



OTTER TAIL COUNTY – MINNESOTA  
**COUNCIL ON LOCAL RESULTS & INNOVATION**

**2023 STANDARD MEASURES FOR COUNTIES**

STATEWIDE PERFORMANCE MEASUREMENTS COUNCIL  
ON LOCAL RESULTS AND INNOVATION  
**Otter Tail County Resolution No. 2023 - 46**

WHEREAS, in 2010, the Minnesota Legislature created the Council on Local Results and Innovation; and

WHEREAS, the Council on Local Results and Innovation developed a standard set of performance measures that will aid residents, taxpayers, and state and local elected officials in determining the efficacy of counties in providing services and measure residents' opinion of those services; and

WHEREAS, benefits to Otter Tail County for participation in the Minnesota Council on Local Results and Innovation's comprehensive performance measurement program are outlined in Minn. Stat. §6.91 and includes eligibility for a reimbursement as set by State statute; and

WHEREAS, any county participating in the comprehensive performance measurement program is also exempt from levy limits for taxes, if levy limits are in effect; and

WHEREAS, the Otter Tail County Board has adopted and implemented at least 10 of the performance measures, as developed by the Council on Local Results and Innovation, and a system to use this information to help plan, budget, manage and evaluate programs and processes for optimal future outcomes.

NOW THEREFORE LET IT BE RESOLVED THAT, Otter Tail County will continue to report the results of the performance measures to its citizenry by the end of the year through publication, direct mailing, posting on the County's website, or through a public hearing at which the budget and levy will be discussed and public input allowed.

BE IT FURTHER RESOLVED THAT, Otter Tail County will submit to the Office of the State Auditor the actual results of the performance measures adopted by the County.

The motion for the adoption of the foregoing resolution was made by Commissioner Rogness and seconded by Commissioner Bucholtz and, after discussion and upon a vote being taken thereon, the resolution was adopted unanimously.

Adopted at Fergus Falls, MN this 27th day of June 2023.

OTTER TAIL COUNTY BOARD OF COMMISSIONERS

Dated: June 27, 2023

By:   
Wayne Johnson, Board of Commissioners Chair

Attest:   
Nicole Hansen, Clerk

# 1.0 PUBLIC SAFETY

## Group A Offenses and Clearances by Classification

The data in this report is not real-time and is current as of 6/19/2023

Agency: Otter Tail County Sheriff

Report Period: 1/1/2022 - 12/31/2022

Population: 35,803

ORI: MN0560000

Offense	Offense Code	Offenses Reported or Known	Crime Rate per 100,000	Cleared by Arrest	Cleared by Exceptional Means	Cleared Involving only Under 18 Years Old
<b>Animal Cruelty</b>	720	<b>Total</b>	2	6	0	0
<b>Arson</b>	200	<b>Total</b>	0	0	0	0
<b>Assault Offenses</b>						
Aggravated Assault	13A		12	34	8	1
Simple Assault	13B		50	140	44	0
Intimidation	13C		19	53	12	1
		<b>Total</b>	81	226	64	2
						4
<b>Bribery</b>	510	<b>Total</b>	0	0	0	0
<b>Burglary/Breaking &amp; Entering</b>	220	<b>Total</b>	18	50	9	0
<b>Counterfeiting/Forgery</b>	250	<b>Total</b>	2	6	0	0
<b>Destruction/Damage/Vandalism of Property</b>	290	<b>Total</b>	13	36	4	0
<b>Drug/Narcotic Violations</b>	35A	<b>Total</b>	50	140	43	0
<b>Drug Equipment Violations</b>	35B	<b>Total</b>	35	98	30	0
<b>Embezzlement</b>	270	<b>Total</b>	0	0	0	0
<b>Extortion/Blackmail</b>	210	<b>Total</b>	0	0	0	0
<b>Fraud Offenses</b>						
False Pretenses/Swindle/Confidence Game	26A		5	14	1	0
Credit Card/Automated Teller Machine Fraud	26B		3	8	1	0
Impersonation	26C		2	6	2	0
Welfare Fraud	26D		0	0	0	0
Wire Fraud	26E		0	0	0	0
Identity Theft	26F		5	14	1	0
Hacking/Computer Invasion	26G		0	0	0	0
		<b>Total</b>	15	42	5	0
						0
<b>Gambling Offenses</b>						
Betting/Wagering	39A		0	0	0	0
Operating/Promoting/Assisting Gambling	39B		0	0	0	0
Gambling Equipment Violations	39C		0	0	0	0
Sports Tampering	39D		0	0	0	0
		<b>Total</b>	0	0	0	0
						0
<b>Homicide Offenses</b>						
Murder and Nonnegligent Manslaughter	09A		2	6	0	2
Negligent Manslaughter	09B		1	3	0	1
		<b>Total</b>	3	8	0	3
						0
<b>Human Trafficking Offenses</b>						
Commercial Sex Acts	64A		0	0	0	0
Involuntary Servitude	64B		0	0	0	0
		<b>Total</b>	0	0	0	0
						0
<b>Kidnapping/Abduction</b>	100	<b>Total</b>	0	0	0	0
						0
<b>Larceny - Theft Offenses</b>						
Pocket-Picking	23A		0	0	0	0
Purse-Snatching	23B		0	0	0	0
Shoplifting	23C		2	6	1	0
Theft from Building	23D		5	14	1	0
Theft From Coin-Operated Machine or Device	23E		0	0	0	0
Theft from Motor Vehicle	23F		6	17	0	0
Theft of Motor Vehicle Parts or Accessories	23G		4	11	1	0
All Other Larceny	23H		37	103	4	0
		<b>Total</b>	54	151	7	0
						0
<b>Motor Vehicle Theft</b>	240	<b>Total</b>	5	14	0	0
						0
<b>Pornography/Obscene Material</b>	370	<b>Total</b>	1	3	1	0
						0
<b>Prostitution Offenses</b>						
Prostitution	40A		0	0	0	0
Assisting or Promoting Prostitution	40B		0	0	0	0
Purchasing Prostitution	40C		0	0	0	0
		<b>Total</b>	0	0	0	0
						0
<b>Robbery</b>	120	<b>Total</b>	0	0	0	0
						0
<b>Sex Offenses</b>						
Forcible Rape	11A		4	11	1	1
Forcible Sodomy	11B		0	0	0	0
Sexual Assault with an Object	11C		0	0	0	0
Forcible Fondling	11D		5	14	0	3
		<b>Total</b>	9	25	1	4
						0
<b>Sex Offenses, Nonforcible</b>						
Incest	36A		0	0	0	0
Statutory Rape	36B		0	0	0	0
		<b>Total</b>	0	0	0	0
						0
<b>Stolen Property Offenses</b>	280	<b>Total</b>	3	8	3	0
						0
<b>Weapon Law Violations</b>	520	<b>Total</b>	9	25	6	0
						1
<b>Grand Total</b>			<b>300</b>	<b>838</b>	<b>173</b>	<b>9</b>
						<b>9</b>

### **Deputy Response Time:**

Time it takes on top-priority calls from dispatch to the first officer on scene.

- > Due to the size of the county<sup>1</sup>, the County has not established deputy response time parameters.
- > The Sheriff's Office assigns deputies to areas to ensure prompt response to law enforcement calls.

### **Total Number of Accidents:**

Total number of accidents that occur on County State Aid Highways, County Roads and Un-Organized Township Roads that involve fatalities and injury: Source – "Towards Zero Death".

#### Crashes in Otter Tail County in 2022:

- > Fatal Crashes: 9
- > Injury Crashes: 153
- > PDO Crashes: 383
- > Total Crashes: 545

#### Crashes in Otter Tail County in 2021:

- > Fatal Crashes: 12
- > Injury Crashes: 153
- > PDO Crashes: 332
- > Total Crashes: 497

#### Crashes in Otter Tail County in 2020:

- > Fatal Crashes: 6
- > Injury Crashes: 113
- > PDO Crashes: 434
- > Total Crashes: 553

#### Crashes in Otter Tail County in 2019:

- > Fatal Crashes: 3
- > Injury Crashes: 180
- > PDO Crashes: 445
- > Total Crashes: 628

#### Crashes in Otter Tail County in 2018:

- > Fatal Crashes: 4
- > Injury Crashes: 186
- > PDO Crashes: 447
- > Total Crashes: 637

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<sup>1</sup> Geographically, Otter Tail County is the seventh (7<sup>th</sup>) largest Minnesota County. Total area is 2,225 square miles, of which 1,972 square miles are comprised of land and 252 square miles (11%) are covered by water.

## 2.0 PROBATION/CORRECTIONS

### Percent of Adult Offenders with A New Felony Conviction Within 3 Years of Discharge (*MN Sentencing Guidelines Commission*):

Adult offenders who are placed on a formal, supervised probation to County Probation will be tracked for three years following their discharge to determine if they have a new Felony conviction in the State of Minnesota.

	2018	2019	2020	2021	2022
<b>Cases Closed</b>	165	150	154	238	222
<b>Subsequent Felony Convictions</b>	51	32	29	20	15
<b>Percentage with New Felony</b>	30.9%	21.3%	18.8%	8.4%	6.8%

## 3.0 PUBLIC WORKS

### Hours to Plow Complete System During a Snow Event:

- › During the 2022-2023 winter, we used 25 full time plow trucks to clear approximately 2,350 lane miles of road in 4 to 5 hours. During most events, the majority of the miles are plowed and/or treated twice during our normal 8-10 hour day, which typically begins between 3:00 a.m. and 4:00 a.m.

### Average County Pavement Condition Rating:

Pavement Quality/Condition Index. Provide average rating and the rating system program/type. Example, 70 rating on the Pavement Condition Index (PCI).

- › Average PCI is 69 this represents 2021 data; surveys are conducted every other year.
- › PCI determined by use of Mn/DOT Pavement Condition survey and ICON Pavement Management System software.

### Average Bridge Sufficiency Rating:

County records/MN Department of Transportation

- › Average Bridge Sufficiency Rating for Otter Tail County bridges in 2022 was 90.4.

## 4.0 PUBLIC HEALTH/SOCIAL SERVICES

### General Life Expectancy (*Institute for Health Metrics and Evaluation*):

Findings: Life expectancy at birth (years) – 2014

Gender	Otter Tail County	Minnesota	National	National Rank	% Change (1980-2014)
Female	82.8	82.9	81.5	333	^2.8
Male	78.2	78.9	76.7	435	^7.1

**Tobacco and Alcohol Use** (See Robert Wood Johnson Foundation's [County Health Rankings & Roadmaps](#)):

	Otter Tail County	Minnesota (Rank of 87 Counties)	Top U.S. Performers
<b>Adult Smoking</b>	18%	14%	16%
<b>Excessive Drinking</b>	24%	22%	19%
<b>Alcohol-impaired Driving Deaths</b>	32%	30%	27%
<b>Physical Inactivity</b>	20%	19%	22%
<b>Adult Obesity</b>	31%	31%	32%

**Percentage of Low Birth-Weight Births** (MN Dept. of Human Services or [County Health Rankings & Roadmaps](#)):

- > Otter Tail County 6%
- > Minnesota (Rank of 87 Counties) 7%
- > Top U.S. Performers 8%

**Workforce Self-Support Index Among MFIP and DWP Recipients:**

Defined as "Percent of MFIP/DWP adults working 30 or more hours per week or off cash assistance three years after baseline"; data available from MN Dept of Human Services:

- > Self-Support Index among Otter Tail County's MFIP and DWP recipients<sup>[1]</sup>: 75.60%
- > Source Data: DHS's Human Services Performance Management MFIP/DWP Self-Support Index April 2021 – March 2022

**Recurrence of Maltreatment Within 12 Months:**

The most current 12 months of reporting from the MN Department of Human Services – Human Services Performance Management is the calendar year 2020, the percentage of children with a substantiated maltreatment report who do not experience a repeat substantiated maltreatment report within 12 months:

- > 94.8%
- > The Minnesota Department of Human Service's Child Welfare Dashboard defines this measure as: *Of all children who were victims of a substantiated maltreatment report during a 12-month reporting period, the percent who were not victims of another substantiated maltreatment report within 12 months of their initial report.*
- > Why is this measure important? *County social services should increase the likelihood that children are safe from abuse and neglect. When a maltreatment determination is made, there is a heightened responsibility of the county to mitigate the threat of future harm to children. A repeat maltreatment determination may indicate that the risk for the child has not been fully mitigated.*

**Child Support Program Cost Effectiveness:**

- > Otter Tail County's FFY 2022 (10/01/21 to 09/30/22) cost effectiveness was 2.91%, i.e., for every \$1.00 expended, they collected \$2.91 in child support from non-custodial parents. These funds were redirected to the children living with the custodial household family.

<sup>[1]</sup> MFIP stands for Minnesota Family Investment Program. DWP stands for Diversionary Work Program.

**Per Capita Cost Report:** The most current year of Human Services Cost Report available is 2020.

- › In 2020, Otter Tail County’s human services comparative per capita cost was ranked 35th of 87 counties. Otter Tail County’s per capita cost was \$2,916. Otter Tail County’s levy funds portion of this per capita cost was \$156 or 5.35% of the total overall costs. In other words, for every \$100.00 spent on health and human service programs, the county expends \$5.35 of county funds and county residents receive an additional \$94.65 of state & federal funds.
- › In 2020, Otter Tail County’s health and human service expenditures totaled \$175,180,762. Of that amount, \$84,010,906 was federally funded, \$80,568,203 was state funded, \$9,374,610 was county funded and \$1,227,043 was miscellaneous revenues.
- › The Per Capita Ranking lists a county’s “Total” human services costs per capita ranking. The per capita county cost is the portion of total costs paid by the county (not funded by federal, state, or miscellaneous revenues).

## 5.0 PROPERTY RECORDS, VALUATION, ASSESSMENT

### Level of Assessment Ratio:

- › Otter Tail County’s 2023 median sales ratios were compliant to be within the 90%-105% range except for Residential, Non-Commercial Seasonal Recreational Residential properties on Buchanan Lake. The Minnesota Department of Revenue ordered a 10% increase to the market values of all of these property types, land and buildings, on Buchanan Lake for noncompliance. These properties are located in the City of Ottertail, Ottertail Township, and Rush Lake Township.
- › Of the three types of assessment ratios utilized by the Minnesota Department of Revenue (DOR), our median ratios were (sales period 10-1-2021 to 9-30-2022):

Residential (Property Type 91)	92.66% on 955 sales
Commercial/Industrial Properties (Property Type 94)	92.94% on 51 sales
Agricultural & Rural Lands (Property Type 93 – 34.5 or more acres)	94.59% on 69 sales

### Turn-Around Time (*Recording/indexing/returning real estate documents*):

MS357.182, Subd 3 states: For calendar year 2011 and thereafter, the maximum time allowed for completion of the recording process for documents presented in recordable form will be ten business days. Instruments recorded electronically must be returned no later than five business days after receipt by the county in a recordable format. MS357.182, Subd 4 states: for calendar year 2010 and later years, at least 90 percent of all recordable instruments must be recorded and returned in compliance with the recording requirements. In 2020-2021, Otter Tail County’s turn-around time for land documents, including land transfers, has been 3 days or less.

## 6.0 ELECTIONS

### Accuracy of Post-Election Audit:

100% accuracy based on our most recent data collected via our Post Election Review Worksheets, State General Elections, on Tuesday, November 8, 2022.

*Note – the next post-election audit will be conducted in November 2024*

## 7.0 VETERANS SERVICES

### **Dollars Brought into County for Veterans, Dependents and Survivors Federal and State Expenditures:**

#### Federal Expenditures

FY2022 (07/01/21 through 06/30/22), Otter Tail County's veteran population is estimated to be 3985. Federal funds expended totaled \$70.36 million, including: \$38.37 million – VA medical Care; \$31.05 million – Compensation & Pension; \$778,000 Education/Vocational Rehabilitation; \$195,000 Insurance and Indemnities. Otter Tail County ranks 12th in Federal Expenditures in the state, given the 7 Metro Counties Otter Tail County Ranks 5th in outstate MN.

#### State Expenditures

CY2022 (01/01/22 through 12/31/2022), the MN Department of Veterans Affairs' State Soldiers Assistance Program (SSAP) allocated \$29,534 to eligible Veterans and dependents. SSAP services we normally provide our Veteran population continue to trend down which matches the overall trend in the program across the state of Minnesota. Despite the drop in dollars Otter Tail County moved from 14<sup>th</sup> to 13th in state expenditures. MDVA has restructured some of their programs to hopefully to include more Veterans and family members in the last few months. It is too early to speculate if these changes will reverse or slow the downward trend of fund usage with this program.

### **Percentage of Veterans Receiving Federal Benefits:**

FY 2022 (07/01/21 through 06/30/22) Otter Tail County veteran population was estimated to be 3985. A summary of Expenditures by State indicates 2,265 "unique patients" were served. Based on this data nearly 57% of our county veterans received treatment at a VA Care facility.

FY 2022, Minnesota's veteran population was estimated at 294,262. A summary of Expenditures by State indicates 119, 335 "Unique Patients" were served. Based on this data, an average 41% of all Minnesota county veterans received treatment at a VA Care facility.

## 8.0 PARKS, LIBRARIES

### **Parks:**

Phelps Mill – 114 acres  
Fort Juleson – 10.11 acres  
Echo Bay – 168.41 acres  
**Total Acres: 292.52**

### **Trails:**

#### Heart of the Lakes Regional Trail:

- › Perham Segment (CSAH 34): 6.4 miles
- › McDonald Lakes Segment: 5.8 miles
- › Silent Lake Segment: 8.1 miles
- › Pelican Rapids Segment (CSAH 3): 6.8 miles



Maplewood Segment: 4.9 miles to be built in 2024

Glacial Edge Trail: No segments currently built but application for funding is pending.

Existing trail segments along county roads:

- > CSAH 1 South – 0.7 miles (Tower Road in Fergus Falls)
- > CSAH 1 North – 3.3 miles (Friberg Ave – Fergus Falls & Northeastly)
- > CSAH 16 – 0.5 miles (Glendalough State Park)
- > CSAH 27 – 0.5 miles (Cleveland Ave in Fergus Falls)
- > CSAH 34 – 0.7 miles (Perham)
- > CSAH 82 – 2.0 miles (Fir Ave in Fergus Falls)
- > CSAH 88 – 0.7 miles (Pebble Lake Road in Fergus Falls)
- > CSAH 89 – 0.9 miles (Lake Shore Drive in Battle Lake)

Total Trails: 36.4 miles (with Maplewood is 41.3 miles)

## 9.0 BUDGET, FINANCIAL

### Bond Rating:

S&P Global Ratings has assigned its 'AAA' long-term rating (based on credit enhancement) and assigned its 'AA' underlying rating to Otter Tail County, Minnesota's 2022A general obligation (GO) Solid Waste Revenue Bonds. S&P Global Ratings has also affirmed its 'AA' long-term rating on the County existing General Obligation debt, with a stable outlook.

### Debt Service Levy Per Capita; Outstanding Debt Per Capita:

- > The Pay 2023 debt service levy per capita is \$32.97 (Pay 2023 Levy - \$1,984,371/60,194 – most recent estimate). The Pay 2023 debt service levy decreased \$10,239 when compared to the 2022 debt service levy.
- > The outstanding debt per capita as of December 31, 2022 is the following:
  - o Outstanding debt requiring county levy:  $\$14,950,000/60,194 = \$248.37$
  - o Outstanding debt paid by local sales tax:  $\$10,195,000/60,194 = \$169.37$
  - o Outstanding debt paid by other revenue sources (rents and funds held in escrow):  $\$6,045,000/60,194 = \$100.43$
  - o Outstanding debt (issued by Otter Tail County, but technically the responsibility of the joint powers group) paid by other revenues:  $\$21,715,000/60,194 = \$360.75$

Total Outstanding Debt Per Capital as of 12/31/2022: \$878.92. A decrease of \$225.68 Per Capita from 12/31/2021.

## 10.0 ENVIRONMENTAL

### Recycling Percentage Available in The SCORE Report:

Otter Tail County's calculated recycling percentage for:

- > 2016 was 66%.
- > 2017 was 60%.
- > 2018 was 69%.
- > 2019 was 65%
- > 2020 was 67%

- > 2021 was 69%
- > 2022 was 73%

**Amount of Hazardous Household Waste and Electronics Collected (2017 to 2022):**

<b>Removed from Waste Stream (in pounds)</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Household Hazardous Waste	147,901	149,004	179,990	161,075	191,906	182,866
Electronics	460,540	300,567	382,957	207,492	270,840	283,480
Appliances	470,600	405,380	377,560	406,400	399,400	425,380

**11.0 LAND AND RESOURCE**

**2022 Data**

- > 652 permits issued for structures in the Shoreland District
- > 257 permits issued for shoreland alteration
- > 673 septic system permits issued
- > 609 compliance inspections of existing septic systems
  1. 467 compliant (76.7%)
  2. 142 noncompliant (23.3%)
- > 91 waterbodies infested with Zebra Mussels (2 new water bodies in 2022)

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Adopted at Fergus Falls, MN this 27th day of June 2023.

OTTER TAIL COUNTY BOARD OF COMMISSIONERS

Dated: June 27, 2023

By: Wayne Johnson  
Wayne Johnson, Board of Commissioners Chair

Attest: Nicole Hansen  
Nicole Hansen, Clerk