

**STATEWIDE PERFORMANCE MEASUREMENTS
COUNCIL ON LOCAL RESULTS AND INNOVATION**

Otter Tail County Resolution No. 2018 - 46

WHEREAS, in 2010, the Minnesota Legislature created the Council on Local Results and Innovation; and

WHEREAS, the Council on Local Results and Innovation developed a standard set of performance measures that will aid residents, taxpayers, and state and local elected officials in determining the efficacy of counties in providing services and measure residents' opinion of those services; and

WHEREAS, benefits to Otter Tail County are outlined in M.S. 6.91 and includes eligibility for a reimbursement as set by State statute; and

WHEREAS, any county participating in the comprehensive performance measurement program is also exempt from levy limits for taxes, if levy limits are in effect; and

WHEREAS, the Otter Tail County Board has adopted and implemented at least 10 of the performance measures, as developed by the Council on Local Results and Innovation, and a system to use this information to help plan, budget, manage and evaluate programs and processes for optimal future outcomes; and

NOW THEREFORE LET IT BE RESOLVED THAT, Otter Tail County will report the results of the performance measures to its citizenry by the end of the year through publication, direct mailing, posting on the county's website, or through a public hearing at which the budget and levy will be discussed and public input allowed.

BE IT FURTHER RESOLVED THAT, Otter Tail County will submit to the Office of the State Auditor the actual results of the performance measures adopted by the County.

Motion for the foregoing Resolution was made by Commissioner Huebsch and seconded by Commissioner Rogness and upon a vote being duly taken thereon, the following voted in favor:

Commissioners Huebsch, Johnson, Lindquist and Rogness

and the following were against: None

and the following were absent: Froemming

WHEREUPON, the Resolution was declared duly passed and adopted the 22nd day of May 2018.

OTTER TAIL COUNTY BOARD OF COMMISSIONERS

Dated: May 22, 2018

By: Wayne Johnson
Wayne Johnson, Chair

Attest: John Dinsmore
John Dinsmore, Clerk

Otter Tail County
Council on Local Results and Innovation
2018 Standard Measures for Counties
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I. Public Safety: Part I and II Crime Rates¹

	2014		2015		2016		2017	
	<u>OTSO</u>	<u>FFPD</u>	<u>OTSO</u>	<u>FFPD</u>	<u>OTSO</u>	<u>FFPD</u>	<u>OTSO</u>	<u>FFPD</u>
All Other Offenses	164	140	162	170			158	143
Part II: Juvenile Offenses					22	28		
Suspicion			0	0			0	0
Vagrancy			0	0	0	0	0	0
Curfew and Loitering			0	9	0	2	0	3
Runaways			19	26	22	26	14	16
Disorderly Conduct	146	196	86	172	50	151	47	125
Liquor Laws	20	24	42	18	25	20	26	11
DUI	117	41	106	56	100	44	116	51
Family and Children	254	237	229	364	175	390	171	293
Gambling	0	0	0	1	1	0	0	0
Drug Abuse					54	72	65	62
Narcotics	48	97	39	75				
Other Sex Offenses	27	19	31	19	29	26	18	33
Prostitution	1	0	0	1	0	0	0	0
Weapons	6	9	8	9	7	4	4	6
Vandalism	133	161	-	138	111	138	94	102
Stolen Property	2	1	4	3	4	7	5	3
Embezzlement	0	0	0	0	0	0	0	0
Fraud	91	111	51	65	68	94	50	85
Forgery and Counterfeiting	5	13	3	18	8	21	7	15
Other Assaults	122	218	104	189	91	165	72	153
Part II Total	1136	1267	1007	1333	853	1287	847	1101
Human Trafficking	0	0	0	0	1	1	0	0
Arson	2	2	2	2	3	2	2	1
Motor Vehicle Theft	26	5	28	13	18	9	21	19
Larceny	226	397	194	391	206	374	197	451
Burglary	111	73	142	93	155	107	108	66
Aggravated Assault	18	34	19	22	14	21	13	16
Robbery	2	6	0	7	0	1	1	2
Rape	5	3	10	7	6	3	9	3
Manslaughter			0	0			0	0
Murder	0	0	0	0	0	1	0	1
Part I Total	390	520	395	535	403	519	351	559
Totals Part I and II Offenses	1526	1787	1402	1868	1278	1834	1198	2858

¹ Source data: Minnesota Department of Public Safety, Bureau of Criminal Apprehension's (BCA) Uniform Case Report. Note: does not include data from the County's other five cities that employ city police departments, and; in 2018, reporting system will be replaced by the National Incident Based Reporting System (NIBRS). OTSO = Otter Tail Sheriff Office FFPD = Fergus Falls Police Department

2. Public Safety: Deputy Response Time: Time it takes on top-priority calls from dispatch to the first officer on scene

- Due to the size of the county², the County has not established deputy response time parameters.
- The Sheriff’s Office assigns deputies to areas to ensure prompt response to law enforcement calls

3. Public Safety: Total number of accidents that occur on County State Aid Highways, County Roads and Un-Organized Township Roads that involve fatalities and injury: Two sources – “Towards Zero Death” reports and county records 2016-2017

Crashes in Otter Tail County

Route System	2013				2014				2015				2016			
	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total
County State Aid Hwy	3	51	110	164	1	54	84	139	2	50	100	152	2	48	77	127
County Road	0	1	6	7	0	5	6	11	0	4	2	6	0	2	5	7
Township Road	0	20	29	49	0	10	30	40	1	22	37	60	0	33	51	84
Total	3	72	145	220	1	69	120	190	3	76	139	218	2	83	133	218

Minnesota Statewide

Route System	2013				2014				2015				2016			
	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total
County State Aid Hwy	131	6,427	13,150	19,708	101	5,982	13,217	19,300	125	5,849	12,092	18,066	96	5,096	11,034	16,226
County Road	10	338	649	997	15	341	635	991	16	386	586	988	12	543	1,075	1,630
Township Road *	17	404	573	994	15	347	686	1,048	18	545	746	1,309	19	432	807	1,258
Total	158	7,169	14,372	21,699	131	6,670	14,538	21,339	159	6,780	13,424	20,363	127	6,071	12,916	19,114

* Excludes ‘Unorganized Township Roads’

4. Probation/Corrections: Percent of adult offenders with a new felony conviction within 3 years of discharge: MN Sentencing Guidelines Commission

Adult offenders who are placed on a formal, supervised probation to County Probation will be tracked for three years following their discharge to determine if they have a new Felony conviction in the State of Minnesota.

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Cases Closed	104	104	94	115
Subsequent Felony Convictions	7	9	12	3
Percentage with New Felony	6.73%	8.65%	12.77%	2.61%

5. Public Works: Hours to plow complete system during a snow event:

During a winter event we use 25 tandem trucks to clear approximately 2,350 lane miles of road in 3.5 to 5 hours. During most events the majority of the 2,350 miles are plowed and/or treated twice during our normal 8-hour day, which typically begins at 3:00 a.m.

² Geographically, Otter Tail County is the seventh (7th) largest Minnesota County. Total area is 2,225 square miles, of which 1,972 square miles are comprised of land and 252 square miles (11%) are covered by water.

6. Public Works: Average county pavement condition rating: Pavement Quality/Condition Index. Provide average rating and the rating system program/type. Example, 70 rating on the Pavement Condition Index (PCI).

- Average PCI is 68 [this represents 2017 data – the 2018 data was not available for this report]
- PCI determined by use of Mn/DOT Pavement Condition survey and ICON Pavement Management System software.

7. Public Works: Average Bridge Sufficiency Rating: County records/MN Department of Transportation

Average Bridge Sufficiency Rating for Otter Tail County bridges is 91.6.

8. Public Health/Social Services: General life expectancy: See [Institute for Health Metrics and Evaluation](#)

- Findings: Life Expectancy (life expectancy at birth (years) - 2014

<u>Gender</u>	<u>Otter Tail County</u>	<u>Minnesota</u>	<u>National</u>	<u>National Rank</u>	<u>% Change: 1980-2014</u>
Female	82.8	82.9	81.5	333	^2.8
Male	78.2	78.9	76.7	435	^7.1

9. Public Health/Social Services: Tobacco and Alcohol Use: See Robert Wood Johnson Foundation’s [County Health Rankings & Roadmaps](#)

<u>Category</u>	<u>Otter Tail County</u>	<u>Minnesota (Rank of 87 Counties)</u>	<u>Top U.S. Performers</u>
Adult Smoking	14%	15%	14%
Excessive Drinking	19%	23%	13%
Alcohol-impaired Driving Deaths	25%	33%	13%
Physical Inactivity	21%	20%	20%
Adult Obesity	30%	27%	26%

10. Public Health/Social Services: Percentage of low birth-weight births: MN Dept of Human Services or [County Health Rankings & Roadmaps](#)

<u>Category</u>	<u>Otter Tail County</u>	<u>Minnesota (Rank of 87 Counties)</u>	<u>Top U.S. Performers</u>
Low Birthweight	6%	6%	6%

11. Public Health/Social Services: Workforce participation rate among MFIP and DWP recipients: Defined as "Percent of MFIP/DWP adults working 30 or more hours per week or off cash assistance three years after baseline"; data available from MN Dept of Human Services

- Workforce participation rate among Otter Tail County’s MFIP and DWP recipients^[1]: 69.1%
- Source Data: DHS’s 2017 Annualized Self-Support Index Report: April 2016 - March

12. Public Health/Social Services: Percentage of children where there is a recurrence of maltreatment within 12 months following an intervention: County records

- 28.8% (this represents 126 of 437 children served)
- The Minnesota Department of Human Service’s Child Welfare Dashboard defines this measure somewhat differently: Maltreatment Re-reporting: Of children who had a maltreatment report in the prior year, what percentage of children had a subsequent report within 12 months. The State Performance Standard is 15.2% or less and the state average is 20.2%. Twenty-two (22) county agencies met the standard and 58 did not.

[1] MFIP stands for Minnesota Family Investment Program. DWP stands for Diversionary Work Program. In 2017, 176 Otter Tail County families (156 adults and 333 children) received the Minnesota Family Investment Program - and 20 families participated in the Diversionary Work Program.

13. Public Health/Social Services: Child Support Program Cost Effectiveness: Recommended from 2012 Steering Committee report; Available from MN Dept of Human Services

- Otter Tail County's FFY 2017 (10/01/16 to 09/30/17) cost effectiveness was 3.85%, i.e., for every \$1.00 expended, they collected \$3.85 in child support from non-custodial parents. These funds were redirected to the children of two-household families.

14. Public Health/Social Services: Per Capita Cost Report

- In 2016, Otter Tail County's human services comparative per capita cost was ranked 36th of 87 counties. Otter Tail County's per capita cost was \$2,529. Otter Tail County's levy funds portion of this per capita cost was \$138 or 5.4% of the total overall costs. In other words, for every \$100.00 spent on health and human service programs, the county expends \$5.40 of county funds and county residents receive an additional \$94.60 of state & federal funds
- In 2016, Otter Tail County's health and human service expenditures totaled \$146,669,535. Of that amount, \$70,576,856 was federally funded, \$66,631,792 was state funded, \$8,029,210 was county funded.
- The Per Capita Ranking lists a county's "Total" human services costs per capita ranking. The per capita county cost is the portion of total costs paid by the county (not funded by federal, state, or miscellaneous revenues).

15. Property Records, Valuation, Assessment: Level of assessment ratio

- Otter Tail County's 2018 median sales ratios did fall within the 90%-105% range for all three types of assessment ratios utilized by the Minnesota Department of Revenue. The Commissioner of Revenue indicating Otter Tail County was compliant and "No Changes" were mandated.
- Of the three types of assessment ratios utilized by the Minnesota Department of Revenue (DOR), our ratios were:
 - Residential (Property Type 91): 93.64% on 944 sales
 - Commercial/Industrial Properties (Property Type 6): 94.2% on 34 sales
 - Agricultural & Rural Lands (Property Type 93 – 34.5 or more acres): 98.68% on 84 sales

16. Property Records, Valuation, Assessment: Turn-around time: Recording/indexing/returning real estate documents

- (Data was not available at the time of this report. We will update and post this information upon receipt)

17. Elections: Accuracy of post-election audit

100% accuracy based on our most recent data collected via our Post Election Review Worksheets, State General Elections, on Tuesday, November 8, 2016

Note – the next post-election audit will be conducted in November of 2018.

18. Veterans Services: Veterans Services: Dollars brought into county for veterans, dependents and survivors Federal and State Expenditures

- Federal Expenditures: FY2015 (07/01/15 through 06/30/16), Otter Tail County's veteran population was estimated to be 4,985. Federal funds expended totaled \$43.70 million, including: \$21.69 million – VA medical Care; \$20.82 million – Compensation & Pension; \$793,000.00 Education/Vocational Rehabilitation; \$400,00.00 Insurance and Indemnities.
- State Expenditures: CY2017 (01/01/17 through 12/31/2017), the MN Department of Veterans Affairs' State Soldiers Assistance Program (SSAP) allocated \$83,842.00 to eligible veterans and dependents.

19. Veterans Services: Percentage of veterans receiving federal benefits

- FY 2016 (07/01/15 through 06/30/16) Otter Tail County veteran population was estimated to be 4,985. A summary of Expenditures by State indicates 2,345 “unique patients” were served. Based on this data 47% of our county veterans received some type of federal benefits.
- FY 2016, Minnesota’s veteran population was estimated at 337,362. A summary of Expenditures by State indicates 118,886 “Unique Patients” were served. Based on this data, an average 35% of all Minnesota county veterans received some type of federal benefits.

20. Parks, Libraries: Number of annual visits per 1,000 residents

- In CY2017, the number of guests who signed the guest book at Phelps Mill Park (the county’s only county-run park) was 3,882. Based on our county population of 58,001, the annual visit ratio per 1,000 residents is 66.9.

21. Budget, Financial: Bond rating

S&P Global Ratings has assigned its 'AA+' long-term rating and ‘AA’ underlying rating to Otter Tail County, Minn.'s series 2018A general obligation (GO) waste disposal revenue bonds. At the same time, S&P Global Rating affirmed its ‘AA’ underlying rating on the County’s GO bonds outstanding. The outlook on all rating is stable.

22. Budget, Financial: Debt service levy per capita; outstanding debt per capita

- The Pay 2018 debt service levy per capita is \$23.38 (Pay 2018 Levy - \$1,363,865/58,329 - most recent estimate). The Pay 2018 debt service levy remained relatively stable when compared to the 2017 debt service levy.
- The outstanding debt per capita as of December 31, 2017 is the following:
 - Outstanding debt requiring county levy: $\$9,905,000/58,329 = \169.81
 - Outstanding debt paid by other revenues sources: $\$4,020,000/58,329 = \68.92
 - Outstanding debt (issues by Otter Tail County, but technically the responsibility of the joint powers group) paid by other revenues: $\$26,500,000/58,329 = \437.18
 - Total Outstanding Debt Per Capita as of 12/31/2017: \$675.91. A decrease of \$53.73 Per Capita from 12/31/2016.

23. Environmental: Recycling percentage Available in the SCORE report³

- Otter Tail County’s calculated recycling percentage⁴ for:
 - 2016 was 66%.
 - 2017 was 60%

24. Environmental: Amount of hazardous household waste and electronics collected – 2016

Removed from Waste Stream (in pounds)	2016	2017
Household Hazardous Waste	161,898	147,901
Electronics	281,568	460,540
Appliances	464,280	470,600

³ Recycling percentages are no longer available on the SCORE Report

⁴ Household hazardous waste, electronics and appliances are not factored in when calculating the county recycling rate.

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Motion for the foregoing Resolution was made by Commissioner Huebsch and seconded by Commissioner Rogness and upon a vote being duly taken thereon, the following voted in favor:

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and the following were against: None

and the following were absent: Froemming

WHEREUPON, the Resolution was declared duly passed and adopted the 22nd day of May 2018.

OTTER TAIL COUNTY BOARD OF COMMISSIONERS

Dated: May 22, 2018

By: Wayne Johnson
Wayne Johnson, Chair

Attest: John Dinsmore
John Dinsmore, Clerk

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and the following were against: None

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OTTER TAIL COUNTY BOARD OF COMMISSIONERS Dated: _____

By: _____
Wayne Johnson, Chair

Attest: _____
John Dinsmore, Clerk

Otter Tail County Council on Local Results and Innovation 2018 Standard Measures for Counties

Appendix: What is the Performance Measurement Program?

The Program

In 2010, the Legislature created the [Council on Local Results and Innovation](#). In February 2011, the Council released a standard set of ten performance measures for counties and ten performance measures for cities that will aid residents, taxpayers, and state and local elected officials in determining the efficacy of counties and cities in providing services and measure residents' opinions of those services. In February of 2012, the Council created a comprehensive performance measurement system for cities and counties to implement. In 2013, the Council revised the performance measures and clarified the system requirements to increase participation in the program.

Participation by Cities and Counties

Participation in the standard measures program by a city or a county is voluntary. Counties and cities that choose to participate in the standard measures program must officially adopt and implement the ten minimum performance measures and system developed by the Council.

Benefits

A county or city that elects to participate in the standard measures/performance measurement program is eligible for a reimbursement of \$0.14 per capita, not to exceed \$25,000 and is also exempt from levy limits under sections [275.70](#) to [275.74](#) for taxes payable in the following calendar year, if levy limits are in effect. However, participation in the standard measures/performance measurement program does not exempt a county or city from the new 2013 property tax levy limits, which are found in a different section of law.

Reporting Requirements

In order to receive the per capita reimbursement and levy limit exemption, counties and cities must: File a report with the Office of the State Auditor by **July 1**. This report will consist of:

- 1) A **resolution** approved by the city council or county board declaring that:
 - The city/county has adopted and implemented the minimum 10 performance measures from each applicable service category and the system developed by the Council on Local Results and Innovation (PDF format).
 - The city/county will report the results of the measures to its residents before the end of the calendar year through publication, direct mailing, posting on the entity's website, or through a public hearing at which the budget and levy will be discussed and public input allowed (PDF format).

- 2) A **document** showing the actual results of the performance measures adopted by the city/county (PDF format).