal year 2020 capital budget plans did not call for any other major expenditures outside of the normal equipment, vehicles, and road construction projects. More detailed information about the County’s capital assets can be found in Note 3.A.3. to the Mahnomen County financial statements.

Debt

At the end of the current fiscal year, the County has outstanding debt of \$262,714. This is made up of capital leases for a copier machine and various leased vehicles.

Information on the County’s other long-term obligations can be found in the notes to the financial statements in this report.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGETS AND RATES

The County’s elected and appointed officials considered many factors when setting the fiscal year 2021 budget, tax rates, and fees that will be charged for governmental activities.

- The State of Minnesota is addressing its budget surplus issues. This may or may not have a significant impact on future Mahnomen County budgets. Major revenue sources for the County are state-paid aids, credits, and grants.
- Mahnomen County's average net tax capacity rates have remained relatively consistent. The County also has a good seasonal, residential, commercial/industrial, and agricultural base. Keeping this tax base vital and healthy is very important to the County's overall financial health and condition.
- Mahnomen County's annual unemployment rate for 2020 averaged 10.8 percent. The County's unemployment rate for 2019 averaged 4.7 percent according to the Minnesota Department of Employment and Economic Development.
- The Minnesota state demographer's census data has estimated Mahnomen County's 2019 population at 5,529 residents. The 2020 population data was not available as of August 11, 2021.
- The 2021 net property tax levies are established as of the time of this printing and increased by \$230,521, which is an increase of 5.0 percent from 2020.
- Planning and financing for facility space needs and the possibility of a new public safety facility center project are continuing to be monitored by the County Board.
- Reviewing revenue sources and considering cost-effective and efficient means for the delivery of Mahnomen County programs and services will influence the development of future budgets.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

Mahnomen County's financial report provides citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances, and it shows the County's accountability for the money it receives and spends. If you have questions about this report or need additional financial information, contact James Lee, Mahnomen County Auditor, (218) 935-5669, at 311 North Main Street, PO Box 379, Mahnomen, Minnesota 56557.

BASIC FINANCIAL STATEMENTS

GOVERNMENT-WIDE FINANCIAL STATEMENTS

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT 1

**STATEMENT OF NET POSITION
DECEMBER 31, 2020**

	Primary Government Governmental Activities	Mahnomen Health Center Component Unit
<u>Assets</u>		
Current assets		
Cash and pooled investments	\$ 5,503,518	\$ 6,871,124
Departmental cash	136,223	-
Taxes receivable – delinquent	120,373	-
Special assessments receivable		
Delinquent	618	-
Noncurrent	33,000	-
Accounts receivable – net	212,114	2,104,818
Accrued interest receivable	2,562	-
Due from other governments	3,536,713	-
Inventories	79,587	125,491
Prepaid items	-	39,426
Noncurrent assets		
Other long-term investments	-	400,000
Contract for deed	7,342	-
Investment in joint venture	-	204,507
Capital assets		
Non-depreciable	2,631,478	44,229
Depreciable – net of accumulated depreciation	34,799,353	2,564,014
Total Assets	\$ 47,062,881	\$ 12,353,609
<u>Deferred Outflows of Resources</u>		
Deferred pension outflows	\$ 782,785	\$ 328,039
Deferred other postemployment benefits outflows	157,036	15,070
Total Deferred Outflows of Resources	\$ 939,821	\$ 343,109

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**EXHIBIT 1
(Continued)**

**STATEMENT OF NET POSITION
DECEMBER 31, 2020**

	Primary Government Governmental Activities	Mahnomen Health Center Component Unit
<u>Liabilities</u>		
Accounts payable	\$ 399,762	\$ 1,014,521
Salaries payable	280,454	170,298
Compensated absences/vacation/sick payable – current	-	178,138
Contracts payable	88,705	-
Due to other governments	151,996	-
Unearned revenue	-	4,623,969
Residents' personal funds	-	12,939
Gross revenue bonds – current	-	24,033
Capital leases payable – current	-	44,178
Long-term liabilities		
Long-term debt payable – noncurrent	-	105,267
Due within one year	254,455	-
Due in more than one year	447,592	-
Net pension liability	3,623,459	3,195,578
Other postemployment benefits liability	1,584,433	98,221
	\$ 6,830,856	\$ 9,467,142
<u>Deferred Inflows of Resources</u>		
Deferred pension inflows	\$ 987,428	\$ 130,562
Deferred other postemployment benefits inflows	198,825	4,177
Prepaid property taxes	249	-
	\$ 1,186,502	\$ 134,739
<u>Net Position</u>		
Net investment in capital assets	\$ 37,168,117	\$ 2,434,765
Restricted for		
General government	88,836	-
Public safety	58,930	-
Highways and streets	2,266,210	-
Social services	10,637	-
Sanitation	93,912	-
Culture and recreation	119,075	-
Conservation of natural resources	687,952	-
Held in trust for other purposes	500	-
Economic development	256,250	-
Unrestricted	(765,075)	660,072
	\$ 39,985,344	\$ 3,094,837

The notes to the financial statements are an integral part of this statement.

Page 15

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2020**

	Expenses	Fees, Charges, Fines, and Other
<u>Functions/Programs</u>		
Primary government		
Governmental activities		
General government	\$ 3,158,210	\$ 197,664
Public safety	2,832,250	131,115
Highways and streets	3,536,214	141,866
Sanitation	209,708	198,708
Human services	3,332,870	233,252
Health	114,430	40,134
Culture and recreation	152,133	-
Conservation of natural resources	259,973	45,856
Economic development	151,350	24,673
Interest	11,059	-
	\$ 13,758,197	\$ 1,013,268
Total Primary Government	\$ 13,758,197	\$ 1,013,268
Component unit		
Mahnomen Health Center	\$ 10,150,408	\$ 8,994,159

General Revenues

Property taxes
Special assessments
Mortgage registry and deed tax
Grants and contributions not restricted to specific programs
Payments in lieu of tax
Unrestricted investment earnings
Miscellaneous

Total general revenues

Change in net position

Net Position – Beginning

Net Position – Ending

EXHIBIT 2

Program Revenues		Net (Expense) Revenue and Changes in Net Position	
Operating Grants and Contributions	Capital Grants and Contributions	Primary Government Governmental Activities	Mahnomen Health Center Component Unit
\$ 750,731	\$ -	\$ (2,209,815)	
319,790	-	(2,381,345)	
2,366,944	1,736,525	709,121	
69,692	-	58,692	
1,881,524	-	(1,218,094)	
-	-	(74,296)	
107,216	-	(44,917)	
28,823	-	(185,294)	
271,499	67,649	212,471	
-	-	(11,059)	
\$ 5,796,219	\$ 1,804,174	\$ (5,144,536)	
\$ 1,994,865	\$ 244,877		\$ 1,083,493
		\$ 4,474,334	\$ -
		-	54,195
		3,219	-
		2,059,048	19,244
		120,497	-
		89,437	25,351
		101,464	-
		\$ 6,847,999	\$ 98,790
		\$ 1,703,463	\$ 1,182,283
		38,281,881	1,912,554
		\$ 39,985,344	\$ 3,094,837

FUND FINANCIAL STATEMENTS

GOVERNMENTAL FUNDS

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT 3

**BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2020**

	<u>General</u>	<u>Road and Bridge</u>	<u>Social Services</u>	<u>Other Governmental Funds</u>	<u>Total</u>
<u>Assets</u>					
Current assets					
Cash and pooled investments	\$ 2,862,687	\$ 1,489,265	\$ 375,630	\$ 774,236	\$ 5,501,818
Petty cash and change funds	1,700	-	-	-	1,700
Departmental cash	136,223	-	-	-	136,223
Taxes receivable – delinquent	81,425	17,661	21,274	13	120,373
Special assessments					
Delinquent	-	111	-	507	618
Noncurrent	-	-	-	33,000	33,000
Accounts receivable	13,076	-	183,152	15,886	212,114
Accrued interest receivable	2,562	-	-	-	2,562
Due from other funds	13,569	1,255	-	-	14,824
Due from other governments	395,264	2,858,002	283,447	-	3,536,713
Inventories	-	79,587	-	-	79,587
Noncurrent assets					
Contract for deed	7,342	-	-	-	7,342
Total Assets	<u>\$ 3,513,848</u>	<u>\$ 4,445,881</u>	<u>\$ 863,503</u>	<u>\$ 823,642</u>	<u>\$ 9,646,874</u>
<u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u>					
Liabilities					
Accounts payable	\$ 133,895	\$ 156,569	\$ 102,754	\$ 6,544	\$ 399,762
Salaries payable	165,578	37,317	77,210	349	280,454
Contracts payable	-	88,705	-	-	88,705
Due to other funds	-	6,008	17,757	1,449	25,214
Due to other governments	81,031	290	10,609	49,676	141,606
Total Liabilities	<u>\$ 380,504</u>	<u>\$ 288,889</u>	<u>\$ 208,330</u>	<u>\$ 58,018</u>	<u>\$ 935,741</u>
Deferred Inflows of Resources					
Unavailable revenue	\$ 153,545	\$ 1,975,504	\$ 197,616	\$ 44,849	\$ 2,371,514
Prepaid property taxes	165	34	41	9	249
Total Deferred Inflows of Resources	<u>\$ 153,710</u>	<u>\$ 1,975,538</u>	<u>\$ 197,657</u>	<u>\$ 44,858</u>	<u>\$ 2,371,763</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**EXHIBIT 3
(Continued)**

**BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2020**

	<u>General</u>	<u>Road and Bridge</u>	<u>Social Services</u>	<u>Other Governmental Funds</u>	<u>Total</u>
<u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u> (Continued)					
Fund Balances					
Nonspendable					
Inventories	\$ -	\$ 79,587	\$ -	\$ -	\$ 79,587
Contract for deed	7,342	-	-	-	7,342
Missing heirs	500	-	-	-	500
Restricted for					
Minnesota Housing Finance					
Agency – Revolving Fund	231,628	-	-	-	231,628
Economic development	256,250	-	-	-	256,250
Recorder's technology equipment	61,498	-	-	-	61,498
E-911	4,882	25,203	-	-	30,085
Recorder's compliance	27,338	-	-	-	27,338
Child protection services	-	-	10,637	-	10,637
Extension youth program	395	-	-	-	395
Administering the carrying of weapons	26,141	-	-	-	26,141
SCORE	-	-	-	93,912	93,912
Highway projects	-	315,543	-	-	315,543
Gravel pit restoration	-	19,770	-	-	19,770
Ditch maintenance and construction	-	-	-	258,405	258,405
DARE	378	-	-	-	378
Timber development	204,577	-	-	-	204,577
Parks and recreation	119,075	-	-	-	119,075
Riparian protection	190,082	-	-	-	190,082
Aquatic invasive species prevention	34,493	-	-	-	34,493
Sheriff's contingencies	2,326	-	-	-	2,326
Assigned to					
Highways and streets	-	1,741,351	-	-	1,741,351
Social services	-	-	446,879	-	446,879
Solid waste	-	-	-	335,157	335,157
Hospital reserve	-	-	-	33,292	33,292
Unassigned	1,812,729	-	-	-	1,812,729
Total Fund Balances	\$ 2,979,634	\$ 2,181,454	\$ 457,516	\$ 720,766	\$ 6,339,370
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 3,513,848	\$ 4,445,881	\$ 863,503	\$ 823,642	\$ 9,646,874

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT 4

**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO
THE GOVERNMENT-WIDE STATEMENT OF NET POSITION—GOVERNMENTAL ACTIVITIES
DECEMBER 31, 2020**

Fund balances – total governmental funds (Exhibit 3)	\$	6,339,370
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		37,430,831
Deferred outflows of resources resulting from pension obligations are not available resources and, therefore, are not reported in governmental funds		782,785
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.		2,371,514
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Capital leases	\$	(262,714)
Due to Minnesota Housing Finance Agency – Revolving Fund		(231,628)
Compensated absences		(207,705)
Other postemployment benefits liability		(1,584,433)
Net pension liability		<u>(3,623,459)</u>
Deferred inflows resulting from pension obligations are not due and payable in the current period and, therefore, are not reported in the governmental funds.		(987,428)
Deferred inflows of resources resulting from changes in the components of the other postemployment benefits liability are not reported in the governmental funds.		(198,825)
Deferred outflows of resources resulting from changes in the components of the other postemployment benefits liability are not reported in the governmental funds.		<u>157,036</u>
Net Position of Governmental Activities (Exhibit 1)	\$	<u>39,985,344</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT 5

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>General</u>	<u>Road and Bridge</u>	<u>Social Services</u>	<u>Other Governmental Funds</u>	<u>Total</u>
Revenues					
Taxes	\$ 3,043,279	\$ 670,688	\$ 785,509	\$ -	\$ 4,499,476
Special assessments	-	3	-	57,022	57,025
Licenses and permits	16,214	-	-	-	16,214
Intergovernmental	3,262,399	5,702,350	2,356,665	69,692	11,391,106
Charges for services	241,304	81,977	53,364	188,034	564,679
Fines and forfeits	36,728	-	-	-	36,728
Gifts and contributions	7,927	-	-	-	7,927
Investment earnings	88,006	-	-	-	88,006
Miscellaneous	193,885	59,444	149,882	2,807	406,018
Total Revenues	\$ 6,889,742	\$ 6,514,462	\$ 3,345,420	\$ 317,555	\$ 17,067,179
Expenditures					
Current					
General government	\$ 3,173,081	\$ -	\$ -	\$ -	\$ 3,173,081
Public safety	3,080,120	-	-	-	3,080,120
Highways and streets	-	6,099,399	-	-	6,099,399
Sanitation	-	-	-	243,389	243,389
Human services	-	-	3,323,766	-	3,323,766
Health	114,430	-	-	-	114,430
Culture and recreation	152,133	-	-	-	152,133
Conservation of natural resources	184,869	-	-	71,224	256,093
Economic development	87,083	-	-	-	87,083
Intergovernmental					
Highways and streets	-	194,404	-	-	194,404
Debt service					
Principal	30,235	5,152	1,991	5,532	42,910
Interest	6,999	1,591	725	1,744	11,059
Total Expenditures	\$ 6,828,950	\$ 6,300,546	\$ 3,326,482	\$ 321,889	\$ 16,777,867
Excess of Revenues Over (Under) Expenditures	\$ 60,792	\$ 213,916	\$ 18,938	\$ (4,334)	\$ 289,312

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**EXHIBIT 5
(Continued)**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>General</u>	<u>Road and Bridge</u>	<u>Social Services</u>	<u>Other Governmental Funds</u>	<u>Total</u>
Other Financing Sources (Uses)					
Proceeds from capital lease	224,010	28,102	17,251	32,654	302,017
Net Change in Fund Balance	\$ 284,802	\$ 242,018	\$ 36,189	\$ 28,320	\$ 591,329
Fund Balance – January 1	2,694,832	1,968,916	421,327	692,446	5,777,521
Increase (decrease) in inventories	-	(29,480)	-	-	(29,480)
Fund Balance – December 31	<u>\$ 2,979,634</u>	<u>\$ 2,181,454</u>	<u>\$ 457,516</u>	<u>\$ 720,766</u>	<u>\$ 6,339,370</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT 6

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS
TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES—GOVERNMENTAL ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2020**

Net change in fund balance – total governmental funds (Exhibit 5) \$ 591,329

Amounts reported for governmental activities in the statement of activities are different because:

In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in revenue deferred as unavailable.

Unavailable revenue – December 31	\$ 2,371,514	
Unavailable revenue – January 1	<u>(3,973,266)</u>	(1,601,752)

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Expenditures for general capital assets and infrastructure	\$ 4,929,637	
Current year depreciation	<u>(1,999,593)</u>	2,930,044

Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources. Neither transaction, however, has any effect on net position. Also, governmental funds report the net effect of premiums, discounts, and similar items when debt is first issued; whereas, those amounts are deferred and amortized over the life of the debt in the statement of net position.

Other financing source		
Capital lease purchase		(302,017)

Principal repayments		
Capital lease		42,910

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Change in compensated absences	\$ (33,771)	
Change in other postemployment benefits liability	109,364	
Change in net pension liability	(511,581)	
Change in deferred pension outflows of resources	(464,775)	
Change in deferred pension inflows of resources	1,092,773	
Change in deferred other postemployment benefits outflows	40,843	
Change in deferred other postemployment benefits inflows	(156,216)	
Change in inventories	(29,480)	
Change in due to Minnesota Housing Finance Agency – Revolving Fund	<u>(4,208)</u>	<u>42,949</u>

Change in Net Position of Governmental Activities (Exhibit 2) \$ 1,703,463

FIDUCIARY FUNDS

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT 7

**STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
DECEMBER 31, 2020**

	<u>Social Welfare Private-Purpose Trust Fund</u>	<u>Custodial Funds</u>
<u>Assets</u>		
Cash and pooled investments	\$ 35,090	\$ 185,551
Taxes receivable for other governments	-	109,389
Accounts receivable	-	32,468
Due from other funds	-	10,390
Due from other governments	-	217
Accrued interest receivable	-	10
	<u>\$ 35,090</u>	<u>\$ 338,025</u>
<u>Liabilities</u>		
Accounts payable	\$ 646	\$ -
Due to other governments	1,815	155,697
	<u>\$ 2,461</u>	<u>\$ 155,697</u>
<u>Net Position</u>		
Restricted for Individuals, organizations, other governments	<u>\$ 32,629</u>	<u>\$ 182,328</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT 8

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Social Welfare Private-Purpose Trust Fund</u>	<u>Custodial Funds</u>
Additions		
Contributions		
Individuals	\$ 195,917	\$ 47,633
Investment earnings		
Interest, dividends, other	-	177
Property tax collections for other governments	-	2,839,899
Contributions from participants	-	226,736
License and fees collected for state	-	129,584
License and fees collected for other governments	-	190
	<hr/>	<hr/>
Total Additions	\$ 195,917	\$ 3,244,219
Deductions		
Beneficiary payments to individuals	\$ 179,155	\$ -
Payments of property tax to other governments	-	3,017,487
Payments to other governments	-	177,150
Payments to state	-	177,275
Administrative expense	-	13,500
Distributions to participants	-	42,489
	<hr/>	<hr/>
Total Deductions	\$ 179,155	\$ 3,427,901
Change in net position	\$ 16,762	\$ (183,682)
Net Position – January 1	15,867	366,010
	<hr/>	<hr/>
Net Position – December 31	\$ 32,629	\$ 182,328
	<hr/> <hr/>	<hr/> <hr/>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

NOTES TO THE FINANCIAL STATEMENTS
AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2020

1. Summary of Significant Accounting Policies

The County’s financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as of and for the year ended December 31, 2020. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the County are discussed below.

A. Financial Reporting Entity

Mahnomen County was established December 27, 1906, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Mahnomen County (primary government) and its component unit for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

Discretely Presented Component Unit

While part of the reporting entity, the discretely presented component unit is presented in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County. The following component unit of Mahnomen County is discretely presented:

<u>Component Unit</u>	<u>Component Unit Included in Reporting Entity Because</u>	<u>Separate Financial Statements Available at</u>
Mahnomen Health Center	The County appoints a majority of the Mahnomen Health Center Board and may be obliged to finance a deficit or debt of the Health Center.	Mahnomen Health Center 414 West Jefferson PO Box 396 Mahnomen, Minnesota 56557

Joint Ventures and Jointly-Governed Organizations

The County participates in joint ventures and jointly-governed organizations, which are described in Notes 5.B and 5.C, respectively.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies (Continued)

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net position and the statement of activities) display information about the primary government and its component unit. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities.

In the government-wide statement of net position, the governmental activities column: (a) is presented on a consolidated basis; and (b) is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net position is reported in three parts: (1) net investment in capital assets, (2) restricted net position, and (3) unrestricted net position. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category—governmental and fiduciary—are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. Fund Financial Statements (Continued)

The County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The Road and Bridge Special Revenue Fund is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways. Sources of revenues include property taxes, intergovernmental revenues, and charges for services.

The Social Services Special Revenue Fund is used to account for economic assistance and community social services programs. Sources of revenues include property taxes, intergovernmental revenues, and charges for services.

Additionally, the County reports the following fund types:

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditures for specific purposes.

The Private-Purpose Trust Fund accounts for funds held in trust that the County acts on behalf of individuals as representative payee.

Custodial Funds are custodial in nature. These funds account for activity that the County holds for others in an agent capacity.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

C. Measurement Focus and Basis of Accounting (Continued)

revenues in the year for which they are levied. Shared revenues are generally recognized in the period the appropriation goes into effect. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Mahnomen County considers all revenues as available if collected within 60 days after the end of the current period. Property taxes are recognized as revenues in the year for which they are levied provided they are also available. Shared revenues are generally recognized in the period the appropriation goes into effect and the revenues are available. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met and are available. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

1. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2020, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. The pooled investment income for 2020 was \$88,006.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity
(Continued)

2. Receivables and Payables

Activity between funds representing lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either “due to/from other funds” (the current portion of interfund loans) or “advances to/from other funds” (the noncurrent portion of interfund loans).

All receivables, including those of the discretely presented component unit, are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

3. Special Assessments Receivable

Special assessments receivable consist of delinquent special assessments payable in the years 2000 through 2020 and noncurrent special assessments payable in 2020 and after. Unpaid special assessments at December 31 are classified in the financial statements as delinquent special assessments. All special assessments receivable are shown net of allowance for uncollectibles.

4. Inventories and Prepaid Items

All inventories are valued at cost using the weighted average method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories at the government-wide level are recorded as expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity
(Continued)

5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than the capitalization threshold and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value. The County's capitalization threshold for capital assets is as follows:

Assets	Capitalization Threshold
Land	\$ 1
Buildings	5,000
Building improvements	5,000
Public domain infrastructure	1
Furniture, equipment, and vehicles	5,000

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. During the current period, the County did not have any capitalized interest.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	15 - 40
Building improvements	10 - 30
Public domain infrastructure	50 - 75
Furniture, equipment, and vehicles	3 - 15

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity
(Continued)

6. Unearned Revenue

Governmental funds and government-wide financial statements report unearned revenue in connection with resources that have been received, but not yet earned. The County had no unearned revenue for the year ended December 31, 2020.

7. Compensated Absences

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual vacation balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. The government-wide statement of net position reports both current and noncurrent portions of compensated absences. The current portion consists of an amount based upon what the employee can accrue within one year, or the balance, whatever is smaller. The noncurrent portion consists of the remaining amount of vacation leave. Compensated absences are liquidated through the General Fund and other governmental funds that have personal services.

8. Pension Plan

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, except that PERA's fiscal year-end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Plan investments are reported at fair value. The pension liability is liquidated through the General Fund and other governmental funds that have personal services.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity
(Continued)

9. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until then. The County reports deferred outflows of resources only under the full accrual basis of accounting associated with defined benefit pension plans and other postemployment benefits (OPEB) and, accordingly, they are reported only in the statement of net position.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Currently, the County has four types of deferred inflows – prepaid property taxes, unavailable revenue, deferred pension inflows, and OPEB inflows. Prepaid property taxes represent the County's share of tax collections collected prior to year-end that were not due until the following year. Since the property taxes were levied for use in a future year, the revenue is deferred and recognized in the period for which the amount is levied. These amounts arise under both the modified accrual and the full accrual basis of accounting and are reported in both the governmental fund balance sheet and the statement of net position. The governmental funds report unavailable revenue from delinquent taxes receivable, delinquent and noncurrent special assessments receivable, and grant and allotments receivable. Unavailable revenue arises only under the modified accrual basis of accounting and, accordingly, is reported only in the governmental funds balance sheet. The unavailable revenue amount is deferred and recognized as an inflow of resources in the period that the amount becomes available. The County also reports deferred inflows of resources associated with pension and OPEB benefits. These inflows arise only under the full accrual basis of accounting and, accordingly, are reported only in the statement of net position.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity
(Continued)

10. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

11. Classification of Net Position

Net position in the government-wide statements is classified in the following components:

Net investment in capital assets – represents capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

Restricted net position – the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – the amount of net position that does not meet the definition of restricted or net investment in capital assets.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity
(Continued)

12. Classifications of Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted – amounts in which constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or are imposed by law through constitutional provisions or enabling legislation.

Committed – amounts that can be used only for the specific purposes imposed by formal action (ordinance or resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts.

Assigned – amounts the County intends to use for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Board or the County Auditor, who has been delegated that authority by Board resolution.

Unassigned – the residual classification for the General Fund and includes all spendable amounts not contained in the other fund balance classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted or committed.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

12. Classifications of Fund Balances (Continued)

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

13. Minimum Fund Balance

Unrestricted fund balance (committed, assigned, and unassigned) may be accessed in the event of unexpected expenditures up to the minimum established level upon approval of a budget revision by the County Board. In the event of projected revenue shortfalls, it is the responsibility of the County Auditor to report the projections to the County Board on a quarterly basis and shall be recorded in the minutes.

Any budget revision that will result in the unrestricted fund balance dropping below the minimum level will require the approval of a 3/5 vote of the County Board.

The fund balance policy establishes a minimum unrestricted fund balance equal to 16 percent of total General Fund expenditures. In the event that the balance drops below the established minimum level, the County Board will develop a plan to replenish the fund balance to the established minimum level within two years.

14. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

2. Stewardship, Compliance, and Accountability

Excess of Expenditures Over Budget

The following nonmajor funds had expenditures in excess of budget for the year ended December 31, 2020:

	Expenditures	Budget	Excess
Solid Waste Special Revenue Fund	\$ 250,665	\$ 244,121	\$ 6,544
Ditch Special Revenue Fund	71,224	33,000	38,224

3. Detailed Notes on All Funds

A. Assets and Deferred Outflows of Resources

1. Deposits and Investments

Reconciliation of the County's total cash and investments to the basic financial statements follows:

Government-wide statement of net position	
Governmental activities	
Cash and pooled investments	\$ 5,503,518
Departmental cash	136,223
Statement of fiduciary net position	
Cash and pooled investments	
Fiduciary funds	220,641
Total Cash and Investments	\$ 5,860,382

a. Deposits

Mahnomen County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect County deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets and Deferred Outflows of Resources

1. Deposits and Investments

a. Deposits (Continued)

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated “A” or better and revenue obligations rated “AA” or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County’s deposits may not be returned to it. The County’s policy is to minimize its exposure to custodial credit risk by requiring all deposits to be insured or collateralized in accordance with Minn. Stat. § 118A.03. As of December 31, 2020, the County’s deposits were not exposed to custodial credit risk.

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as “high risk” by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets and Deferred Outflows of Resources

1. Deposits and Investments

b. Investments (Continued)

- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County's policy is to diversify use of investment instruments to avoid incurring unreasonable risks inherent in overinvesting in specific instruments, individual financial institutions, or maturities. The County invests in both short-term and long-term investments and times cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets and Deferred Outflows of Resources

1. Deposits and Investments

b. Investments (Continued)

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. As of December 31, 2020, the County's investments were not exposed to custodial credit risk.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. The County's policy is to diversify use of investment instruments to avoid incurring unreasonable risks inherent in overinvesting in specific instruments, individual financial institutions, or maturities.

The following table presents the County's deposits and investment balances at December 31, 2020, and information relating to potential investment risks:

Investment Type	Credit Risk		Concentration	Interest	Carrying (Fair) Value
	Credit Rating	Rating Agency	Over 5 Percent of Portfolio	Rate Risk Maturity Date	
Investments					
Negotiable certificates of deposit	N/A	N/A	N/A	Varies	\$ 2,703,327
Deposits					3,155,355
Change funds					1,700
Total Cash and Investments					<u>\$ 5,860,382</u>

N/A – Not Applicable

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets and Deferred Outflows of Resources

1. Deposits and Investments

b. Investments (Continued)

Fair Value Measurement

The County measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- *Level 1:* Quoted prices for identical investments in active markets;
- *Level 2:* Observable inputs other than quoted market prices; and
- *Level 3:* Unobservable inputs.

At December 31, 2020, the County had the following recurring fair value measurements.

	December 31, 2020	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by fair value level				
Debt securities				
Negotiable certificates of deposit	\$ 2,703,327	\$ -	\$ 2,703,327	\$ -

Level 2 debt securities are valued using a matrix yield-based pricing technique based on the securities' relationship to benchmark quoted prices.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets and Deferred Outflows of Resources (Continued)

2. Receivables

Receivables as of December 31, 2020, for the County's governmental activities, including the applicable allowances for uncollectible accounts, are as follows:

	Receivable (Gross)	Less: Allowance for Uncollectible Amounts	Total Receivables
Governmental Activities			
Taxes	\$ 120,373	\$ -	\$ 120,373
Special assessments	33,618	-	33,618
Accounts	455,365	243,251	212,114
Accrued interest	2,562	-	2,562
Due from other governments	3,536,713	-	3,536,713
Contract for deed	7,342	-	7,342
Total Governmental Activities	\$ 4,155,973	\$ 243,251	\$ 3,912,722

Contract for Deed

Contract for Deed	Date	Interest Rate (%)	Due Date	Monthly Payment	Balance December 31
MMRL2D1	September 1, 2013	-	September 1, 2022	\$ 597	\$ 7,342

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets and Deferred Outflows of Resources (Continued)

3. Capital Assets

Capital asset activity for the year ended December 31, 2020, was as follows:

	Beginning Balance	Increase	Decrease	Ending Balance
Capital assets not depreciated				
Land	\$ 534,639	\$ -	\$ -	\$ 534,639
Construction in progress	2,222,601	1,117,933	1,243,695	2,096,839
Total capital assets not depreciated	\$ 2,757,240	\$ 1,117,933	\$ 1,243,695	\$ 2,631,478
Capital assets depreciated				
Land improvements	\$ 849,138	\$ -	\$ -	\$ 849,138
Buildings	3,826,810	719,711	-	4,546,521
Machinery, furniture, and equipment	4,583,206	603,883	412,198	4,774,891
Infrastructure	49,539,857	3,731,805	-	53,271,662
Total capital assets depreciated	\$ 58,799,011	\$ 5,055,399	\$ 412,198	\$ 63,442,212
Less: accumulated depreciation for				
Land improvements	\$ 270,880	\$ 41,934	\$ -	\$ 312,814
Buildings	2,631,847	79,810	-	2,711,657
Machinery, furniture, and equipment	3,064,932	482,627	412,198	3,135,361
Infrastructure	21,087,805	1,395,222	-	22,483,027
Total accumulated depreciation	\$ 27,055,464	\$ 1,999,593	\$ 412,198	\$ 28,642,859
Total capital assets depreciated, net	\$ 31,743,547	\$ 3,055,806	\$ -	\$ 34,799,353
Governmental Activities Capital Assets, Net	\$ 34,500,787	\$ 4,173,739	\$ 1,243,695	\$ 37,430,831

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets and Deferred Outflows of Resources

3. Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities		
General government	\$	50,040
Public safety		175,857
Highways and streets, including depreciation of infrastructure Assets		1,582,187
Sanitation		7,366
Human services		12,419
Conservation		3,662
Economic development		<u>168,062</u>
Total Depreciation Expense – Governmental Activities	\$	<u>1,999,593</u>

B. Interfund Receivables, Payables, and Transfers

Due To/From Other Funds

The composition of interfund balances as of December 31, 2020, is as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Road and Bridge Special Revenue Fund	\$ 6,008
	Social Services Special Revenue Fund	7,367
	Solid Waste Special Revenue Fund	<u>194</u>
Total General Fund		<u>\$ 13,569</u>
Road and Bridge Special Revenue Fund	Ditch Special Revenue Fund	<u>\$ 1,255</u>
Family Services Collaborative Custodial Fund	Social Services Special Revenue Fund	<u>\$ 10,390</u>
Total Due To/From Other Funds		<u>\$ 25,214</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

B. Interfund Receivables, Payables, and Transfers

Due To/From Other Funds (Continued)

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

C. Liabilities and Deferred Inflows of Resources

1. Payables

Payables at December 31, 2020, were as follows:

	<u>Governmental Activities</u>
Accounts	\$ 399,762
Salaries	280,454
Contracts	88,705
Due to other governments	<u>151,996</u>
Total Payables	<u>\$ 920,917</u>

2. Capital Leases

The County has entered into lease agreements as lessee for financing the acquisition of certain equipment and vehicles. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. Payments on these lease agreements are made from the General Fund, Road and Bridge Special Revenue Fund, Social Services Special Revenue Fund, and Solid Waste Special Revenue Fund. These capital leases consist of the following at December 31, 2020:

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities and Deferred Inflows of Resources

2. Capital Leases (Continued)

Lease	Maturity	Installment	Payment Amount	Original	Balance
2017 copier	2022	Monthly	\$ 128	\$ 7,343	\$ 2,070
2020 Ford F-350	2025	Monthly	542	32,654	27,122
2020 Jeep Grand Cherokee	2024	Monthly	355	17,251	15,259
2020 Dodge Durango	2024	Monthly	526	25,322	19,969
2020 Dodge Durango	2023	Monthly	633	22,803	20,249
2020 Dodge Durango	2023	Monthly	634	22,831	20,274
2020 Dodge Durango	2023	Monthly	634	23,148	20,274
2020 Dodge Durango	2023	Monthly	634	23,148	20,274
2020 Dodge Durango	2023	Monthly	634	22,808	19,640
2020 Dodge Durango	2023	Monthly	634	22,831	20,274
2020 Dodge Durango	2025	Monthly	448	27,279	25,528
2020 Dodge Caravan	2023	Monthly	465	17,099	14,416
2020 Dodge Caravan	2023	Monthly	465	16,741	14,416
2020 Chevrolet Silverado	2025	Monthly	468	28,102	22,949
					<u>\$ 262,714</u>

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2020, were as follows:

Year Ending December 31	Governmental Activities
2021	\$ 106,181
2022	104,884
2023	79,930
2024	27,610
2025	7,434
Total minimum lease payments	\$ 326,039
Less: amount representing interest	<u>(63,325)</u>
Present Value of Minimum Lease Payments	<u>\$ 262,714</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities and Deferred Inflows of Resources (Continued)

3. Revolving Loan Account

In 2020, the County continued to administer the Minnesota Housing Finance Agency's (MHFA) Minnesota Urban and Rural Homestead Program (MURL). The intent of the program is to maintain and/or increase the supply of affordable, owner-occupied, single family housing by providing the County with financing to assist in the acquisition, construction, and/or rehabilitation of single family residential properties to be owned by a low-to-moderate income owner-occupant. The County had established a Revolving Loan Account into which all contract for deed repayments, sales proceeds, or other recaptured grant funds must be deposited. The County has one outstanding contract for deed that will end September 1, 2022. Once the final contract for deed payment is received, the County is required to pay all remaining funds in their Revolving Loan Account back to the MHFA. This resulted in a due to MHFA – Revolving Fund payable at December 31, 2020, of \$231,628. This liability will be paid from the General Fund.

<u>Type of Indebtedness</u>	<u>Final Maturity</u>	<u>Installment Amounts</u>	<u>Interest Rate (%)</u>	<u>Original Issue Amount</u>	<u>Outstanding Balance December 31, 2020</u>
Minnesota Housing Finance Agency	2022	N/A	N/A	\$ 188,100	<u>\$ 231,628</u>

4. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2020, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Long-term liabilities					
Minnesota Housing Finance Agency	\$ 227,420	\$ 4,208	\$ -	\$ 231,628	\$ -
Capital leases	3,607	302,017	42,910	262,714	86,478
Compensated absences	173,934	231,342	197,571	207,705	167,977
Total Long-Term Liabilities	<u>\$ 404,961</u>	<u>\$ 537,567</u>	<u>\$ 240,481</u>	<u>\$ 702,047</u>	<u>\$ 254,455</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities and Deferred Inflows of Resources (Continued)

5. Deferred Inflows of Resources

Deferred inflows of resources – unavailable revenue consists of taxes, special assessments, state and/or federal grants and state highway users tax allotments, and other receivables not collected soon enough after year-end to pay liabilities of the current period. Deferred inflows of resources – prepaid property taxes consist of the County’s share of 2020 property taxes collected in advance. For 2020, Mahnomen County did not have unearned revenue.

	<u>Taxes</u>	<u>Special Assessments</u>	<u>Grants and Allotments</u>	<u>Other</u>	<u>Total</u>
Major governmental funds					
General	\$ 42,437	\$ -	\$ 109,842	\$ 1,431	\$ 153,710
Special Revenue					
Road and Bridge	9,030	111	1,965,974	423	1,975,538
Social Services	11,115	-	28,426	158,116	197,657
Nonmajor governmental funds					
Special Revenue					
Solid Waste	9	11,860	-	-	11,869
Ditch	-	32,976	-	-	32,976
Hospital Reserve	13	-	-	-	13
Total	<u>\$ 62,604</u>	<u>\$ 44,947</u>	<u>\$ 2,104,242</u>	<u>\$ 159,970</u>	<u>\$ 2,371,763</u>
Deferred inflows of resources					
Unavailable revenue	\$ 62,355	\$ 44,947	\$ 2,104,242	\$ 159,970	\$ 2,371,514
Prepaid property taxes	249	-	-	-	249
Total	<u>\$ 62,604</u>	<u>\$ 44,947</u>	<u>\$ 2,104,242</u>	<u>\$ 159,970</u>	<u>\$ 2,371,763</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds (Continued)

D. Pension Plans

1. Defined Benefit Pension Plans

a. Plan Description

All full-time and certain part-time employees of Mahnomen County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Plan (the General Employees Plan), the Public Employees Police and Fire Plan (the Police and Fire Plan), and the Public Employees Local Government Correctional Service Retirement Plan (the Correctional Plan), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

The General Employees Plan (accounted for in the General Employees Fund) has multiple benefit structures with members belonging to the Coordinated Plan, the Basic Plan, or the Minneapolis Employees Retirement Fund. Coordinated Plan members are covered by Social Security, and the Basic Plan and Minneapolis Employees Retirement Fund members are not. The Basic Plan was closed to new members in 1967. The Minneapolis Employees Retirement Fund was closed to new members during 1978 and merged into the General Employees Plan in 2015. All new members must participate in the Coordinated Plan, for which benefits vest after five years of credited service. No Mahnomen County employees belong to either the Basic Plan or the Minneapolis Employees Retirement Fund.

Police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Police and Fire Plan (accounted for in the Police and Fire Fund). For members first hired after June 30, 2010, but before July 1, 2014, benefits vest on a prorated basis starting with 50 percent after five years and increasing ten percent for each year of service until fully vested after ten years. Benefits for members first hired after June 30, 2014, vest on a prorated basis from 50 percent after ten years and increasing five percent for each year of service until fully vested after 20 years.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

a. Plan Description (Continued)

Local government employees of a county-administered facility who are responsible for the direct security, custody, and control of the county correctional facility and its inmates are covered by the Correctional Plan (accounted for in the Correctional Fund). For members hired after June 30, 2010, benefits vest on a prorated basis starting with 50 percent after five years and increasing ten percent for each year of service until fully vested after ten years.

b. Benefits Provided

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefit provisions are established by state statute and can be modified only by the state legislature. Benefit increases are provided to benefit recipients each January.

General Employees Plan benefit recipients will receive a post-retirement increase equal to 50 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and maximum of 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under the Rule of 90 are exempt from the delay to normal retirement.

Police and Fire Plan benefit recipients will receive a 1.00 percent post-retirement increase. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

b. Benefits Provided (Continued)

increase will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

Correctional Plan benefit recipients will receive a post-retirement increase equal to 100 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and maximum of 2.50 percent. If the Correctional Plan's funding status declines to 85 percent or below for two consecutive years or 80 percent for one year, the maximum will be lowered from 2.50 percent to 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

The benefit provisions stated in the following paragraph of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not yet receiving them, are bound by the provisions in effect at the time they last terminated their public service.

Benefits are based on a member's highest average salary for any 60 consecutive months of allowable service, age, and years of credit at termination of service. In the General Employees Plan, two methods are used to compute benefits for Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.20 percent of average salary for each of the first ten years of service and 1.70 percent of average salary for each remaining year. Under Method 2, the annuity accrual rate is 1.70 percent for Coordinated Plan

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

b. Benefits Provided (Continued)

members for each year of service. Only Method 2 is used for members hired after June 30, 1989. For Police and Fire Plan members, the annuity accrual rate is 3.00 percent of average salary for each year of service. For Correctional Plan members, the annuity accrual rate is 1.90 percent of average salary for each year of service.

For General Employees Plan members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. For Police and Fire Plan and Correctional Plan members, normal retirement age is 55, and for members who were hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90. Disability benefits are available for vested members and are based on years of service and average high-five salary.

c. Contributions

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the state legislature. General Employees Plan members were required to contribute 6.50 percent of their annual covered salary in 2020. Police and Fire Plan members were required to contribute 11.80 percent of their annual covered salary in 2020. Correctional Plan members were required to contribute 5.83 percent of their annual covered salary in 2020.

In 2020, the County was required to contribute the following percentages of annual covered salary:

General Employees Plan – Coordinated Plan members	7.50%
Police and Fire Plan	17.70
Correctional Plan	8.75

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

c. Contributions (Continued)

The Police and Fire Plan member and employer contribution rates increased 0.50 percent and 0.75 percent, respectively, from 2019.

The County's contributions for the year ended December 31, 2020, to the pension plans were:

General Employees Plan	\$	237,515
Police and Fire Plan		144,627
Correctional Plan		28,188

The contributions are equal to the statutorily required contributions as set by state statute.

d. Pension Costs

General Employees Plan

At December 31, 2020, the County reported a liability of \$2,602,028 for its proportionate share of the General Employees Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019, through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2020, the County's proportion was 0.0434 percent. It was 0.0422 percent measured as of June 30, 2019. The County recognized pension expense of \$264,578 for its proportionate share of the General Employees Plan's pension expense.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

General Employees Plan (Continued)

The County also recognized \$6,977 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's expense related to its contribution to the General Employees Plan, which qualifies as a special funding situation. Legislation requires the State of Minnesota to contribute \$16 million to the General Employees Plan annually until September 15, 2031.

The County's proportionate share of the net pension liability	\$	2,602,028
State of Minnesota's proportionate share of the net pension liability associated with the County		80,169
Total	\$	2,682,197

The County reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 23,125	\$ 9,845
Changes in actuarial assumptions	-	96,664
Difference between projected and actual investment earnings	26,486	-
Changes in proportion	49,759	137,553
Contributions paid to PERA subsequent to the measurement date	119,574	-
Total	\$ 218,944	\$ 244,062

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

General Employees Plan (Continued)

The \$119,574 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended December 31</u>	<u>Pension Expense Amount</u>
2021	\$ (249,921)
2022	(23,587)
2023	65,950
2024	62,866

Police and Fire Plan

At December 31, 2020, the County reported a liability of \$983,308 for its proportionate share of the Police and Fire Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019, through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2020, the County's proportion was 0.0746 percent. It was 0.0713 percent measured as of June 30, 2019. The County recognized pension expense of \$113,399 for its proportionate share of the Police and Fire Plan's pension expense.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

Police and Fire Plan (Continued)

The State of Minnesota also contributed \$13.5 million to the Police and Fire Plan in the plan fiscal year ended June 30, 2020. The contribution consisted of \$4.5 million in direct state aid that meets the definition of a special funding situation and \$9 million in supplemental state aid that does not meet the definition of a special funding situation.

Legislation required the State of Minnesota to pay direct state aid of \$4.5 million on October 1, 2019, and to pay \$9 million by October 1 of each subsequent year until full funding is reached, or July 1, 2048, whichever is earlier. The County recognized an additional \$6,714 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's pension expense related to the special funding situation.

The County's proportionate share of the net pension liability	\$ 983,308
State of Minnesota's proportionate share of the net pension liability associated with the County	<u>23,148</u>
Total	<u>\$ 1,006,456</u>

Legislation also requires the State of Minnesota to contribute \$9 million to the Police and Fire Plan each year, starting in fiscal year 2014, until the plan is 90 percent funded, or until the State Patrol Plan is 90 percent funded, whichever occurs later. The County also recognized \$7,122 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's on-behalf contribution to the Police and Fire Plan.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

Police and Fire Plan (Continued)

The County reported its proportionate share of the Police and Fire Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 42,095	\$ 41,939
Changes in actuarial assumptions	295,956	584,059
Difference between projected and actual investment earnings	38,328	-
Changes in proportion	97,744	19,725
Contributions paid to PERA subsequent to the measurement date	68,267	-
Total	\$ 542,390	\$ 645,723

The \$68,267 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31	Pension Expense Amount
2021	\$ (54,106)
2022	(224,511)
2023	48,243
2024	52,221
2025	6,553

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs (Continued)

Correction Plan

At December 31, 2020, the County reported a liability of \$38,123 for its proportionate share of the Correctional Plan's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019, through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2020, the County's proportion was 0.14 percent. It was 0.14 percent measured as of June 30, 2019. The County recognized pension expense of (\$79,121) for its proportionate share of the Correctional Plan's pension expense.

The County reported its proportionate share of the Correctional Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 368	\$ 14,044
Changes in actuarial assumptions	-	79,316
Difference between projected and actual investment earnings	6,231	-
Changes in proportion	-	4,283
Contributions paid to PERA subsequent to the measurement date	14,852	-
Total	\$ 21,451	\$ 97,643

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

Correction Plan (Continued)

The \$14,852 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31	Pension Expense Amount
2021	\$ (95,558)
2022	(4,439)
2023	2,075
2024	6,878

Total Pension Expense

The total pension expense for all plans recognized by the County for the year ended December 31, 2020, was \$298,856.

e. Actuarial Assumptions

The total pension liability in the June 30, 2020, actuarial valuation was determined using the individual entry-age normal actuarial cost method and the following additional actuarial assumptions:

	General Employees Fund	Police and Fire Fund	Correctional Fund
Inflation	2.25% per year	2.50% per year	2.50% per year
Active Member Payroll Growth	3.00% per year	3.25% per year	3.25% per year
Investment Rate of Return	7.50%	7.50%	7.50%

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

e. Actuarial Assumptions (Continued)

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on the Pub-2010 General Employee Mortality Table for the General Employees Plan and the RP-2014 mortality tables for the Police and Fire and the Correctional Plans, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1.25 percent for the General Employees Plan and 2.00 percent for the Correctional Plan. For the Police and Fire Plan, cost of living benefit increases for retirees are 1.00 percent as set by state statute.

Actuarial assumptions used in the June 30, 2020, valuation were based on the results of actuarial experience studies. The experience study for the General Employees Plan was dated June 27, 2019. The experience study for the Police and Fire Plan was dated August 30, 2016. The experience study for the Correctional Plan was dated February 2012. The mortality assumption for the Correctional Plan is based on the Police and Fire Plan experience study. Inflation and investment assumptions for all plans were reviewed in the experience study report for the General Employees Plan.

The long-term expected rate of return on pension plan investments is 7.50 percent. The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

e. Actuarial Assumptions (Continued)

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
U.S. equities	35.50%	5.10%
Bond international stock pool	17.50	5.30
Bond pool	20.00	0.75
Alternatives	25.00	5.90
Cash equivalents	2.00	0.00

f. Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent in 2020, which remained consistent with 2019. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, the fiduciary net positions of the General Employees Plan, the Police and Fire Plan, and the Correctional Plan were projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

g. Changes in Actuarial Assumptions and Plan Provisions

The following changes in actuarial assumptions occurred in 2020:

General Employees Plan

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

g. Changes in Actuarial Assumptions and Plan Provisions

General Employees Plan (Continued)

- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years two to five and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The changes result in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Employee Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality table to the Pub-2010 General/Teacher Disabled Retiree Mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

g. Changes in Actuarial Assumptions and Plan Provisions

General Employees Plan (Continued)

- The assumed number of married male new retirees electing the 100 percent Joint and Survivor option changed from 35 percent to 45 percent. The assumed number of married female new retirees electing the 100 percent Joint and Survivor option changed from 15 percent to 30 percent. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.
- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020, through December 31, 2023, and 0.00 percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

Police and Fire Plan

- The mortality projection scale was changed from MP-2018 to MP-2019.

Correctional Plan

- The mortality projection scale was changed from MP-2018 to MP-2019.

h. Pension Liability Sensitivity

The following presents the County's proportionate share of the net pension liability calculated using the discount rate previously disclosed, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

1. Defined Benefit Pension Plans

h. Pension Liability Sensitivity (Continued)

	Proportionate Share of the					
	General Employees Plan		Police and Fire Plan		Correctional Plan	
	Discount Rate	Net Pension Liability	Discount Rate	Net Pension Liability	Discount Rate	Net Pension Liability
1% Decrease	6.50%	\$ 4,170,149	6.50%	\$ 1,959,874	6.50%	\$ 236,932
Current	7.50	2,602,028	7.50	983,308	7.50	38,123
1% Increase	8.50	1,308,455	8.50	175,370	8.50	(121,053)

i. Pension Plan Fiduciary Net Position

Detailed information about the pension plan’s fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

2. Defined Contribution Plan

Four board members of Mahnomen County are covered by the Public Employees Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the state legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes five percent of salary, which is matched by the employer. Employee and employer contributions are combined and used to purchase shares in

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

D. Pension Plans

2. Defined Contribution Plan (Continued)

one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives two percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by Mahnomen County during the year ended December 31, 2020, were:

	<u>Employee</u>	<u>Employer</u>
Contribution amount	\$ 4,003	\$ 4,003
Percentage of covered payroll	5.00%	5.00%

E. Other Postemployment Benefits

1. Plan Description

The County provides post-retirement health care benefits for qualified retirees (employees who have been employed by the County for at least ten years, effective July 8, 1986) from retirement until age 65 when they become eligible for Medicare.

As of year-end, the County has five eligible participants. The County finances the plan on a pay-as-you-go basis. During 2020, the County expended \$63,551 for these benefits.

The OPEB liability is liquidated through the General Fund and other governmental funds that have personal services.

The plan offers medical insurance benefits. The County also provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b.

No assets have been accumulated in a trust that meets the criteria in paragraph four of GASB 75. The OPEB plan does not issue a stand-alone financial report.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

E. Other Postemployment Benefits

1. Plan Description (Continued)

As of the January 1, 2020, actuarial valuation, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	\$	7
Active plan participants		81
Total	\$	88

2. Total OPEB liability

The County's total OPEB liability of \$1,584,433 was determined by an actuarial valuation as of January 1, 2020, and was determined by an actuarial valuation as of that date.

The total OPEB liability in the fiscal year-end December 31, 2020, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50 percent
Salary increases	Service graded table
Health care cost trend	6.50 percent, decreasing 0.25 percent per year to 5.00 percent, then to 4.00 percent over the next 48 years

The current year discount rate is 2.90 percent, which is a change from the prior year rate of 3.80 percent. For the current valuation, the discount rate is based on the estimated yield of 20-Year AA-rated municipal bonds.

Mortality rates are based on Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Safety) with MP-2019 Generational Improvement Scale.

The actuarial assumptions are currently based on a combination of historical information, projected future data, and the most recent actuarial experience studies for PERA.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

E. Other Postemployment Benefits

2. Total OPEB liability (Continued)

The method to develop starting claims costs, by age adjusting the premium information, was done under the Alternative Measurement Method.

3. Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at January 1, 2020	\$ 1,693,797
Changes for the year	
Service cost	\$ 90,487
Interest	65,616
Changes in assumptions	41,264
Difference between expected and actual experience	(190,538)
Benefit payments	(116,193)
Net change	\$ (109,364)
Balance at December 31, 2020	\$ 1,584,433

4. OPEB Liability Sensitivity

The following presents the total OPEB liability of the County, calculated using the discount rate previously disclosed, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1.0 percentage point lower or 1.0 percentage point higher than the current discount rate:

	Discount Rate	Total OPEB Liability
1% Decrease	1.90%	\$ 1,673,795
Current	2.90	1,584,433
1% Increase	3.90	1,498,110

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

E. Other Postemployment Benefits

4. OPEB Liability Sensitivity (Continued)

The following presents the total OPEB liability of the County, calculated using the health care cost trend previously disclosed, as well as what the County's total OPEB liability would be if it were calculated using health care cost trend rates that are 1.0 percentage point lower or 1.0 percentage point higher than the current health care cost trend rate:

	Health Care Trend Rate	Total OPEB Liability
1% Decrease	5.50% Decreasing to 4.00%	\$ 1,456,301
Current	6.50% Decreasing to 5.00%	1,584,433
1% Increase	7.50% Decreasing to 6.00%	1,730,964

5. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2020, the County recognized OPEB expense of \$6,009. The County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in actuarial assumptions	\$ 35,369	\$ 35,507
Liability gains	-	163,318
Contributions made subsequent to the measurement Date	121,667	-
Total	\$ 157,036	\$ 198,825

The \$121,667 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended December 31, 2021.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Detailed Notes on All Funds

E. Other Postemployment Benefits

5. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31	OPEB Expense Amount
2021	\$ (28,427)
2022	(28,427)
2023	(28,427)
2024	(28,427)
2025	(28,424)
Thereafter	(21,324)

6. Changes in Actuarial Assumptions

The following changes in actuarial assumptions occurred in 2020:

- The health care trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 Mortality Tables (Blue Collar for Public Safety, White Collar for Others) with MP-2017 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Safety) with MP-2019 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees to rates which vary by service and employee classification.
- The discount rate was changed from 3.80 percent to 2.90 percent.
- These changes increased the liability \$41,264.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

4. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). MCIT is a public entity risk pool currently operated as a common risk management and insurance program for its members. The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$500,000 per claim in 2020 and 2021. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

5. Summary of Significant Contingencies and Other Items

A. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County, in connection with the normal conduct of its affairs, is involved in various judgments, claims, and litigation. The County Attorney identified no potential claims against the County that would materially affect the financial statements.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items (Continued)

B. Joint Ventures

Counties Providing Technology

Counties Providing Technology (CPT) was established in 2018, under the authority conferred upon by member parties by Minn. Stat. § 471.59, for the purpose of purchasing the former software vendor, Computer Professionals Unlimited, Inc., (CPUI) and to provide for the development, operation, and maintenance of technology applications and systems. Mahnomen County and 22 other counties are members of CPT. Each member county provided an initial contribution to start up CPT and provide funds for the purchase of CPUI. CPT purchased CPUI in September 2018 for a purchase price of \$3,600,000.

Control is vested in the CPT Board, which consists of one individual appointed by each member county's Board of Commissioners. The joint powers agreement provides that initial operating capital contributed by each member is to be repaid from any excess in fund balance at the end of the fiscal year, in proportion to the initial contribution. Once the initial contribution is repaid, there is no remaining equity interest for the member counties.

Financing is primarily from county member contributions. During 2020, Mahnomen County contributed \$83,843 to CPT.

Current financial information can be obtained from the Stevens County Auditor/Treasurer, 400 Colorado Avenue, Suite 303, Morris, Minnesota 56267.

Joint County Natural Resources Board

The Joint County Natural Resources Board was formed in 1985 under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Aitkin, Beltrami, Clearwater, Koochiching, Lake of the Woods, Mahnomen, Marshall, and Roseau Counties.

The purpose of the Natural Resources Board is to gather information on and formulate policies for the development, utilization, and protection of natural resources in northern Minnesota, and to ensure that there is an interrelated plan for the use and protection of both public and private resources.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Joint County Natural Resources Board (Continued)

Control of the Natural Resources Board is vested in the Joint County Natural Resources Board, which is composed of at least one resident of each county appointed by its respective County Board, as provided in the Natural Resources Board's by-laws.

In the event of dissolution of the Joint County Natural Resources Board, the net assets of the Natural Resources Board at that time shall be distributed to the respective member counties in proportion to the contribution of each. Mahnomen County's contribution for 2020 was \$500.

The Natural Resources Board has no long-term debt. Financing is provided by appropriations from member counties. Complete financial information can be obtained from the Natural Resources Board's fiscal host, Marshall County, at 208 East Colvin Avenue, Suite 11, Warren, Minnesota 56762.

Mahnomen County Interagency Collaborative

The Mahnomen County Interagency Collaborative (MCIC) was established in 1998, pursuant to Minn. Stat. § 124D.23, between Mahnomen County Human Services, Mahnomen County Sheriff's Department, Independent School District Nos. 432 and 435, Minnesota Department of Corrections, Multi-County Nursing Service (now Polk-Norman-Mahnomen Public Health), Northwestern Mental Health Center, Steller Human Services, University of Minnesota Mahnomen County Extension Office, Mahnomen Health Center, Mahube-OTWA Community Council, White Earth Human Services, and White Earth Mental Health. Mahnomen County Human Services is the acting fiscal agent of the MCIC. The purpose of the MCIC is to provide healthier communities and families and to reduce the number of out-of-home placements.

The management of the MCIC is vested in the interagency agreements. Each participating agency is granted one vote upon the receipt of a resolution from its governing board. Mahnomen County is granted two votes.

In the event of dissolution of the MCIC, the withdrawing party shall give a 30-day notice. Should the MCIC cease to exist, all property, real and personal, held by the MCIC at the time of termination shall be distributed by resolution of the MCIC in accordance with law and in a manner to best accomplish the continuing purposes of the MCIC.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Mahnomen County Interagency Collaborative (Continued)

Financing is provided by state and federal grants. During 2020, Mahnomen County contributed \$99,906 to the MCIC.

Northwest Minnesota Regional Emergency Communications Board

The Northwest Minnesota Regional Emergency Communications Board (formerly known as the Northwest Minnesota Regional Radio Board) was formed in 2008, pursuant to the authority conferred upon the member parties by Minn. Stat. §§ 471.59 and 403.39, and includes the City of Moorhead; the Counties of Becker, Beltrami, Clay, Clearwater, Hubbard, Kittson, Lake of the Woods, Mahnomen, Marshall, Norman, Pennington, Polk, Red Lake, and Roseau; and the White Earth Reservation.

The purpose of the Northwest Minnesota Regional Emergency Communications Board is to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER) owned and operated by the State of Minnesota and to enhance and improve interoperable public safety communications along with coordination of 911 and public safety broadband data services within the region.

The Northwest Minnesota Regional Emergency Communications Board is composed of one Commissioner of each county appointed by their respective County Board, one City Council member from the City appointed by the City Council, and one representative appointed by the Tribal Council from each tribal entity party to the agreement, as provided in the Northwest Minnesota Regional Emergency Communications Board's bylaws.

In the event of dissolution of the Northwest Minnesota Regional Emergency Communications Board, all property, assets, and funds of the Board shall be distributed to the parties of the agreement upon termination in direct proportion to their participation and contribution. Any city, county, or tribal entity that has withdrawn from the agreement prior to termination of the Board shall share in the distribution of property, assets, and funds of the Board only to the extent they shared in the original expense.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Northwest Minnesota Regional Emergency Communications Board (Continued)

The Northwest Minnesota Regional Emergency Communications Board has no long-term debt. Financing is provided by appropriations from member parties and by state and federal grants. During 2020, Mahnomen County did not contribute any funds to this organization.

Complete financial information can be obtained from Headwaters Regional Development Commission, 403 – 4th Street Northwest, Suite 310, Bemidji, Minnesota 56601.

Northwest Regional Development Commission

The Northwest Regional Development Commission provides services to Kittson, Marshall, Norman, Pennington, Polk, Red Lake, and Rosseau Counties in Northwest and West Central Minnesota. Through the Dancing Sky Area Agency on Aging program, the Northwest Regional Development Commission serves 21 counties in Regions I, II, and IV. This combined area on aging was established to administer all aspects of the Older Americans Act by providing programs to meet the needs to the elderly in the 21-county area.

Control is vested in the Northwest Regional Development Commission Board. The Board consists of one Commissioner from each of the seven counties. Each member of the Board is appointed by the County Commissioners of the county he or she represents. The Northwest Regional Development Commission Board meets quarterly to discuss and approve major items such as the area plan and dollar allocations, while the advisory councils and joint powers boards continue to meet monthly to make decisions affecting their local counties.

Financing is provided by appropriations from member parties and by state and federal grants. During 2020, Mahnomen County provided \$959 to this organization.

Complete financial information can be obtained from the Northwest Regional Development Commission, 109 South Minnesota Street, Warren, Minnesota 56762.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures (Continued)

Paul Bunyan Task Force

The Paul Bunyan Task Force was established July 16, 1992, under the authority of the Joint Powers Act, pursuant to Minn. Stat. § 471.59, and includes Beltrami, Clearwater, Hubbard, Lake of the Woods, and Mahnomen Counties; the Bureau of Indian Affairs; the Leech Lake and White Earth Reservations; and the Cities of Bemidji and Park Rapids. The purpose of the Paul Bunyan Task Force is to assist member organizations in the investigation and prosecution of persons in violation of Minnesota statutes.

Control of the Paul Bunyan Task Force is established by a majority vote represented with one vote from each member of the organization. In the event of dissolution of the Paul Bunyan Task Force, the net assets shall be liquidated to the member organizations based on the percentage of population of all member counties and cities.

The Paul Bunyan Task Force has no long-term debt. During 2020, Mahnomen County contributed \$3,500 to the Paul Bunyan Task Force. Financing is provided by the profits from forfeitures and seizures pursuant to Minn. Stat. § 609.531. Beltrami County, in an agent capacity, reports the cash transactions of the Paul Bunyan Drug Task Force on its financial statements. Complete financial information can be obtained from Beltrami County Auditor/Treasurer at the Beltrami County Administration Building, 701 Minnesota Avenue Northwest, Suite 220, Bemidji, Minnesota 56601.

Polk-Norman-Mahnomen Community Health Board

The Polk-Norman-Mahnomen Community Health Board was established in 2012 under the authority of Minn. Stat. ch. 145A and Minn. Stat. § 471.59. The Community Health Board includes the Polk County Local Board of Health and the Norman County Local Board of Health, which is part of Norman County. The purpose of the Community Health Board is to engage in activities designed to protect and promote the health of the general population within a community health service area by emphasizing the prevention of disease, injury, disability, and preventable death through the promotion of effective coordination and use of community resources, and by extending health services into the community.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Polk-Norman-Mahnomen Community Health Board (Continued)

Control of the Community Health Board is vested in a seven-member Board with Polk, Norman, and Mahnomen Counties each appointing one County Board member, the Polk County Local Board of Health and the Norman County Local Board of Health each appointing two members, one County Board member, and one community member. The Norman County Local Board of Health appoints one of the members from Norman County and one of the members from Mahnomen County.

In the event of withdrawal from the Community Health Board, the withdrawing party shall give a one-year notice. Should the Community Health Board cease to exist, all property, real and personal, held by the Community Health Board at the time of termination shall be distributed to each joint participant in proportion to its relative financial contribution.

Financing is provided by state and federal grants. Polk County is the fiscal agent for the Community Health Board. During 2020, Mahnomen County did not contribute to the Community Health Board.

C. Jointly-Governed Organizations

Wild Rice Watershed District

The Wild Rice Watershed District was established in 1969, pursuant to Minn. Stat. ch. 103D, and includes Becker, Clay, Clearwater, Mahnomen, Norman, and Polk Counties. The purpose of the Watershed District is to oversee watershed projects, conduct studies for future project planning, administration of legal drainage systems, issuance of applications and permits, public education on conservation issues, and dispute resolution.

Control of the Watershed District is vested in the Board of Managers, which is composed of seven members appointed by the County Commissioners of Clay, Mahnomen, and Norman Counties. Clay County appoints two members, Mahnomen County appoints two members, and Norman County appoints three members. During 2020, Mahnomen County contributed \$535 to the Watershed District.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations

Wild Rice Watershed District (Continued)

Complete financial information can be obtained from the Wild Rice Watershed District Office, 11 East 5th Avenue, Ada, Minnesota 56510.

Lake Agassiz Regional Library

The Lake Agassiz Regional Library was formed pursuant to Minn. Stat. §§ 134.20 and 471.59, effective January 1, 1961, and includes Becker, Clay, Clearwater, Mahnomen, Norman, Polk, and Wilkin Counties. Control of the Library is vested in the Lake Agassiz Regional Library Board, with 23 members with staggered terms made up of the following: one member appointed by each Board of County Commissioners who may be a member of the Board of Commissioners; one member appointed by each participating city; and one additional member appointed by each county and city for each 6,000 of population or major percentage (85 percent) thereof. In 2020, Mahnomen County provided \$44,595 in the form of an appropriation.

Minnesota Red River Basin of the North Joint Powers Board

The Minnesota Red River Basin of the North Joint Powers Board was established November 29, 1999, by an agreement between Mahnomen County and 17 other counties. The agreement was made to serve as a focal point for land and water concerns for those counties surrounding the Minnesota Red River Basin. Each county is responsible for its proportionate share of the administrative budget.

Control is vested in a Joint Powers Board comprised of one Commissioner from each member county. Each member of the Board is appointed by the County Commissioners of the county he or she represents.

In the event of termination of the agreement, any unexpended funds and surplus property shall be disposed of equally among the member counties. During 2020, Mahnomen County did not contribute any funding to the Joint Powers Board.

Complete financial statements can be obtained from, The International Coalition for Land – Water, Stewardship in the Red River Basin, 119 – 5th Street South, Moorhead, Minnesota 56560.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations (Continued)

Minnesota Rural Counties

The Minnesota Rural Counties (formerly Minnesota Rural Counties Caucus) was established in 1997 and includes Aitkin, Becker, Big Stone, Clay, Cottonwood, Douglas, Grant, Kittson, Koochiching, Lake of the Woods, Mahnomen, Marshall, McLeod, Mille Lacs, Mower, Murray, Norman, Pennington, Pine, Pipestone, Polk, Pope, Red Lake, Redwood, Roseau, Stevens, Todd, Traverse, Wadena, Watonwan, Wilkin, and Wright Counties. Control is vested in the Minnesota Rural Counties Executive Committee, which is composed of 12 appointees, each with an alternate, who are appointed annually by each respective County Board. Mahnomen County's responsibility does not extend beyond making this appointment.

During 2020, Mahnomen County did not contribute to this organization.

Region Three – Northwest Minnesota Homeland Security Emergency Management Organization

The Region Three – Northwest Minnesota Homeland Security Emergency Management Organization (NWMHSEM) was established to provide for regional coordination of planning, training, purchase of equipment, and allocating emergency services and staff in order to better respond to emergencies and natural or other disasters within the NWMHSEM region. Control is vested in the Board, which is composed of representatives appointed by each Board of County Commissioners. Mahnomen County's responsibility does not extend beyond making this appointment.

Control is vested in the Organization, which is composed of 14 representatives appointed by each Board of County Commissioners. Mahnomen County's responsibility does not extend beyond making this appointment.

Sentencing to Service

Mahnomen County, in conjunction with other local governments, participates in the State of Minnesota's Sentencing to Service (STS) program. STS is a project of the State Department of Administration's Strive Toward Excellence in Performance (STEP) program. STEP's goal is a statewide effort to make positive improvements in public

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations

Sentencing to Service (Continued)

services. It gives the courts an alternative to jail or fines for the nonviolent offenders who can work on a variety of community or state projects. Private funding, funds from various foundations and initiative funds, as well as the Departments of Corrections and Natural Resources, provide the funds needed to operate the STS program. During 2020, Mahnomen County contributed \$35,042.

6. Subsequent Events

COVID Pandemic

On March 11, 2021, the President of the United States signed an amended version of the COVID Relief Package, the American Rescue Plan, which includes \$65.1 billion in direct, flexible aid for counties in America. The U.S Department of Treasury will oversee and administer payments of the State and Local Coronavirus Recovery Funds to state and local governments, for which every county is eligible to receive a direct allocation from the Treasury. Counties will receive funds in two tranches – 50 percent in 2021 and the remaining 50 percent no earlier than 12 month from the first payment. The U.S. Treasury is required to pay the first tranche to Counties no later than 60 – days after enactment. Mahnomen County’s projected allocation of the State and Local Coronavirus Recovery Funds is \$ 1,073,555.

Bond Issue

The County approved issuance of \$2,070,000 General Obligation Capital Improvement Plan Bonds, Series 2021A, on August 24, 2021.

7. Mahnomen Health Center

In addition to those identified in Note 1, the County’s discretely presented component unit has the following significant accounting policies.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center (Continued)

A. Description of Reporting Entity and Summary of Significant Accounting Policies

Reporting Entity

The Mahnomen Health Center consists of a hospital and nursing home located in Mahnomen, Minnesota. The Health Center is an operating entity under the ownership of Mahnomen County (County) and the City of Mahnomen (City), Minnesota and is a component unit of Mahnomen County. The Health Center is governed under a Joint Powers Agreement between the County and City. For both years ended December 31, 2020 and 2019, the County owned 78 percent of the Health Center, while the City owned 22 percent of the Health Center. The County and City each appoint Mahnomen Health Center Commission members who are responsible for the operation of the hospital and nursing home. The Mahnomen Health Center Commission consists of nine members. The Commission is the ultimate governing body of the Health Center. The Commission shall acquire the necessary property to establish, construct, enlarge, improve, maintain, equip, operate, and control the facilities subject to the other terms of the Joint Powers Agreement.

For financial reporting purposes, the Health Center has included all funds, organizations, agencies, boards, commissions, and authorities. The Health Center has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Health Center are such that the exclusion would cause the Health Center's financial situation to be misleading or incomplete. The GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Health Center to impose its will on that organization, or (2) the potential for the Health Center to provide specific benefits to or impose specific financial burdens on the Health Center. The Health Center does not have a component unit which meets the GASB criteria.

Basis of Accounting and Enterprise Fund Accounting

The Health Center's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the GASB. The accompanying financial statements have been prepared on the accrual basis of accounting. The Health Center uses enterprise fund accounting. Revenues are recognized when earned and expenses are recorded when the liability is incurred based on GASB Codification Topic 1600, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, as amended.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies
(Continued)

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Risk Management

The Health Center is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illness, and natural disasters. Commercial insurance coverage is purchased for claims arising from such matters. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

Cash and Cash Equivalents

Cash and cash equivalents include highly liquid investments with an original maturity of three months or less, including noncurrent cash and investments.

Patient and Resident Receivables, Net

Patient and resident receivables are uncollateralized customer and third-party obligations. Payments of patient and resident receivables are allocated to the specific claims identified on the remittance advice or, if unspecified, are applied to the earliest unpaid claim.

The carrying amount of patient and resident receivables is reduced by a valuation allowance that reflects management's estimate of amounts that will not be collected from patients, residents, and third-party payors. Management reviews patient and resident receivables by payor class and applies percentages to determine estimated amounts that will not be collected from third parties under contractual agreements and amounts that

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies

Patient and Resident Receivables, Net (Continued)

will not be collected from patients and residents due to bad debts. Management considers historical write off and recovery information in determining the estimated bad debt provision. At December 31, 2020, the allowance for doubtful accounts was approximately \$519,000. When all collection efforts have been exhausted, the account is written off against the related allowance.

Supplies

Supplies are stated at cost (principally on the first-in, first-out basis) not in excess of market value. Market value is determined by comparison with recent purchases.

Capital Assets

Capital asset acquisitions in excess of \$5,000 are capitalized and recorded at cost. Contributed capital assets are reported at their estimated fair value at the time of their donation. All capital assets other than land and construction in progress are depreciated or amortized (in the case of capital leases) using the straight-line method of depreciation and have estimated asset lives as follows:

Land improvements	15 - 20 years
Buildings	20 - 40 years
Movable equipment	3 - 15 years

Noncurrent Cash and Investments

Noncurrent cash and investments are recorded at cost, if purchased or at fair market value on the date received, if by gift or bequest. All investments are carried at market value which approximates cost. Noncurrent cash and investments required for obligations classified as current liabilities are reported as current assets.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies
(Continued)

Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense or other postemployment benefits and contributions from the employer after the measurement date but before the end of the employer's reporting period.

Investment in Joint Venture

The Health Center reports its investment in Central Minnesota Diagnostic, Inc. (CMDI) on the equity method of accounting which approximates the Health Center's equity in the underlying book value based on its most recent December 31 fiscal year-end. The Health Center's shares of net income from these investments are recognized as Equity Earnings from Joint Venture.

Vacation and Sick Leave

The Health Center's employees earn paid-time-off days at varying rates depending on years of service. Employees may accumulate paid-time-off up to a specified maximum. Employees are paid for accumulated paid time off if they leave the Health Center. The liability for compensated absences is included with accrued vacation and sick leave in the accompanying statement of net position.

Net Position

Net position of the Health Center is classified in two components. *Net investment in capital assets* consists of capital assets net of accumulated depreciation and reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. *Unrestricted net position* is remaining net position that does not meet the definition of net investment in capital assets.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies
(Continued)

Net Patient and Resident Service Revenue

The Health Center has agreements with third-party payors that provide for payments to the Health Center at amounts different from its established rates. Payment arrangements include prospectively determined rates, reimbursed costs, discounted charges, and per diem payments. Net patient and resident service revenue is reported at the estimated net realizable amounts from patients, residents, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors.

Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

Charity Care

To fulfill its mission of community service, the Health Center provides care to patients and residents who meet certain criteria under its charity care policy without charge or at amounts less than its established rates. Because the Health Center does not pursue collection of amounts determined to qualify as charity care, they are not reported as patient and resident service revenue. There were no charges foregone for charity care for the year ended December 31, 2020.

Operating Revenues and Expenses

The Health Center's statement of revenues, expenses, and changes in net position distinguishes between operating and nonoperating revenues and expenses. Operating revenues result from exchange transactions associated with providing health care services—the Health Center's principal activity. Nonexchange revenues, including assessments, grants, and contributions received for the purposes other than capital asset acquisition, are reported as nonoperating revenues. Operating expenses are all expenses incurred to provide health care services, other than financing costs.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies
(Continued)

Grants and Contributions

From time to time, the Health Center receives grants from individuals and private organizations. Revenues from grants and contributions (including contributions of capital assets) are recognized as revenue when all eligibility requirements, including time requirements are met. Grants and contributions may be restricted for either specific operating purposes or for capital purposes. Amounts that are unrestricted or that are restricted to a specific operating purpose are reported as nonoperating revenues. Amounts restricted to capital acquisitions are reported after nonoperating revenues and expenses. Grants receivable are reported in the statement of net position at net realizable value.

Advertising Costs

The Health Center expenses advertising costs as they are incurred.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of PERA, and additions to/deductions from PERA's fiduciary net position, have been determined on the same basis as they are reported by PERA. For this purpose, benefit payments (including refunds or employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Inflows of Resources

Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources consist of pension related deferred inflows and postemployment related deferred inflows.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies
(Continued)

Fair Value Measurements

To the extent available, the Health Center's investments are recorded at fair value. GASB Statement 72 defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This statement establishes a hierarchy of valuation inputs based on the extent to which inputs are observable in the marketplace. Inputs are used in applying the various valuation techniques and take in to account the assumptions that market participants use to make valuation decisions. Inputs may include price information, credit data, interest and yield curve data, and other factors specific to the financial instrument. Observable inputs reflect market data obtained from independent sources.

In contrast, unobservable inputs reflect an entity's assumptions about how market participants would value the financial instrument. Valuation techniques should maximize the use of observable inputs to the extent available. A financial instrument's level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement.

The following describes the hierarchy of inputs used to measure fair value and the primary valuation methodologies used for financial instruments measured at fair value on a recurring basis:

Level 1 – Inputs that utilize quoted prices (unadjusted) in active markets for identical assets or liabilities that the Health Center has the ability to access.

Level 2 – Inputs that include quoted prices for similar assets and liabilities in active markets and inputs that are observable for the asset or liability, either directly or indirectly, for substantially the full term of the financial instrument. Fair values for these instruments are estimated using pricing models, quoted prices of securities with similar characteristics, or discounted cash flows.

Level 3 – Inputs that are unobservable inputs for the asset or liability, which are typically based on an entity's own assumptions, as there is little, if any, related market activity.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies
(Continued)

Unearned Revenue

Due to the Coronavirus pandemic, the U.S. Department of Health and Human Services (HHS) made available emergency relief grant funds to health care providers through the CARES Act Provider Relief Fund (PRF). Additionally, the State of Minnesota, City of Mahnomen, and Mahnomen County made available multiple preparedness and response grants. Total coronavirus grant funds approved and received by the Health Center was \$4,098,837. The grant funds are subject to certain restrictions on eligible expenses or uses, reporting requirements, and may be subject to audit. At December 31, 2020, the Medical Center recognized \$1,145,408 as nonoperating revenue in the statement of revenues, expenses and changes in net position, and \$2,953,430 as unearned revenue on the statement of net position.

Management believes the amounts have been recorded appropriately as of December 31, 2020.

Additionally, as part of the Coronavirus Aid, Relief and Economic Security (CARES) Act the Centers for Medicare & Medicaid Services (CMS) administered an Accelerated and Advanced Payment Program to provide additional relief funds to providers. The Health Center received total advanced funds of \$1,657,873. Recoupment of the funds begins one year from the receipt of the funds, which was April 2021 for the Health Center. This amount is reflected as unearned revenue on the statement of net position.

Specific to the Health Center, COVID-19 may impact various parts of its 2021 operations and financial results including but not limited to additional costs for emergency preparedness, disease control and containment, potential shortages of health care personnel, or loss of revenue due to reductions in certain revenue streams. Management believes the Health Center is taking appropriate actions to mitigate the negative impact. However, the full impact of COVID-19 is unknown and cannot be reasonably estimated as of December 31, 2020.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

A. Description of Reporting Entity and Summary of Significant Accounting Policies
(Continued)

Subsequent Events

In preparing these financial statements, the Health Center has considered events and transactions that have occurred through August 18, 2021, the date in which the financial statements were available to be issued.

B. Net Patient and Resident Service Revenue

The Health Center has agreements with third-party payors that provide for payments to the Health Center at amounts different from its established rates. A summary of the payment arrangements with major third-party payors follows:

Medicare

The Health Center became a Critical Access Hospital (CAH) as of April 1999 for Medicare reimbursement purposes. There are certain criteria that the Health Center must meet to be a CAH. Once met, the reimbursement method changed to cost based for both inpatient and outpatient services. The Health Center is reimbursed for cost reimbursable items at a tentative rate with final settlement determined after submission of annual cost reports by the Health Center and audits thereof by the Medicare fiscal intermediary.

Medicaid

Inpatient acute care services rendered to Medicaid program beneficiaries are paid at prospectively determined rates per discharge. These rates vary according to a patient classification system that is based on clinical, diagnostic, and other factors. Outpatient services related to Medicaid program beneficiaries are reimbursed under a cost-reimbursement methodology.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

B. Net Patient and Resident Service Revenue (Continued)

Blue Cross

Inpatient services rendered to Blue Cross subscribers are paid at prospectively determined rates per discharge. Outpatient services are reimbursed at outpatient fee schedule or at charges less a prospectively determined discount. The prospectively determined discount is not subject to retroactive adjustment.

Nursing Home Medicare

Under the Medicare program, payment for resident services is made on a prospectively determined per diem rate that varies based on a case-mix adjusted resident classification system. Centers for Medicare and Medicaid Services (CMS) recently finalized the Patient Driven Payment Model (PDPM) to replace the existing Medicare reimbursement system effective October 1, 2019. Under PDPM, therapy minutes are removed as the primary basis for payment and instead uses underlying complexity and clinical needs of a resident as a basis for reimbursement. In addition, PDPM introduces variable adjustment factors that change reimbursement rates during the resident's length of stay.

Nursing Home Medicaid

Routine services rendered to nursing home residents, who are beneficiaries of the Medicaid program or who pay from private resources, and are paid according to a schedule of prospectively determined daily rates determined by Minnesota's Medicaid program. A rate is assigned to each nursing home resident based on the resident's ability to perform certain activities of daily living and on certain other clinical factors. Payments are made for each case mix category and are adjusted each year by an inflation index.

Other Payors

The Health Center has entered into payment agreements with certain commercial insurance carriers. The basis for payment to the Health Center under these agreements includes prospectively determined rates per discharge, discounts from established charges, and prospectively determined daily rates.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

B. Net Patient and Resident Service Revenue

Other Payors (Continued)

Revenue from Medicare and Medicaid programs accounted for approximately 36 percent and 35 percent, respectively of the Health Center's net patient revenue for the year ended December 31, 2020.

Laws and regulations governing Medicare and Medicaid programs are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term. The December 31, 2020, net patient service revenue increased approximately \$0, due to prior-year retroactive adjustments in excess of amounts previously estimated as a result of final settlements and years that are no longer subject to audits, reviews, and investigations.

Patient and resident service revenue and contractual adjustments for the year ended December 31, 2020, are as follows:

Total patient service revenue	<u>\$ 15,202,462</u>
Contractual adjustments	
Medicare	\$ (2,247,897)
Medicaid	(2,212,776)
Other	(981,901)
Provision for bad debts	<u>(964,648)</u>
Total contractual adjustments	<u>\$ (6,407,222)</u>
Net Patient and Resident Service Revenue	<u>\$ 8,795,240</u>

C. Noncurrent Cash and Investments

Deposits

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Health Center's deposits may not be returned to it in full. The Health Center follows Minnesota statutes for deposits.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

C. Noncurrent Cash and Investments

Deposits

Custodial Credit Risk (Continued)

In accordance with Minnesota statutes, the Health Center maintains deposits at financial institutions that are authorized by the Mahnomen Health Center's Commission members.

Minnesota statutes require that the Health Center's deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes certain U.S. government securities, state or local government obligations, and other securities authorized by Minn. Stat. § 118.A.03. Minnesota statutes require that securities pledged as collateral be held in safekeeping by the Treasurer or in a financial institution other than that furnishing collateral.

The Health Center's deposits in banks at December 31, 2020, were covered by federal depository insurance or by collateral held by the Health Center's custodial bank in the Health Center's name.

Interest Rate Risk

The Health Center does not have an investment policy. There is no current provision the Health Center has that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Noncurrent cash and investments consist of certificates of deposit. The Health Center has no other investments as of December 31, 2020. All of the Health Center's deposits are insured or registered in the Health Center's name and held in safekeeping by the Treasurer or in a financial institution other than that furnishing collateral.

The Health Center does not hold any investments which meet the definition of Level 2 or Level 3 inputs.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center (Continued)

D. Accounts Receivable

Patient and resident receivables reported as current assets by the Health Center at December 31, 2020, consist of these amounts:

Receivables from patients and their insurance carriers	\$ 1,297,789
Receivables from Medicare	443,259
Receivables from Medicaid	<u>360,905</u>
 Total patient and resident receivables	 \$ 2,101,953
 Less: allowance for uncollectible amounts	 <u>(519,000)</u>
 Total Patient and Resident Receivables, Net	 <u>\$ 1,582,953</u>

E. Capital Assets

Capital asset additions, retirements, and balances for the years ended December 31, 2020, are as follows:

	Balance December 31, 2019	Additions	Retirements/ Transfers	Balance December 31, 2020
Land	\$ 44,229	\$ -	\$ -	\$ 44,229
Land improvements	307,897	-	-	307,897
Buildings	6,011,878	-	-	6,011,878
Movable equipment	5,331,949	370,114	2,488,393	3,213,670
Construction in progress	<u>1,497</u>	<u>-</u>	<u>1,497</u>	<u>-</u>
 Totals at historical cost	 <u>\$ 11,697,450</u>	 <u>\$ 370,114</u>	 <u>\$ 2,489,890</u>	 <u>\$ 9,577,674</u>
 Less: accumulated depreciation for				
Land improvements	\$ 225,721	\$ 11,882	\$ -	\$ 237,603
Buildings	4,167,676	228,945	-	4,396,621
Movable equipment	<u>4,621,159</u>	<u>203,938</u>	<u>2,489,890</u>	<u>2,335,207</u>
 Total accumulated depreciation	 <u>\$ 9,014,556</u>	 <u>\$ 444,765</u>	 <u>\$ 2,489,890</u>	 <u>\$ 6,969,431</u>
 Capital Assets, Net	 <u>\$ 2,682,894</u>	 <u>\$ (74,651)</u>	 <u>\$ -</u>	 <u>\$ 2,608,243</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center (Continued)

F. Long-Term Debt

The Health Center leases equipment under a noncancelable long-term lease agreement. The capitalized leased assets consist of:

Movable equipment	\$	486,385
Less: accumulated depreciation		<u>(356,682)</u>
Total Capital Assets, Net	\$	<u>129,703</u>

Long-term debt as of December 31, 2020, consists of the following:

	Balance December 31, 2019	Additions	Reductions	Balance December 31, 2020
USDA ambulance loans	\$ 1,324	\$ -	\$ 1,324	\$ -
Note payable ¹	70,048	-	23,581	46,467
Capital lease obligations ²	<u>169,040</u>	<u>-</u>	<u>42,029</u>	<u>127,011</u>
Total long-term debt	<u>\$ 240,412</u>	<u>\$ -</u>	<u>\$ 66,934</u>	\$ 173,478
Less: current maturities				<u>(68,211)</u>
Total Long-Term Debt, Net of Current Maturities				<u>\$ 105,267</u>

¹The Health Center has a note payable with their power company for energy efficiency improvements. The Note carries an interest rate of 1.90 percent and is payable through November 2022. The Health Center received a loan in the form of a note payable through the Small Business Administration (SBA) Paycheck Protection Program (PPP) for \$811,118. The loan accrues interest at one percent with principal and interest payments due monthly through April 2022 after an initial deferral period. There are provisions under the PPP loan program where all or a portion of the loan may be forgiven based on certain requirements being met. On November 10, 2020, the Health Center received notice from the SBA that the loan was forgiven in full. The loan forgiveness totaling \$811,118 is included in noncapital grants and contributions in the statement of revenues, expenses and changes in net position.

²The Health Center has various capital leases outstanding with varying terms and interest rates.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

F. Long-Term Debt (Continued)

The following is a maturity schedule of long-term debt and capital lease obligations as of December 31, 2020:

Year Ending December 31	Long-Term Debt		Capital Lease Obligations	
	Principal	Interest	Principal	Interest
2021	24,033	674	44,178	5,347
2022	22,434	214	46,439	3,086
2023	-	-	36,394	762
Total	\$ 46,467	\$ 888	\$ 127,011	\$ 9,195

G. Investment in Joint Venture

The Health Center and other hospitals (all of which are unrelated parties to the Health Center) formed a nonprofit corporation known as Central Minnesota Diagnostic, Inc. (CMDI). CMDI was organized to provide certain agreed upon shared services to those hospitals who are members of this corporation.

CMDI provides the equipment for CT scans for the Health Center's patients. The Health Center billed and collected the revenue for these services to patients and paid CMDI \$120,506 in 2020 for the use of the equipment. Accounts payable to CMDI for these services at December 31, 2020, amounted to \$8,722. At December 31, 2020, the Health Center owned 0.51 percent of CMDI.

Summarized financial information from the financial statements of CMDI at December 31, 2020, and for the year then ended, is presented below:

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

G. Investment in Joint Venture (Continued)

Total Assets	<u>\$ 51,642,918</u>
Total Liabilities	\$ 11,755,168
Members' equity	
Retained earnings	<u>39,887,750</u>
Total Liabilities and Members' Equity	<u>\$ 51,642,918</u>
Total Operating Revenue	<u>\$ 37,589,836</u>
Net Income	<u>\$ 11,859,828</u>

H. Defined Benefit Pension Plan

Plan Description

The Health Center participates in the following cost-sharing multiple-employer defined benefit pension plan administered by PERA. PERA's defined benefit pension plan are established and administered in accordance with Minn. Stat. chs. 353 and 356. PERA's defined benefit pension plan are tax qualified plans under Section 401(a) of the Internal Revenue Code.

All full-time and certain part-time employees of the Health Center are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Vested terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

H. Defined Benefit Pension Plan

Benefits Provided (Continued)

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989.

Under Method 1, the accrual rate for Coordinated Plan members is 1.20 percent for each of the first ten years of service and 1.70 percent for each remaining year. Under Method 2, the accrual rate for Coordinated Plan members is 1.70 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65.

For General Employees Plan members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning January 1, 2019, the postretirement increase will be equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. For recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989).

Members retiring under Rule of 90 are exempt from the delay to normal retirement.

Contributions

Minn. Stat. ch. 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

H. Defined Benefit Pension Plan

Contributions (Continued)

General Employees Plan members were required to contribute 6.5 percent of their annual covered salary in 2020. In 2020, The Health Center was required to contribute 7.5 percent of pay for Coordinated Plan members. The Health Center's contribution to the General Employees Plan for the plan's fiscal year ended December 31, 2020, was \$281,675. The Health Center's contributions were equal to the required contributions for each year as set by state statute.

Pension Costs

At December 31, 2020, the Health Center reported a liability of \$3,195,578, for its proportionate share of the General Employees Plan's net pension liability. The Health Center's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million to the fund in 2020. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the Health Center totaled \$98,462. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Health Center's proportion of the net pension liability was based on the Health Center's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2020, the Health Center's proportion share was .0533 percent, which was an increase of .0010 percent from its proportion measured as of June 30, 2019.

There were no benefit provision changes during the measurement period.

For the year ended December 31, 2020, the Health Center recognized pension expense of \$262,170. These amounts consisted of the Health Center's proportionate share of the General Employees Plan's pension expense, plus additional amortized net expenses associated with differences between estimated and actual experience of various actuarial assumptions associated with the plan. In addition, the Health Center recognized an additional \$8,569 during the year ended December 31, 2020, as pension expense (and other revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Plan.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

H. Defined Benefit Pension Plan

Pension Costs (Continued)

At December 31, 2020, the Health Center reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 29,136	\$ 12,090
Changes of assumptions	-	118,472
Net difference between projected and actual earnings on pension plan investments	55,206	-
Changes in proportion and differences between the Health Center's contributions and proportionate share of contributions	110,117	-
Health Center's contributions subsequent to the measurement date	133,580	-
Total	\$ 328,039	\$ 130,562

The \$133,580 reported as deferred outflows of resources related to pensions resulting from the Health Center's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending December 31			
2021		\$	(132,490)
2022			42,498
2023			76,682
2024			77,207
Total		\$	63,897

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

H. Defined Benefit Pension Plan (Continued)

Actuarial Assumptions

The total pension liability in the June 30, 2020, actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Inflation	2.50 percent per year
Active member payroll growth	3.25 percent per year
Investment rate of return	7.50 percent

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP-2014 tables for males or females, as appropriate, with slight adjustments to fit PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the General Employees Plan.

Actuarial assumptions used in the June 30, 2020, valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the General Employees Plan was completed in 2019. The assumption changes were adopted by the board and become effect with the July 1, 2020, actuarial valuation.

The following changes in actuarial assumptions occurred in 2020:

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

H. Defined Benefit Pension Plan

Actuarial Assumptions (Continued)

- Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years two to five and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100 percent Joint and Survivor option changed from 35 percent to 45 percent. The assumed number of married female new retirees electing the 100 percent Joint and Survivor option changed from 15 percent to 30 percent. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

The following changes in plan provisions occurred in 2020:

- Augmentation for current privatized members was reduced to 2.0 percent for the period July 1, 2020, through December 31, 2023, and 0.00 percent after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

H. Defined Benefit Pension Plan

Actuarial Assumptions (Continued)

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic stocks	36%	5.10%
International stocks	17	5.30
Bonds (fixed income)	20	0.75
Alternative investments (private markets)	25	5.90
Cash	2	0.00

Discount Rate

The discount rate used to measure the total pension liability in 2020 and 2019 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, each of the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Pension Liability Sensitivity

The following presents the Health Center's proportionate share of the net pension liability for all plans in which it participates, calculated using the discount rate disclosed in the preceding paragraph, as well as what the Health Center's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

H. Defined Benefit Pension Plan

Pension Liability Sensitivity (Continued)

	1% Decrease in Discount Rate (6.50%)	Discount Rate (7.50%)	1% Increase in Discount Rate (8.50%)
Health Center's proportionate share of the net pension liability	\$ 5,121,404	\$ 3,195,578	\$ 1,606,927

Detailed information about each defined benefit pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

I. Other Postemployment Benefits

Plan Description

The Health Center administers a single-employer defined benefit health care plan. The plan provides health care insurance for eligible retirees and their spouses through the Health Center's group health insurance plan, which covers both active and retired members. The health care plan does not issue a publicly available financial report. The Health Center does not contribute to the cost of premiums for eligible retired plan members and their spouses. Because the actual cost for retirees is higher than the average per person premium for the entire group, the difference gives rise to an implicit rate subsidy. The Health Center pays the difference between the actual and apparent cost.

As of December 31, 2018, the Health Center implemented the requirements of GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The statement replaced the requirements of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, and requires governments to report a liability on the face of the financial statements for the OPEB they provide and outlines the reporting requirements by governments for defined benefit OPEB plans administered through a trust, cost sharing OPEB plans administered through a trust and OPEB not provided through a trust. Qualified employees may choose to participate in the Health Center's insurance plan

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

I. Other Postemployment Benefits

Plan Description (Continued)

after retirement, with no contribution from the Health Center. The Health Center provides these benefits to retirees as required by Minn. Stat. § 471.61, subd. 2b. As of December 31, 2020, there were zero retirees receiving benefits from the Health Center's health plan.

Net OPEB Liability (Asset)

The components of the net OPEB liability (asset) of the Health Center at December 31, 2020, are as follows:

Total OPEB liability	\$	98,221
Plan fiduciary net position		-
Health Center's Net OPEB Liability (Asset)	\$	98,221
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)		
		0%

The changes in net OPEB liability (asset) are as follows:

		Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)	
Balance at December 31, 2019	\$ 86,982	\$ -	\$	86,982
Changes for the year				
Service cost	\$ 12,014	\$ -	\$	12,014
Interest cost	3,708	-		3,708
Differences between expected and actual experience	(2,814)	-		(2,814)
Changes in assumptions or other input	1,196	-		1,196
Benefit payments	(2,865)	-		(2,865)
Net Changes	\$ 11,239	\$ -	\$	11,239
Balance at December 31, 2020	\$ 98,221	\$ -	\$	98,221

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

I. Other Postemployment Benefits

Net OPEB Liability (Asset) (Continued)

The following presents the net OPEB liability (asset) of the Health Center, as well as what the Health Center's net OPEB liability (asset) would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	1% Decrease (1.90%)	Discount Rate (2.90%)	1% Increase (3.90%)
Net OPEB Liability (Asset)	\$ 104,651	\$ 98,221	\$ 92,127

The following presents the net OPEB liability (asset) of the Health Center, as well as what the Health Center's net OPEB liability (asset) would be if it were calculated using a health care trend rate one percentage point lower or one percentage point higher than the current trend rate:

	1% Decrease (5.50%)	Trend Rate (6.50%)	1% Increase (7.50%)
Net OPEB Liability (Asset)	\$ 88,397	\$ 98,221	\$ 110,003

For the year ended December 31, 2020, the Health Center recognized OPEB expenses of \$921. At December 31, 2020, the Health Center reported deferred outflows and deferred inflows of resources related to OPEB. The full amount of deferred outflows is related to 2020.

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual liability	\$ -	\$ 2,345
Change of assumptions	996	1,832
Employer contributions	14,074	-
Total	\$ 15,070	\$ 4,177

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

I. Other Postemployment Benefits (Continued)

Actuarial Methods and Assumptions

Based on the implementation of GASB Statement 75, the actuarial cost method changed from using one of six different actuarial cost methods to the Entry Age Normal cost method on a level percentage of projected salary.

The total OPEB liability was determined by an actuarial valuation as of December 31, 2020, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	2.90%
20-Year Municipal Bond Yield	2.90
Inflation Rate	2.50
Salary Increases	3.00
Health Care Trends	6.50
	Decreasing to 5.00%
	Over 6 Years

Mortality rates were based on RP-2014 generational table, scaled using MP-17 scaling factors, applied on a gender-specific basis. Discount rate is used to reflect the time value of money.

Discount rates are used in determining the present value as of the valuation date of future cash flows currently expected to be required to satisfy the post-retirement benefit obligation.

Experience gains and losses are amortized over a closed period starting on January 1, 2019 equal to the average remaining service of active and inactive plan members.

Funded Status and Funding Progress

As of January 1, 2020, the most recent valuation date, the plan was 0.00 percent funded. The actuarial accrued liability for benefits was \$98,221, and the actuarial value of assets was zero, resulting in an unfunded actuarial accrued liability (UAAL) of \$98,221. The covered payroll was \$2,928,735, and the ratio of the UAAL to the covered payroll was 3.35 percent.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center

I. Other Postemployment Benefits

Funded Status and Funding Progress (Continued)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

J. Concentrations of Credit Risk

The Health Center grants credit without collateral to its patients and residents, most of whom are insured under third-party agreements. The mix of receivables from third-party payors, patients, and residents at December 31, 2020, was as follows:

Medicare	29%
Blue Cross	3
Medicaid	24
Commercial insurance	19
Other third-party payors, patients, and residents	<u>25</u>
Total	<u><u>100%</u></u>

K. Management Service Agreement

The Health Center has a management service agreement with Sanford Health, a nonprofit corporation (Manager). The Manager has the full authority to implement and fulfill the policy decisions of the hospital board. Total management fee expense for the year ended December 31, 2020, was \$294,778. Accounts payable to Sanford Health for these services at December 31, 2020, amounted to \$489,945, which includes management fees and other patient-related purchased services.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

7. Mahnomen Health Center (Continued)

L. Commitments and Contingencies

Malpractice Claims

The Health Center's malpractice insurance is a claims-made policy subject to a limit of \$1.0 million per claim and an annual aggregate limit of \$5.0 million. The Health Center also has an excess policy for \$1.0 million per occurrence and \$1.0 million in aggregate. Should these policies lapse and not be replaced with equivalent coverage, claims based upon occurrence during its term, but reported subsequent thereto, will be uninsured.

Litigation, Claims, and Other Disputes

The Health Center is subject to the usual contingencies in the normal course of operations relating to the performance of its tasks under its various programs. In the opinion of management, the ultimate settlement of litigation, claims and disputes in process will not be material to the financial position of the Health Center.

Other

In the normal course of business, there could be various outstanding contingent liabilities such as, but not limited to, the following:

- lawsuits alleging negligence in care,
- environmental pollution,
- violation of the regulatory body's rules and regulations, and
- violation of federal and/or state laws.

No contingent liabilities such as, but not limited to those described above, are reflected in the accompanying financial statements. No such liabilities have been asserted and, therefore, no estimate of loss, if any, is determinable.

REQUIRED SUPPLEMENTARY INFORMATION

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-1

**BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes	\$ 3,107,463	\$ 3,107,463	\$ 3,043,279	\$ (64,184)
Licenses and permits	13,060	13,060	16,214	3,154
Intergovernmental	2,386,408	2,386,408	3,262,399	875,991
Charges for services	274,202	274,202	241,304	(32,898)
Fines and forfeits	8,300	8,300	36,728	28,428
Gifts and contributions	-	-	7,927	7,927
Investment earnings	80,600	80,600	88,006	7,406
Miscellaneous	155,433	155,433	193,885	38,452
Total Revenues	\$ 6,025,466	\$ 6,025,466	\$ 6,889,742	\$ 864,276
Expenditures				
Current				
General government				
Commissioners	\$ 210,839	\$ 210,839	\$ 201,407	\$ 9,432
Courts	65,120	65,120	48,530	16,590
County administrator	157,740	157,740	170,924	(13,184)
County auditor	302,929	302,929	268,368	34,561
License bureau	68,963	68,963	65,266	3,697
County treasurer	133,419	133,419	124,181	9,238
County assessor	277,324	277,324	229,060	48,264
Elections	53,695	53,695	84,121	(30,426)
Accounting and auditing	50,000	50,000	84,600	(34,600)
Data processing	153,320	153,320	253,665	(100,345)
Attorney	596,689	596,689	460,370	136,319
Law library	5,000	5,000	4,079	921
Recorder	169,034	169,034	160,109	8,925
Planning and zoning	25,722	25,722	52,321	(26,599)
Buildings and plant	253,482	253,482	228,294	25,188
Veterans service officer	36,155	36,155	31,576	4,579
Unallocated	339,417	339,417	706,210	(366,793)
Total general government	\$ 2,898,848	\$ 2,898,848	\$ 3,173,081	\$ (274,233)

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**EXHIBIT A-1
(Continued)**

**BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Expenditures				
Current (Continued)				
Public safety				
Sheriff	\$ 2,619,580	\$ 2,619,580	\$ 2,779,730	\$ (160,150)
Boat and water safety	5,391	5,391	15,099	(9,708)
Emergency services	3,400	3,400	9,028	(5,628)
Coroner	20,000	20,000	30,204	(10,204)
E-911 system	75,000	75,000	76,391	(1,391)
Victim assistance	75,739	75,739	64,221	11,518
Probation and parole	122,500	122,500	74,972	47,528
County safety program	13,714	13,714	7,862	5,852
Snowmobile safety	28,396	28,396	22,613	5,783
Total public safety	\$ 2,963,720	\$ 2,963,720	\$ 3,080,120	\$ (116,400)
Health				
Nursing service	\$ 77,918	\$ 77,918	\$ 77,918	\$ -
Health	790	790	280	510
Health Center	58,800	58,800	36,232	22,568
Total health	\$ 137,508	\$ 137,508	\$ 114,430	\$ 23,078
Culture and recreation				
Regional library	\$ 44,595	\$ 44,595	\$ 44,595	\$ -
Snowmobile trails	115,177	115,177	107,538	7,639
Total culture and recreation	\$ 159,772	\$ 159,772	\$ 152,133	\$ 7,639
Conservation of natural resources				
County extension	\$ 94,813	\$ 94,813	\$ 93,569	\$ 1,244
Soil and water conservation	60,341	60,341	60,341	-
Agricultural inspections	12,472	12,472	11,032	1,440
Agricultural society/County fair	7,500	7,500	2,558	4,942
Predator control	1,000	1,000	692	308
Water planning	15,838	15,838	15,838	-
Forfeited lands	-	-	839	(839)
Total conservation of natural resources	\$ 191,964	\$ 191,964	\$ 184,869	\$ 7,095

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

***EXHIBIT A-1
(Continued)***

**BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Expenditures				
Current (Continued)				
Economic development				
Housing authority	\$ 2,500	\$ 2,500	\$ 2,500	\$ -
Airport	287,730	287,730	84,583	203,147
Total economic development	\$ 290,230	\$ 290,230	\$ 87,083	\$ 203,147
Debt service				
Principal	\$ -	\$ -	\$ 30,235	\$ (30,235)
Interest	-	-	6,999	(6,999)
Total debt service	\$ -	\$ -	\$ 37,234	\$ (37,234)
Total Expenditures	\$ 6,642,042	\$ 6,642,042	\$ 6,828,950	\$ (186,908)
Excess of Revenues Over (Under)				
Expenditures	\$ (616,576)	\$ (616,576)	\$ 60,792	\$ 677,368
Other Financing Sources (Uses)				
Proceeds from capital lease	-	-	224,010	224,010
Net Change in Fund Balance	\$ (616,576)	\$ (616,576)	\$ 284,802	\$ 901,378
Fund Balance – January 1	2,694,832	2,694,832	2,694,832	-
Fund Balance – December 31	\$ 2,078,256	\$ 2,078,256	\$ 2,979,634	\$ 901,378

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-2

**BUDGETARY COMPARISON SCHEDULE
ROAD AND BRIDGE SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes	\$ 694,000	\$ 694,000	\$ 670,688	\$ (23,312)
Special assessments	-	-	3	3
Intergovernmental	6,142,351	6,142,351	5,702,350	(440,001)
Charges for services	70,000	70,000	81,977	11,977
Miscellaneous	-	-	59,444	59,444
Total Revenues	\$ 6,906,351	\$ 6,906,351	\$ 6,514,462	\$ (391,889)
Expenditures				
Current				
Highways and streets				
Administration	\$ 448,009	\$ 448,009	\$ 245,410	\$ 202,599
Maintenance	1,288,411	1,288,411	1,173,089	115,322
Construction	3,734,524	3,734,524	4,335,457	(600,933)
Equipment maintenance and shop	390,051	390,051	323,039	67,012
Materials and services for resale	73,902	73,902	22,404	51,498
Total highways and streets	\$ 5,934,897	\$ 5,934,897	\$ 6,099,399	\$ (164,502)
Intergovernmental				
Highways and streets	\$ 174,221	\$ 174,221	\$ 194,404	\$ (20,183)
Debt service				
Principal	\$ -	\$ -	\$ 5,152	\$ (5,152)
Interest	-	-	1,591	(1,591)
Total debt service	\$ -	\$ -	\$ 6,743	\$ (6,743)
Total Expenditures	\$ 6,109,118	\$ 6,109,118	\$ 6,300,546	\$ (191,428)
Excess of Revenues Over (Under) Expenditures	\$ 797,233	\$ 797,233	\$ 213,916	\$ (583,317)
Other Financing Sources (Uses)				
Proceeds from capital lease	-	-	28,102	28,102
Net Change in Fund Balance	\$ 797,233	\$ 797,233	\$ 242,018	\$ (555,215)
Fund Balance – January 1	1,968,916	1,968,916	1,968,916	-
Increase (decrease) in inventories	-	-	(29,480)	(29,480)
Fund Balance – December 31	\$ 2,766,149	\$ 2,766,149	\$ 2,181,454	\$ (584,695)

The notes to the required supplementary information are an integral part of this schedule.

Page 111

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-3

**BUDGETARY COMPARISON SCHEDULE
SOCIAL SERVICES SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes	\$ 812,052	\$ 812,052	\$ 785,509	\$ (26,543)
Intergovernmental	1,976,974	1,976,974	2,356,665	379,691
Charges for services	52,500	52,500	53,364	864
Miscellaneous	138,000	138,000	149,882	11,882
Total Revenues	\$ 2,979,526	\$ 2,979,526	\$ 3,345,420	\$ 365,894
Expenditures				
Current				
Human services				
Income maintenance	\$ 1,098,020	\$ 1,098,020	\$ 1,346,161	\$ (248,141)
Social services	1,874,506	1,874,506	1,977,605	(103,099)
Transportation	7,000	7,000	-	7,000
Total human services	\$ 2,979,526	\$ 2,979,526	\$ 3,323,766	\$ (344,240)
Debt service				
Principal	\$ -	\$ -	\$ 1,991	\$ (1,991)
Interest	-	-	725	(725)
Total debt service	\$ -	\$ -	\$ 2,716	\$ (2,716)
Total Expenditures	\$ 2,979,526	\$ 2,979,526	\$ 3,326,482	\$ (346,956)
Excess of Revenues Over (Under) Expenditures	\$ -	\$ -	\$ 18,938	\$ 18,938
Other Financing Sources (Uses)				
Proceeds from capital lease	-	-	17,251	17,251
Net Change in Fund Balance	\$ -	\$ -	\$ 36,189	\$ 36,189
Fund Balance – January 1	421,327	421,327	421,327	-
Fund Balance – December 31	\$ 421,327	\$ 421,327	\$ 457,516	\$ 36,189

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-4

**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS
OTHER POSTEMPLOYMENT BENEFITS
DECEMBER 31, 2020**

	<u>2020</u>	<u>2019</u>	<u>2018</u>
Total OPEB Liability			
Service cost	\$ 90,487	\$ 91,468	\$ 96,272
Interest	65,616	57,106	56,995
Differences between expected and actual experience	(190,538)	-	-
Changes of assumption or other inputs	41,264	(49,711)	-
Benefit payments	(116,193)	(87,463)	(201,797)
Net change in total OPEB liability	\$ (109,364)	\$ 11,400	\$ (48,530)
Total OPEB Liability – Beginning	<u>1,693,797</u>	<u>1,682,397</u>	<u>1,730,927</u>
Total OPEB Liability – Ending	<u><u>\$ 1,584,433</u></u>	<u><u>\$ 1,693,797</u></u>	<u><u>\$ 1,682,397</u></u>
Covered-employee payroll	\$ 4,026,850	\$ 4,011,234	\$ 3,894,402
Total OPEB liability (asset) as a percentage of covered-employee payroll	39.35%	42.23%	43.20%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-5

**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY
PERA GENERAL EMPLOYEES RETIREMENT PLAN
DECEMBER 31, 2020**

Measurement Date	Employer's Proportion of the Net Pension Liability (Asset)	Employer's Proportionate Share of the Net Pension Liability (Asset) (a)	State's Proportionate Share of the Net Pension Liability Associated with Mahnomen County (b)	Employer's Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a + b)	Covered Payroll (c)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2020	0.0434 %	\$ 2,602,028	\$ 80,169	\$ 2,682,197	\$ 3,092,842	84.13 %	79.06 %
2019	0.0422	2,333,143	72,497	2,405,640	2,987,373	78.10	80.23
2018	0.0448	2,485,320	81,577	2,566,897	2,962,751	83.89	79.53
2017	0.0489	3,121,744	39,242	3,160,986	3,147,972	99.17	75.90
2016	0.0458	3,718,732	48,570	3,767,302	2,762,528	134.61	68.91
2015	0.0474	2,456,514	N/A	2,456,514	2,788,456	88.10	78.19

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.
The measurement date for each year is June 30.
N/A – Not Applicable

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-6

**SCHEDULE OF CONTRIBUTIONS
PERA GENERAL EMPLOYEES RETIREMENT PLAN
DECEMBER 31, 2020**

Year Ending	Statutorily Required Contributions (a)	Actual Contributions in Relation to Statutorily Required Contributions (b)	Contribution (Deficiency) Excess (b - a)	Covered Payroll (c)	Actual Contributions as a Percentage of Covered Payroll (b/c)
2020	\$ 237,515	\$ 237,515	\$ -	\$ 3,166,860	7.50 %
2019	224,646	224,646	-	2,995,277	7.50
2018	223,302	223,302	-	2,977,348	7.50
2017	230,594	230,594	-	3,074,576	7.50
2016	218,524	218,524	-	2,913,649	7.50
2015	210,815	210,815	-	2,810,867	7.50

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.
The County's year-end is December 31.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-7

**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY
PERA PUBLIC EMPLOYEES POLICE AND FIRE PLAN
DECEMBER 31, 2020**

Measurement Date	Employer's Proportion of the Net Pension Liability (Asset)	Employer's Proportionate Share of the Net Pension Liability (Asset) (a)	State's Proportionate Share of the Net Pension Liability Associated with Mahnomen County (b)	Employer's Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a + b)	Covered Payroll (c)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2020	0.0746 %	\$ 983,308	\$ 23,148	\$ 1,006,456	\$ 840,979	116.92 %	87.19 %
2019	0.0710	759,061	N/A	759,061	751,136	101.06	89.26
2018	0.0690	737,601	N/A	737,601	727,717	101.36	88.84
2017	0.0710	958,584	N/A	958,584	733,272	130.73	85.43
2016	0.0670	2,688,827	N/A	2,688,827	642,431	418.54	63.88
2015	0.0710	806,726	N/A	806,726	649,558	124.20	86.61

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.
The measurement date for each year is June 30.
N/A – Not Applicable

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-8

**SCHEDULE OF CONTRIBUTIONS
PERA PUBLIC EMPLOYEES POLICE AND FIRE PLAN
DECEMBER 31, 2020**

Year Ending	Statutorily Required Contributions (a)	Actual Contributions in Relation to Statutorily Required Contributions (b)	Contribution (Deficiency) Excess (b - a)	Covered Payroll (c)	Actual Contributions as a Percentage of Covered Payroll (b/c)
2020	\$ 144,627	\$ 144,627	\$ -	\$ 817,103	17.70 %
2019	133,815	133,815	-	789,469	16.95
2018	118,440	118,440	-	731,108	16.20
2017	120,463	120,463	-	743,597	16.20
2016	106,760	106,760	-	659,004	16.20
2015	108,686	108,686	-	670,901	16.20

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.
The County's year-end is December 31.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-9

**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY
PERA PUBLIC EMPLOYEES LOCAL GOVERNMENT CORRECTIONAL SERVICE RETIREMENT PLAN
DECEMBER 31, 2020**

Measurement Date	Employer's Proportion of the Net Pension Liability (Asset)	Employer's Proportionate Share of the Net Pension Liability (Asset) (a)	Covered Payroll (b)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2020	0.1405 %	\$ 38,123	\$ 305,803	12.47 %	96.67 %
2019	0.1420	19,674	303,106	6.49	98.17
2018	0.1440	23,766	295,104	8.05	97.64
2017	0.1500	427,502	296,592	144.14	67.89
2016	0.1500	547,971	275,991	198.55	58.16
2015	0.1500	23,190	277,931	8.34	96.95

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT A-10

**SCHEDULE OF CONTRIBUTIONS
PERA PUBLIC EMPLOYEES LOCAL GOVERNMENT CORRECTIONAL SERVICE RETIREMENT PLAN
DECEMBER 31, 2020**

Year Ending	Statutorily Required Contributions (a)	Actual Contributions in Relation to Statutorily Required Contributions (b)	Contribution (Deficiency) Excess (b - a)	Covered Payroll (c)	Actual Contributions as a Percentage of Covered Payroll (b/c)
2020	\$ 28,188	\$ 28,188	\$ -	\$ 322,157	8.75 %
2019	26,971	26,971	-	308,248	8.75
2018	25,911	25,911	-	296,117	8.75
2017	25,810	25,810	-	294,964	8.75
2016	25,104	25,104	-	286,908	8.75
2015	24,302	24,302	-	277,737	8.75

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.
The County's year-end is December 31.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED DECEMBER 31, 2020

1. Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds, except the Hospital Reserve Special Revenue Fund. All annual appropriations lapse at fiscal year-end.

On or before mid-June of each year, all departments and agencies submit requests for appropriations to the County Auditor so that a budget can be prepared. Before October 31, the proposed budget is presented to the County Board for review. The Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the County Board. The legal level of budgetary control (the level at which expenditures may not legally exceed appropriations) is the fund level. During the year, the Board made no budgetary amendments.

2. Excess of Expenditures Over Budget

The following major funds had expenditures in excess of budget for the year ended December 31, 2020.

	Expenditures	Final Budget	Excess
General Fund	\$ 6,828,950	\$ 6,642,042	\$ 186,908
Road and Bridge	6,300,546	6,109,118	191,428
Social Services	3,326,482	2,979,526	346,956

3. Other Postemployment Benefits Funding Status

See Note 3.E in the notes to the financial statements for additional information regarding the County's other postemployment benefits.

4. Employer Contributions to Other Postemployment Benefits

Assets have not been accumulated in a trust that meets the criteria in paragraph four of GASB Statement 75 to pay related benefits.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

The following changes were reflected in the valuation performed on behalf of the Public Employees Retirement Association for the fiscal year June 30:

General Employees Retirement Plan

2020

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years two to five and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from RP-2014 table to the Pub-2010 General Employee Mortality table, with adjustments. The base mortality table for disabled annuitants were changed from the RP-2014 Disabled Annuitant Mortality table to the Pub-2010 General/Teacher Disabled Retiree Mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

General Employees Retirement Plan

2020 (Continued)

- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100 percent Joint and Survivor option changed from 35 percent to 45 percent. The assumed number of married female new retirees electing the 100 percent Joint and Survivor option changed from 15 percent to 30 percent. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.
- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020, through December 31, 2023, and 0.00 percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase rate was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter, to 1.25 percent per year.
- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

General Employees Retirement Plan

2018 (Continued)

- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90 percent funding to 50 percent of the Social Security cost of living adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to the Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60 percent for vested and non-vested deferred members (30 percent for deferred Minneapolis Employees Retirement Fund members). The revised CSA loads are now 0.00 percent for active member liability, 15 percent for vested deferred member liability, and 3.00 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.
- Minneapolis Employees Retirement Fund plan provisions change the employer supplemental contribution to \$21 million in calendar years 2017 and 2018 and returns to \$31 million through calendar year 2031. The state's required contribution is \$16 million in PERA's fiscal years 2018 and 2019 and returns to \$6 million annually through calendar year 2031.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

General Employees Retirement Plan (Continued)

2016

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter, to 1.00 percent for all future years.
- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was also changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

Public Employees Police and Fire Plan

2020

- The mortality projection scale was changed from MP-2018 to MP-2019.

2019

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018

- The mortality projection scale was changed from MP-2016 to MP-2017.
- Post-retirement benefit increases changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048, was added to the existing \$9.0 million state contribution. Additionally, annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100 percent funding, or July 1, 2048, if earlier.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

Public Employees Police and Fire Plan

2018 (Continued)

- Member contributions were changed effective January 1, 2019, and January 1, 2020, from 10.80 percent to 11.30 and 11.80 percent of pay, respectively. Employer contributions were changed effective January 1, 2019, and January 1, 2020, from 16.20 percent to 16.95 and 17.70 percent of pay, respectively. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017

- The assumed salary increases were changed as recommended in the June 30, 2016, experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- The assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30 percent for vested and non-vested, deferred members. The CSA load has been changed to 33 percent for vested members and 2.00 percent for non-vested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality table assumed for healthy retirees.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

Public Employees Police and Fire Plan

2017 (Continued)

- The assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- The assumed percentage of married female members was decreased from 65 percent to 60 percent.
- The assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

2016

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037 and 2.50 percent per year thereafter, to 1.00 percent for all future years.
- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 5.60 percent.
- The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions (Continued)

Public Employees Local Government Correctional Service Retirement Plan

2020

- The mortality projection scale was changed from MP-2018 to MP-2019.

2019

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018

- The single discount rate was changed from 5.96 percent per annum to 7.50 percent per annum.
- The mortality projection scale was changed from MP-2016 to MP-2017.
- The assumed post-retirement benefit increase was changed from 2.50 percent per year to 2.00 percent per year.
- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Post-retirement benefit increases were changed from 2.50 percent per year with a provision to reduce to 1.00 percent if the funding status declines to a certain level, to 100 percent of the Social Security cost of living adjustment, not less than 1.00 percent and not more than 2.50 percent, beginning January 1, 2019. If the funding status declines to 85 percent for two consecutive years, or 80 percent for one year, the maximum increase will be lowered to 1.50 percent.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

5. Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

Public Employees Local Government Correctional Service Retirement Plan

2018 (Continued)

- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017

- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016 and is applied to healthy and disabled members. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the RP-2014 disabled annuitant mortality table (with future mortality improvement according to Scale MP-2016).
- The CSA load was 30 percent for vested and non-vested, deferred members. The CSA load has been changed to 35 percent for vested members and 1.00 percent for non-vested members.
- The single discount rate was changed from 5.31 percent per annum to 5.96 percent per annum.

2016

- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 5.31 percent.
- The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

SUPPLEMENTARY INFORMATION

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

The Solid Waste Fund accounts for the County's share of operations of the Fosston incinerator and for costs of the Sanitation Department and the demolition site. Financing is provided by special assessments levied against benefiting users.

The Ditch Fund accounts for the financial transactions of the County drainage systems. Financing is provided by special assessments levied against benefited property owners.

The Hospital Reserve Fund accounts for tax revenues collected and accumulated to fund future needs related to the Mahnomen Health Center.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT B-1

**COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SPECIAL REVENUE FUNDS
DECEMBER 31, 2020**

	<u>Solid Waste</u>	<u>Ditch</u>	<u>Hospital Reserve</u>	<u>Total (Exhibit 3)</u>
<u>Assets</u>				
Cash and pooled investments	\$ 437,808	\$ 303,136	\$ 33,292	\$ 774,236
Taxes receivable delinquent	-	-	13	13
Special assessments receivable				
Delinquent	-	507	-	507
Noncurrent	-	33,000	-	33,000
Accounts receivable	15,886	-	-	15,886
Total Assets	\$ 453,694	\$ 336,643	\$ 33,305	\$ 823,642
<u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u>				
Liabilities				
Accounts payable	\$ 2,713	\$ 3,831	\$ -	\$ 6,544
Salaries payable	349	-	-	349
Due to other funds	194	1,255	-	1,449
Due to other governments	9,500	40,176	-	49,676
Total Liabilities	\$ 12,756	\$ 45,262	\$ -	\$ 58,018
Deferred Inflows of Resources				
Unavailable revenue	\$ 11,860	\$ 32,976	\$ 13	\$ 44,849
Prepaid property taxes	9	-	-	9
Total Deferred Inflows of Resources	\$ 11,869	\$ 32,976	\$ 13	\$ 44,858
Fund Balances				
Restricted for				
SCORE	\$ 93,912	\$ -	\$ -	\$ 93,912
Ditch maintenance and construction	-	258,405	-	258,405
Assigned to				
Solid waste	335,157	-	-	335,157
Hospital reserve	-	-	33,292	33,292
Total Fund Balances	\$ 429,069	\$ 258,405	\$ 33,292	\$ 720,766
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 453,694	\$ 336,643	\$ 33,305	\$ 823,642

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT B-2

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Solid Waste</u>	<u>Ditch</u>	<u>Hospital Reserve</u>	<u>Total (Exhibit 5)</u>
Revenues				
Special assessments	\$ 12,334	\$ 44,688	\$ -	\$ 57,022
Intergovernmental	69,692	-	-	69,692
Charges for services	188,034	-	-	188,034
Miscellaneous	2,807	-	-	2,807
Total Revenues	\$ 272,867	\$ 44,688	\$ -	\$ 317,555
Expenditures				
Current				
Sanitation	\$ 243,389	\$ -	\$ -	\$ 243,389
Conservation of natural resources	-	71,224	-	71,224
Debt service				
Principal	5,532	-	-	5,532
Interest	1,744	-	-	1,744
Total Expenditures	\$ 250,665	\$ 71,224	\$ -	\$ 321,889
Excess of Revenues Over (Under) Expenditures	\$ 22,202	\$ (26,536)	\$ -	\$ (4,334)
Other Financing Sources (Uses)				
Proceeds from capital lease	32,654	-	-	32,654
Net Change in Fund Balance	\$ 54,856	\$ (26,536)	\$ -	\$ 28,320
Fund Balance – January 1	374,213	284,941	33,292	692,446
Fund Balance – December 31	\$ 429,069	\$ 258,405	\$ 33,292	\$ 720,766

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT B-3

**BUDGETARY COMPARISON SCHEDULE
SOLID WASTE SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Special assessments	\$ -	\$ -	\$ 12,334	\$ 12,334
Intergovernmental	69,692	69,692	69,692	-
Charges for services	195,000	195,000	188,034	(6,966)
Miscellaneous	2,800	2,800	2,807	7
	<u>267,492</u>	<u>267,492</u>	<u>272,867</u>	<u>5,375</u>
Total Revenues	\$ 267,492	\$ 267,492	\$ 272,867	\$ 5,375
Expenditures				
Current				
Sanitation				
Solid waste	\$ 244,121	\$ 244,121	\$ 243,389	\$ 732
Debt service				
Principal	-	-	5,532	(5,532)
Interest	-	-	1,744	(1,744)
	<u>244,121</u>	<u>244,121</u>	<u>250,665</u>	<u>(6,544)</u>
Total Expenditures	\$ 244,121	\$ 244,121	\$ 250,665	\$ (6,544)
Excess of Revenues Over (Under) Expenditures	\$ 23,371	\$ 23,371	\$ 22,202	\$ (1,169)
Other Financing Sources (Uses)				
Proceeds from capital lease	-	-	32,654	32,654
	<u>-</u>	<u>-</u>	<u>32,654</u>	<u>32,654</u>
Net Change in Fund Balance	\$ 23,371	\$ 23,371	\$ 54,856	\$ 31,485
Fund Balance – January 1	374,213	374,213	374,213	-
Fund Balance – December 31	\$ 397,584	\$ 397,584	\$ 429,069	\$ 31,485

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT B-4

**BUDGETARY COMPARISON SCHEDULE
DITCH SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Special assessments	\$ 33,000	\$ 33,000	\$ 44,688	\$ 11,688
Expenditures				
Current				
Conservation of natural resources				
Drainage ditches	33,000	33,000	71,224	(38,224)
Net Change in Fund Balance	\$ -	\$ -	\$ (26,536)	\$ (26,536)
Fund Balance – January 1	<u>284,941</u>	<u>284,941</u>	<u>284,941</u>	<u>-</u>
Fund Balance – December 31	<u>\$ 284,941</u>	<u>\$ 284,941</u>	<u>\$ 258,405</u>	<u>\$ (26,536)</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

FIDUCIARY FUNDS

CUSTODIAL FUNDS

Mahnomen County EDA accounts for the receipts and disbursements of the Mahnomen County Economic Development Authority (EDA) as it encourages and promotes commercial and industrial growth and development, housing, and redevelopment in Mahnomen County.

Watersheds accounts for the collection and payment of funds due to the watershed districts.

Townships and Cities accounts for the collection and payment of funds due to towns and cities.

School Districts accounts for the collection and payment of funds due to school districts.

State Revenue accounts for the state's share of fines, delinquent and severed mineral tax, assurance, and mortgage registry tax.

Headwaters Commission accounts for the collection and payment of taxes due to the Headwaters Regional Development Commission.

Advanced Life Support accounts for the collection and payment of funds due to the Mahnomen Health Center for ambulance services.

Family Services Collaborative accounts for the collection and disbursement of funds for the local collaborative.

Social Services Recoveries accounts for the State of Minnesota's share of estate recoveries associated with the Medical Assistance Program, and MAXIS recoveries associated with Minnesota Family Investment Program/Temporary Assistance to Needy Families/Aid to Families with Dependent Children/General Assistance/General Assistance Medical Care and Group Residential Housing programs.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**COMBINING STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS – CUSTODIAL FUNDS
DECEMBER 31, 2020**

	Mahnomen County EDA	Watersheds	Townships and Cities
<u>Assets</u>			
Cash and pooled investments	\$ 27,905	\$ 10,753	\$ 38,667
Taxes receivable for other governments	-	8,508	47,478
Accounts receivable	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	-
Accrued interest receivable	-	-	-
	\$ 27,905	\$ 19,261	\$ 86,145
<u>Liabilities</u>			
Due to other governments	\$ -	\$ 10,753	\$ 38,691
<u>Net Position</u>			
Restricted for Individuals, organizations, other governments	\$ 27,905	\$ 8,508	\$ 47,454

EXHIBIT C-1

<u>School Districts</u>	<u>State Revenue</u>	<u>Headwaters Commission</u>	<u>Advanced Life Support</u>	<u>Family Services Collaborative</u>	<u>Social Services Recoveries</u>	<u>Total Custodial Funds</u>
\$ 55,012	\$ 7,020	\$ 691	\$ 1,745	\$ 35,023	\$ 8,735	\$ 185,551
45,291	1,670	360	6,082	-	-	109,389
-	6,863	-	-	-	25,605	32,468
-	-	-	-	10,390	-	10,390
-	-	-	-	-	217	217
-	-	-	-	10	-	10
<u>\$ 100,303</u>	<u>\$ 15,553</u>	<u>\$ 1,051</u>	<u>\$ 7,827</u>	<u>\$ 45,423</u>	<u>\$ 34,557</u>	<u>\$ 338,025</u>
\$ 55,109	\$ 14,151	\$ 691	\$ 1,745	\$ -	\$ 34,557	155,697
<u>\$ 45,194</u>	<u>\$ 1,402</u>	<u>\$ 360</u>	<u>\$ 6,082</u>	<u>\$ 45,423</u>	<u>\$ -</u>	<u>\$ 182,328</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS – CUSTODIAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Mahnomen County EDA</u>	<u>Watersheds</u>	<u>Townships and Cities</u>
Additions			
Contributions			
Individuals	\$ -	\$ -	\$ -
Investment earnings			
Interest, dividends, other	-	-	-
Property tax collections for other governments	-	291,910	867,122
Contributions from participants	183,276	-	-
License and fees collected for state	-	-	-
License and fees collected for other governments	-	-	190
Total Additions	\$ 183,276	\$ 291,910	\$ 867,312
Deductions			
Payments of property tax to other governments	\$ -	\$ 293,240	\$ 1,044,094
Payments to other governments	177,150	-	-
Payments to state	-	-	-
Administrative expense	7,500	-	-
Distributions to participants	-	-	-
Total Deductions	\$ 184,650	\$ 293,240	\$ 1,044,094
Change in net position	\$ (1,374)	\$ (1,330)	\$ (176,782)
Net Position – January 1	29,279	9,838	224,236
Net Position – December 31	\$ 27,905	\$ 8,508	\$ 47,454

EXHIBIT C-2

<u>School Districts</u>	<u>State Revenue</u>	<u>Headwaters Commission</u>	<u>Advanced Life Support</u>	<u>Family Services Collaborative</u>	<u>Social Services Recoveries</u>	<u>Total Custodial Funds</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 47,633	\$ 47,633
-	-	-	-	177	-	177
1,367,394	242,801	19,062	51,610	-	-	2,839,899
-	-	-	-	43,460	-	226,736
-	129,584	-	-	-	-	129,584
-	-	-	-	-	-	190
\$ 1,367,394	\$ 372,385	\$ 19,062	\$ 51,610	\$ 43,637	\$ 47,633	\$ 3,244,219
\$ 1,364,990	\$ 244,081	\$ 19,220	\$ 51,862	\$ -	\$ -	\$ 3,017,487
-	-	-	-	-	-	177,150
-	129,838	-	-	-	47,437	177,275
-	-	-	-	6,000	-	13,500
-	-	-	-	42,489	-	42,489
\$ 1,364,990	\$ 373,919	\$ 19,220	\$ 51,862	\$ 48,489	\$ 47,437	\$ 3,427,901
\$ 2,404	\$ (1,534)	\$ (158)	\$ (252)	\$ (4,852)	\$ 196	\$ (183,682)
42,790	2,936	518	6,334	50,275	(196)	366,010
\$ 45,194	\$ 1,402	\$ 360	\$ 6,082	\$ 45,423	\$ -	\$ 182,328

OTHER SCHEDULES

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT D-1

**SCHEDULE OF DEPOSITS AND INVESTMENTS
FOR THE YEAR ENDED DECEMBER 31, 2020**

	<u>Number</u>	<u>Interest Rate (%)</u>	<u>Maturity Dates</u>	<u>Fair Value</u>
Cash and Pooled Investments				
Cash on hand	N/A	N/A	N/A	\$ 1,700
Noninterest-bearing checking account	Two	N/A	Continuous	37,600
Interest-bearing checking	Five	0.01 to 0.30	Continuous	2,211,478
Passbook savings	One	0.05	Continuous	75,308
Certificates of deposit	Two	0.50 to 1.89	October 17, 2021 to March 2, 2022	95,012
Money market savings	Two	0.25 to 0.40	Continuous	735,957
Negotiable certificates of deposit	Fifteen	0.30 to 2.00	April 21, 2021 to November 30, 2026	<u>2,703,327</u>
Total Cash and Pooled Investments				<u>\$ 5,860,382</u>

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT D-2

**BALANCE SHEET BY DITCH
DITCH SPECIAL REVENUE FUND
DECEMBER 31, 2020**

	<u>County Ditch No. 3</u>	<u>Joint Ditch No. 55</u>	<u>County Ditch No. 91-91A</u>	<u>Total</u>
<u>Assets</u>				
Cash and pooled investments	\$ 14,357	\$ 100,437	\$ 188,342	\$ 303,136
Special assessments receivable				
Delinquent	26	-	481	507
Noncurrent	3,000	-	30,000	33,000
Total Assets	\$ 17,383	\$ 100,437	\$ 218,823	\$ 336,643
<u>Liabilities, Deferred Inflows of Resources, and Fund Balances</u>				
Liabilities				
Accounts payable	\$ -	\$ -	\$ 3,831	\$ 3,831
Due to other funds	107	78	1,070	1,255
Due to other governments	69	40,038	69	40,176
Total Liabilities	\$ 176	\$ 40,116	\$ 4,970	\$ 45,262
Deferred Inflows of Resources				
Unavailable revenue	\$ 3,005	\$ -	\$ 29,971	\$ 32,976
Fund Balances				
Restricted for				
Ditch maintenance and construction	\$ 14,202	\$ 60,321	\$ 183,882	\$ 258,405
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 17,383	\$ 100,437	\$ 218,823	\$ 336,643

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT D-3

**SCHEDULE OF INTERGOVERNMENTAL REVENUE
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

Appropriations and Shared Revenue

State

Highway users tax	\$	5,095,176
County program aid		769,525
Disparity reduction aid		63,937
Pension contribution		20,372
Aquatic invasive species aid		26,294
Police aid		126,014
Riparian aid		61,088
Out-of-home placement aid		36,922
Market value credit		119,439
Indian casino aid		83,632
Property tax reimbursement – casino		900,000

Total appropriations and shared revenue **\$ 7,302,399**

Reimbursement for Services

State

Minnesota Department of Human Services	\$	832,753
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Payments

Local

Other contributions	\$	8,159
Payments in lieu of taxes		120,497

Total payments **\$ 128,656**

Grants

State

Minnesota Department/Board of Human Services	\$	334,312
Public Safety		111,533
Corrections		14,020
Natural Resources		111,030
Employment and Economic Development		256,250
Water and Soil Resources		32,183
Transportation		119,439
Peace Officer Standards and Training Board		13,173
Pollution Control Agency		69,692

Total state **\$ 1,061,632**

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**EXHIBIT D-3
(Continued)**

**SCHEDULE OF INTERGOVERNMENTAL REVENUE
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

Grants (Continued)

Federal

Department of	
Agriculture	\$ 103,042
Justice	51,738
Transportation	445,741
Treasury	712,537
Election Assistance Commission	2,833
Health and Human Services	683,310
Homeland Security	66,465
	<hr/>

Total federal **\$ 2,065,666**

Total state and federal grants **\$ 3,127,298**

Total Intergovernmental Revenue **\$ 11,391,106**

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

EXHIBIT D-4

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

Federal Grantor Pass-Through Agency Program or Cluster Title	Federal CFDA Number	Pass-Through Grant Number	Expenditures	Passed Through to Subrecipients
U.S. Department of Agriculture				
Passed Through Minnesota Department of Human Services SNAP Cluster State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	202MN101S2514	\$ 103,042	\$ -
U.S. Department of Justice				
Direct Bulletproof Vest Partnership Program	16.607		\$ 553	\$ -
Passed Through Minnesota Department of Public Safety		A-CVS-2020-MAHNOMCO-		
Crime Victim Assistance	16.575	151	46,541	-
Public Safety Partnership and Community Policing Grants	16.710	167088	4,644	-
Total U.S. Department of Justice			\$ 51,738	\$ -
U.S. Department of Transportation				
Passed Through Minnesota Department of Transportation Airport Improvement Program	20.106	1032029	\$ 72,393	\$ -
Highway Planning and Construction Cluster Highway Planning and Construction	20.205	1030934	32,745	-
Highway Safety Cluster				
State and Community Highway Safety	20.600	A-ENFRC20-2020- MAHNOMSO-058	1,491	-
National Priority Safety Programs	20.616	A-ENFRC20-2020- MAHNOMSO-058	3,062	-
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	A-ENFRC20-2020- MAHNOMSO-058	4,106	-
Total U.S. Department of Transportation			\$ 113,797	\$ -
U.S. Department of Treasury				
Passed Through Minnesota Management and Budget COVID-19 – Coronavirus Relief Fund	21.019	SLT0016	\$ 712,537	\$ 376,620
U.S. Department of Election Assistance Commission				
Passed Through Office of the Minnesota Secretary of State COVID-19 – 2018 HAVA Election Security Grants	90.404	Not Provided	\$ 2,833	\$ -
U.S. Department of Health and Human Services				
Passed Through Minnesota Department of Human Services Promoting Safe and Stable Families	93.556	2001MNFPS	\$ 1,898	\$ -
Temporary Assistance for Needy Families	93.558	2001MNTANF	83,001	-
Child Support Enforcement	93.563	2001MNCEST	76,127	-
Child Support Enforcement (Total Child Support Enforcement 96.563 \$83,953)	93.563	2001MNCSES	7,826	-
Refugee and Entrant Assistance – State Administered Programs	93.566	2001MNRCA	120	-
CCDF Cluster Child Care and Development Block Grant	93.575	2001MNCCDF	766	-
Community-Based Child Abuse Prevention Grants	93.590	1901MNBCAP	1,151	-

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

Page 143

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**EXHIBIT D-4
(Continued)**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

Federal Grantor Pass-Through Agency Program or Cluster Title	Federal CFDA Number	Pass-Through Grant Number	Expenditures	Passed Through to Subrecipients
U.S. Department of Health and Human Services				
Passed Through Minnesota Department of Human Services (Continued)				
Stephanie Tubbs Jones Child Welfare Services Program	93.645	2001MNCWSS	1,168	-
COVID-19 – Stephanie Tubbs Jones Child Welfare Services Program	93.645	2001MNCWSS	5,000	-
(Total Stephanie Tubbs Jones Child Welfare Services Program 93.645 \$6,168)				
Foster Care – Title IV-E	93.658	2001MNFOST	101,074	-
Social Services Block Grant	93.667	2001MNSOSR	64,090	-
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	2001MNCILP	347	-
Children's Health Insurance Program	93.767	2005MN5021	216	-
Medicaid Cluster				
Medical Assistance Program	93.778	2005MN5ADM	320,940	-
Medical Assistance Program	93.778	2005MN5MAP	637	-
(Total Medical Assistance Program 93.778 \$321,577)				
Total U.S. Department of Health and Human Services			\$ 664,361	\$ -
U.S. Department of Homeland Security				
Passed Through Minnesota Department of Natural Resources				
Boating Safety Financial Assistance	97.012	R29G70CGFFY18	\$ 3,535	\$ -
Passed Through Minnesota Department of Public Safety				
Disasters Grants – Public Assistance (Presidentially Declared Disasters)	97.036	EMGP-20200718-2938	3,633	-
Disasters Grants – Public Assistance (Presidentially Declared Disasters)	97.036	EMGP-20201020-3336	48,669	-
(Total Disasters Grants – Public Assistance (Presidentially Declared Disasters) 97.036 \$52,302)				
Total U.S. Department of Homeland Security			\$ 55,837	\$ -
Total Federal Awards			\$ 1,704,145	\$ 376,620
Totals by Cluster				
Total expenditures for SNAP Cluster			\$ 103,042	
Total expenditures for Highway Planning and Construction Cluster			32,745	
Total expenditures for Highway Safety Cluster			4,553	
Total expenditures for CCDF Cluster			766	
Total expenditures for Medicaid Cluster			321,577	

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2020**

1. Summary of Significant Accounting Policies

A. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Mahnomen County. The County's reporting entity is defined in Note 1 to the financial statements. This schedule does not include \$224,052 in federal awards expended by the Mahnomen Health Center component unit because the component unit is legally separate from the primary government, and because it expended less than \$750,000 of Federal awards for the year ended December 31, 2020, it was not subject to Uniform Guidance audit requirements.

B. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Mahnomen County under programs of the federal government for the year ended December 31, 2020. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of Mahnomen County, it is not intended to and does not present the financial position or changes in net position of Mahnomen County.

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

2. De Minimis Cost Rate

Mahnomen County has elected to not use the ten percent de minimis indirect cost rate allowed under the Uniform Guidance.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

3. Reconciliation to Schedule of Intergovernmental Revenue

Federal grant revenue per Schedule of Intergovernmental Revenue	\$ 2,065,666
Grants received more than 60 days after year-end, unavailable in 2020	
Airport Improvement Program (CFDA No. 20.106)	48,927
Highway Planning and Construction (CFDA No. 20.205)	32,745
Promoting Safe and Stable Families (CFDA No. 93.556)	372
Temporary Assistance for Needy Families (CFDA No. 93.558)	18,412
Stephanie Tubbs Jones Child Welfare Services Program (CFDA No. 93.645)	131
Grants unavailable in 2019, recognized as revenue in 2020	
Airport Improvement Program (CFDA No. 20.106)	(4,792)
Highway Planning and Construction (CFDA No. 20.205)	(408,824)
Promoting Safe and Stable Families (CFDA No. 93.556)	(70)
Temporary Assistance for Needy Families (CFDA No. 93.558)	(22,558)
Child Care and Development Block Grant (CFDA No. 93.575)	(45)
Community-Based Child Abuse Prevention Grants (CFDA No. 93.590)	(1,392)
Stephanie Tubbs Jones Child Welfare Services Program (CFDA No. 93.645)	(209)
Foster Care – Title IV-E (CFDA No. 93.658)	(12,989)
John H. Chafee Foster Care Program for Successful Transition to Adulthood (CFDA No. 93.674)	(601)
Emergency Management Performance Grants (CFDA No. 97.042)	<u>(10,628)</u>
 Expenditures Per Schedule of Expenditures of Federal Awards	 <u>\$ 1,704,145</u>



**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Independent Auditor's Report

Board of County Commissioners
Mahnomen County
Mahnomen, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Mahnomen County, Minnesota, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated September 22, 2021. Our report includes a reference to other auditors who audited the financial statements of the Mahnomen Health Center, a discretely presented component unit, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Mahnomen County's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A

significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. We did identify a deficiency in internal control over financial reporting, described in the accompanying Schedule of Findings and Questioned Costs as item 2020-001, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Mahnomen County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

In connection with our audit, we noted that Mahnomen County failed to comply with the provisions of the miscellaneous provisions section of the *Minnesota Legal Compliance Audit Guide for Counties*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters as described in the Schedule of Findings and Questioned Costs as item 2020-003. Also, in connection with our audit, nothing came to our attention that caused us to believe that Mahnomen County failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, and claims and disbursements, sections of the *Minnesota Legal Compliance Audit Guide for Counties*, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the County's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

Mahnomen County's Response to Findings

Mahnomen County's responses to the internal control and legal compliance findings identified in our audit are described in the Corrective Action Plan. The County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting, compliance, and the provisions of the *Minnesota Legal Compliance Audit Guide for Counties* and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

/s/Julie Blaha

JULIE BLAHA
STATE AUDITOR

/s/Dianne Syverson

DIANNE SYVERSON, CPA
DEPUTY STATE AUDITOR

September 22, 2021

**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM
AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE**Independent Auditor's Report

Board of County Commissioners
Mahnomen County
Mahnomen, Minnesota

Report on Compliance for the Major Federal Program

We have audited Mahnomen County's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the County's major federal program for the year ended December 31, 2020. Mahnomen County's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

Mahnomen County's basic financial statements include the operations of the Mahnomen Health Center component unit, which expended \$224,052 in federal awards during the year ended December 31, 2020, which are not included in the County's Schedule of Expenditures of Federal Awards. Our audit, described below, did not include the operations of Mahnomen Health Center because the component unit is legally separate from the primary government, and because it expended less than \$750,000 for Federal awards for the year ended December 31, 2020, it was not subject to Uniform Guidance audit requirements.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Mahnomen County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain

reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Mahnomen County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on the Major Federal Program

In our opinion, Mahnomen County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2020.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying Schedule of Findings and Questioned Costs as item 2020-002. Our opinion on the major federal program is not modified with respect to this matter.

Mahnomen County's response to the noncompliance finding identified in our audit is described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Management of Mahnomen County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on its major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of

compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we did identify a deficiency in internal control over compliance, described in the accompanying Schedule of Findings and Questioned Costs as item 2020-002 that we consider to be a significant deficiency.

Mahnomen County's response to the internal control over compliance finding identified in our audit is described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

/s/Julie Blaha

/s/Dianne Syverson

JULIE BLAHA
STATE AUDITOR

DIANNE SYVERSON, CPA
DEPUTY STATE AUDITOR

September 22, 2021

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED DECEMBER 31, 2020**

I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: **Unmodified**

Internal control over financial reporting:

- Material weaknesses identified? **No**
- Significant deficiencies identified? **Yes**

Noncompliance material to the financial statements noted? **No**

Federal Awards

Internal control over major programs:

- Material weaknesses identified? **No**
- Significant deficiencies identified? **Yes**

Type of auditor's report issued on compliance for major federal programs: **Unmodified**

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? **Yes**

The major federal program is:

COVID-19 – Coronavirus Relief Fund

CFDA No. 21.019

The threshold for distinguishing between Types A and B programs was \$750,000.

Mahnomen County qualified as a low-risk auditee? **Yes**

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2020

**II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

INTERNAL CONTROL

Finding Number: 2020-001

Prior Year Finding Number: 2019-001

Repeat Finding Since: 1996

Segregation of Duties

Criteria: Management is responsible for establishing and maintaining internal control. Adequate segregation of duties is a key internal control in preventing and detecting errors or irregularities. To protect County assets, proper segregation of the record-keeping, custody, and authorization functions should be in place, and where management decides segregation of duties may not be cost effective, compensating controls should be in place.

Condition: Due to the limited number of personnel within several Mahnomen County offices, segregation of accounting duties necessary to ensure adequate internal accounting control is not possible. The smaller fee offices generally have one staff person who is responsible for billing, collecting, recording, and depositing receipts as well as reconciling bank accounts.

Context: This is not unusual in operations the size of Mahnomen County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an internal control point of view. The bank reconciliations are now being done in the Auditor's Office for two of the departments, the License Bureau and the Sheriff's Office.

Effect: Inadequate segregation of duties could adversely affect the County's ability to detect misstatements in a timely period by employees in the normal course of performing their assigned functions.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2020**

Cause: The County informed us that the individual departments collecting fees have direct knowledge of the services provided, making it more efficient for the department providing the service to collect the fees, periodically remitting those fees to the County Treasurer with the proper coding for posting to the County's general ledger. The County stated that the department heads are aware that employees collecting those fees and recording those fees have incompatible duties and that they monitor the operations of their respective offices to ensure collections are properly receipted and periodically remitted to the County Treasurer.

Recommendation: We recommend Mahnomen County's elected officials and management be mindful that limited staffing increases the risks in safeguarding the County's assets and the proper recording of its financial activity and, where possible, implement oversight procedures to ensure that internal control policies and procedures are being followed by staff.

View of Responsible Official: Concur

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

Finding Number: 2020-002

Prior Year Finding Number: N/A

Repeat Finding Since: N/A

Subrecipient Monitoring

Program: U.S. Department of Treasury's COVID-19 – Coronavirus Relief Fund (CFDA No. 21.019), Award No. SLT0016, 2020

Pass-Through Agency: Minnesota Management and Budget

Criteria: Title 2 U.S. *Code of Federal Regulations* § 200.303 states that the auditee must establish and maintain effective internal control over the federal award that provides reasonable assurance that the auditee is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award. Also, the

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2020**

County must comply with the requirements for pass-through entities as identified in Title 2 U.S. *Code of Federal Regulations* § 200.332, such as clearly identifying the award information to the subrecipient; evaluating the subrecipient's risk of noncompliance with federal statutes, regulations, and the terms and conditions of the award; and monitoring the activities of the subrecipient.

Condition: The County did not document risk assessment procedures performed over its subrecipients. Award information, including CFDA number, was not provided to the subrecipients and there were no signed subrecipient agreements in place. Additionally, the County does not have documented policies and procedures for subrecipient monitoring in place.

Questioned Costs: None.

Context: Mahnomen County passed Coronavirus Relief funds to the Mahnomen Health Center, Norman County Public Health, and Headwaters Regional Development Commission (HRDC), all local governments familiar to the County. The County Administrator stated the subrecipients were familiar with the federal grant requirements due to receiving federal funds in the past. There were numerous radio ads and newspaper articles informing the public of Board Meetings where the Board discussed the CARES ACT funding available due to COVID-19. The County passed their own CARES ACT Plan and required recipients of funds passed through to HRDC to complete a certification form. The funds sent to Norman County and Mahnomen Health Center were identified by those entities as federal funds. The funds paid by HRDC were to local businesses, with the exception of a small administrative fee kept by HRDC.

Effect: The County is not meeting federal regulations pertaining to subrecipient monitoring.

Cause: Mahnomen County does not generally provide federal awards to subrecipients and, therefore, did not have policies and procedures in place for subrecipient monitoring activities. Additionally, the County was not aware of the full extent of requirements for subrecipient monitoring.

Recommendation: We recommend the County review the requirements for pass-through entities as identified in Title 2 U.S. *Code of Federal Regulations* § 200.332 and identify responsibilities such as creating and maintaining proper documentation to meet the

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2020**

requirements of federal programs. Additionally, we recommend the County include all applicable requirements including providing the CFDA number in communications regarding the program to its subrecipients.

View of Responsible Official: Acknowledged

IV. OTHER FINDINGS AND RECOMMENDATIONS

MINNESOTA LEGAL COMPLIANCE

Finding Number: 2020-003

Prior Year Finding Number: 2019-002

Repeat Finding Since: 2018

Publication of Board Minutes

Criteria: Pursuant to Minn. Stat. § 375.12, within 30 days of each meeting, the County Board must have the official proceedings of its sessions or a summary published in a qualified newspaper of general circulation in the County.

Condition: Not all summaries of the County Board minutes for 2020 were published in the County's official newspaper within the 30-day requirement.

Context: Of the four published summaries reviewed, two were not published within the 30-day requirement.

Effect: Noncompliance with Minn. Stat. § 375.12.

Cause: The County Board minutes are not prepared and presented to the County Board for review and approval in time to meet the publication within the 30-day requirement. The Board changed their meeting schedule in 2020 to try to correct the issue but in two cases the minutes were not sent to the newspaper in time to meet the publication deadline.

Recommendation: We recommend the County publish its summaries of the County Board minutes in compliance with Minn. Stat. § 375.12.

**MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2020**

View of Responsible Official: Concur



**REPRESENTATION OF MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**CORRECTIVE ACTION PLAN
FOR THE YEAR ENDED DECEMBER 31, 2020**

Finding Number: 2020-001

Finding Title: Segregation of Duties

Name of Contact Person Responsible for Corrective Action:

James Lee, County Auditor; Julie Hanson, Social Services Director; CJ Holl County Administrator

Corrective Action Planned:

Where possible, segregation of duties in internal controls will be implemented. As a small county, with limited staff, it is operationally impractical in all cases.

Anticipated Completion Date:

Ongoing throughout 2021.

Finding Number: 2020-002

Finding Title: Subrecipient Monitoring

Program: Coronavirus Relief Fund (CFDA # 21.019)

Name of Contact Person Responsible for Corrective Action:

CJ Holl, County Administrator

Corrective Action Planned:

The county will implement a plan to monitor subrecipients to ensure compliance with federal regulations for all federal awards, including the pending ARP award usage.

Anticipated Completion Date:

August 2021. Will be monitored throughout 2021 as awards are granted and fund designated.



Finding Number: 2020-003

Finding Title: Publication of Board Minutes

Name of Contact Person Responsible for Corrective Action:

James Lee, County Auditor; CJ Holl, County Administrator

Corrective Action Planned:

The county board meets the 2nd and 4th Tuesdays of each month. Board minutes for the previous meeting will be approved, signed and forwarded to the legal paper (Mahnomen Pioneer) after each meeting to be published in the following edition. We have spoken to the editor on the need to make sure to publish ASAP in the following edition to meet the statutory 30 day deadline.

Anticipated Completion Date:

We will monitor timely publication and timelines throughout 2021.



**REPRESENTATION OF MAHNOMEN COUNTY
MAHNOMEN, MINNESOTA**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE YEAR ENDED DECEMBER 31, 2020**

Finding Number: 2019-001
Repeat Finding Since: 1996
Finding Title: Segregation of Duties

Summary of Condition: Due to the limited number of personnel within several Mahnomen County offices, segregation of accounting duties necessary to ensure adequate internal accounting control is not possible. The smaller fee offices generally have one staff person who is responsible for billing, collecting, recording, and depositing receipts as well as reconciling bank accounts.

Summary of Corrective Action Previously Reported: Every effort possible to segregate duties and implement internal controls in Social Services and the Auditor's office, it is difficult due to a small employee pool.

Status: Not Corrected. Due to lack of resources, the County has yet to discover a feasible plan, other than what is taking place, to accomplish this request.

Was corrective action taken significantly different than the action previously reported?
Yes _____ No X

Finding Number: 2019-002
Repeat Finding Since: 2018
Finding Title: Publication of Board Minutes

Summary of Condition: Not all summary of the County Board minutes for 2019 were published in the County's official newspaper within the 30-day requirement.

Summary of Corrective Action Previously Reported: The county board meets the 2nd and 4th Tuesdays of each month. Board minutes for the previous meeting will be approved, signed and forward to the legal paper (Mahnomen Pioneer) after each meeting to be published in the following

edition. We have spoken to the editor on the need to make sure to publish ASAP in the following edition to meet the statutory 30 day deadline. We will monitor timely publication and timelines throughout 2021.

Status: Not Corrected. Beginning in 2020, the County moved the dates of their Board Meetings to the 2nd and 4th Tuesday of every month. This will more evenly spread out the amount of time between meetings and allow enough time to publish the Board Meeting minutes once they are approved.

Was corrective action taken significantly different than the action previously reported?

Yes _____ No X