

**STATEWIDE PERFORMANCE
MEASUREMENTS COUNCIL ON LOCAL
RESULTS AND INNOVATION**

Otter Tail County Resolution No. 2019 - 47

WHEREAS, in 2010, the Minnesota Legislature created the Council on Local Results and Innovation; and

WHEREAS, the Council on Local Results and Innovation developed a standard set of performance measures that will aid residents, taxpayers, and state and local elected officials in determining the efficacy of counties in providing services and measure residents' opinion of those services; and

WHEREAS, benefits to Otter Tail County for participation in the Minnesota Council on Local Results and Innovation's comprehensive performance measurement program are outlined in M.S. 6.91 and includes eligibility for a reimbursement as set by State statute; and

WHEREAS, any county participating in the comprehensive performance measurement program is also exempt from levy limits for taxes, if levy limits are in effect; and

WHEREAS, the Otter Tail County Board has adopted and implemented at least 10 of the performance measures, as developed by the Council on Local Results and Innovation, and a system to use this information to help plan, budget, manage and evaluate programs and processes for optimal future outcomes.

NOW THEREFORE LET IT BE RESOLVED THAT, Otter Tail County will continue to report the results of the performance measures to its citizenry by the end of the year through publication, direct mailing, posting on the County's website, or through a public hearing at which the budget and levy will be discussed and public input allowed.

BE IT FURTHER RESOLVED THAT, Otter Tail County will submit to the Office of the State Auditor the actual results of the performance measures adopted by the County.

Motion for the foregoing Resolution was made by Commissioner Rogness and seconded by Commissioner Johnson and upon a vote being duly taken thereon, the following voted in favor:

Commissioners Huebsch, Johnson, Lindquist, Murphy and Rogness,

and the following were against: (None)

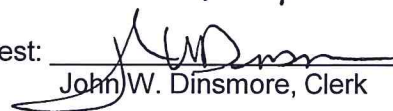
and the following were absent: (None)

WHEREUPON, the Resolution was declared duly passed and adopted the 21st day of May 2019.

OTTER TAIL COUNTY BOARD OF COMMISSIONERS

Dated: 05/21/19

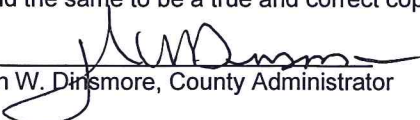
By: 
Douglas A. Huebsch, Chair

Attest: 
John W. Dinsmore, Clerk

STATE OF MINNESOTA)

COUNTY OF OTTER TAIL)

I, John Dinsmore, County Administrator for the County of Otter Tail, State of Minnesota, do hereby certify that I have compared the foregoing copy of a resolution with the original minutes of the proceedings of the Board of County Commissioners, Otter Tail County, Minnesota, at their session held on the 21st day of May 2019, now on file in the County Administrator's office, and have found the same to be a true and correct copy thereof.


John W. Dinsmore, County Administrator

Otter Tail County
Council on Local Results and Innovation
2019 Standard Measures for Counties
Table of Contents

	<u>Page(s)</u>
<input type="checkbox"/> Public Safety	
1. Part I and II Crime Rates.....	2
2. Deputy Response Time.....	3
3. Total number of accidents that occur on CSAH/County/Township Roads.....	3
<input type="checkbox"/> Probation/Corrections	
4. % of adult offenders with a new felony conviction within 3 years.....	3
<input type="checkbox"/> Public Works	
5. Hours to plow complete system during a snow event.....	3
6. Average county pavement condition rating.....	4
7. Average Bridge Sufficiency Rating.....	4
<input type="checkbox"/> Public Health/Social Services	
8. General life expectancy.....	4
9. Tobacco and Alcohol Use.....	4
10. Percentage of low birth-weight births.....	4
11. Workforce participation rate among MFIP and DWP recipients.....	4
12. % of children - recurrence of maltreatment within 12 months.....	4
13. Child Support Program Cost Effectiveness.....	5
14. Per Capita Cost Report.....	5
<input type="checkbox"/> Property Records, Valuation, Assessment	
15. Level of assessment ratio.....	5
16. Turn-around time: Recording/indexing/returning real estate documents.....	5
<input type="checkbox"/> Elections	
17. Accuracy of post-election audit.....	5
<input type="checkbox"/> Veterans Services	
18. Dollars brought into county for veterans' benefits Federal and State dollars.....	5
19. Percentage of veterans receiving federal benefits.....	6
<input type="checkbox"/> Parks, Libraries	
20. Number of annual visits per 1,000 residents.....	6
<input type="checkbox"/> Budget, Financial	
21. Bond rating.....	6
22. Debt service levy per capita; outstanding debt per capita.....	6
<input type="checkbox"/> Environmental	
23. Recycling percentage Available in the SCORE report.....	6
24. Amount of hazardous household waste and electronics collected.....	6
<input type="checkbox"/> Appendices:	
o Otter Tail County Resolution No. 2019 – __: Statewide Performance Measures.....	7
o Overview of the Council on Local Results and Innovation.....	8

1. Public Safety: Part I and II Crime Rates¹ (COMPLETED)

	2015		2016		2017		2018		Other ²
	OTSO	FFPD	OTSO	FFPD	OTSO	FFPD	OTSO	FFPD	
All Other Offenses	162	170			158	143	102	84	24
Part II: Juvenile Offenses			22	28					
Suspicion	0	0			0	0	0	0	0
Vagrancy	0	0	0	0	0	0	0	0	0
Curfew and Loitering	0	9	0	2	0	3	0	0	0
Runaways	19	26	22	26	14	16	0	0	0
Disorderly Conduct	86	172	50	151	47	125	12	32	11
Liquor Laws	42	18	25	20	26	11	23	16	2
DUI	106	56	100	44	116	51	131	37	18
Family and Children	229	364	175	390	171	293	3	0	1
Gambling	0	1	1	0	0	0	0	0	0
Drug Abuse			54	72	65	62	103	54	10
Narcotics	39	75							
Other Sex Offenses	31	19	29	26	18	33	14	17	3
Prostitution	0	1	0	0	0	0	0	0	0
Weapons	8	9	7	4	4	6	13	7	2
Vandalism	-	138	111	138	94	102	35	171	4
Stolen Property	4	3	4	7	5	3	1	5	2
Embezzlement	0	0	0	0	0	0	0	0	0
Fraud	51	65	68	94	50	85	44	64	8
Forgery and Counterfeiting	3	18	8	21	7	15	6	14	2
Other Assaults	104	189	91	165	72	153	50	107	25
Part II Total	1007	1333	853	1287	847	1101	537	608	112
Human Trafficking	0	0	1	1	0	0	0	0	0
Arson	2	2	3	2	2	1	0	0	0
Motor Vehicle Theft	28	13	18	9	21	19	40	28	6
Larceny	194	391	206	374	197	451	136	393	20
Burglary	142	93	155	107	108	66	74	70	9
Aggravated Assault	19	22	14	21	13	16	15	19	6
Robbery	0	7	0	1	1	2	0	1	1
Rape	10	7	6	3	9	3	23	22	6
Manslaughter	0	0			0	0	1	0	1
Murder	0	0	0	1	0	1	1	1	0
Part I Total	395	535	403	519	351	559	290	534	49
Totals Part I and II Offenses	1402	1868	1278	1834	1198	1660	827	1,142	161

¹ Source data: Minnesota Department of Public Safety, Bureau of Criminal Apprehension's (BCA) Uniform Case Report. Note: does not include data from the County's other five cities that employ city police departments, and; in 2018, reporting system will be replaced by the National Incident Based Reporting System (NIBRS). OTSO = Otter Tail Sheriff Office FFPD = Fergus Falls Police Department

² The 2018 column, "Other", includes reports from: Perham, Parkers Prairie, New York Mills, Battle Lake, Henning and Pelican Rapids Police Departments.

2. Public Safety: Deputy Response Time: Time it takes on top-priority calls from dispatch to the first officer on scene (NEEDS UPDATING)

- Due to the size of the county³, the County has not established deputy response time parameters.
- The Sheriff’s Office assigns deputies to areas to ensure prompt response to law enforcement calls

3. Public Safety: Total number of accidents that occur on County State Aid Highways, County Roads and Un-Organized Township Roads that involve fatalities and injury: Two sources – “Towards Zero Death” reports and county records 2016-2017 (COMPLETED)

Crashes in Otter Tail County

Route System	2014				2015				2016				2017			
	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total
County State Aid Hwy	1	54	84	139	2	50	100	152	2	48	77	127	1	55	99	155
County Road	0	5	6	11	0	4	2	6	0	2	5	7	0	5	4	9
Township Road	0	10	30	40	1	22	37	60	0	33	51	84	1	24	43	68
Total	1	69	120	190	3	76	139	218	2	83	133	218	2	84	146	232

Minnesota Statewide

Route System	2014				2015				2016				2017			
	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total	Fatal Crash	Injury Crash	PDO Crash	Total
County State Aid Hwy	101	5,982	13,217	19,300	125	5,849	12,092	18,066	96	5,096	11,034	16,226	92	5,095	10,632	15,819
County Road	15	341	635	991	16	386	586	988	12	543	1,075	1,630	16	471	954	1,441
Township Road *	15	347	686	1,048	18	545	746	1,309	19	432	807	1,258	18	475	820	1,313
Total	131	6,670	14,538	21,339	159	6,780	13,424	20,363	127	6,071	12,916	19,114	126	6,041	12,406	18,573

* Excludes ‘Unorganized Township Roads’

4. Probation/Corrections: Percent of adult offenders with a new felony conviction within 3 years of discharge: MN Sentencing Guidelines Commission (COMPLETED)

Adult offenders who are placed on a formal, supervised probation to County Probation will be tracked for three years following their discharge to determine if they have a new Felony conviction in the State of Minnesota.

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Cases Closed	104	104	94	115	165
Subsequent Felony Convictions	7	9	12	3	11
Percentage with New Felony	6.73%	8.65%	12.77%	2.61%	6.67%

5. Public Works: Hours to plow complete system during a snow event:

During the 2018-2019 winter, we used 25 tandem trucks to clear approximately 2,350 lane miles of road in 3.5 to 5 hours. During most events the majority of the 2,350 miles are plowed and/or treated twice during our normal 8-hour day, which typically begins at 3:00 a.m.

³ Geographically, Otter Tail County is the seventh (7th) largest Minnesota County. Total area is 2,225 square miles, of which 1,972 square miles are comprised of land and 252 square miles (11%) are covered by water.

6. Public Works: Average county pavement condition rating: Pavement Quality/Condition Index. Provide average rating and the rating system program/type. Example, 70 rating on the Pavement Condition Index (PCI).

- Average PCI is 68 [*this represents 2017 data – the 2018 data was not available for this report*]
- PCI determined by use of Mn/DOT Pavement Condition survey and ICON Pavement Management System software.

7. Public Works: Average Bridge Sufficiency Rating: County records/MN Department of Transportation

Average Bridge Sufficiency Rating for Otter Tail County bridges in 2017 was 91.6.

8. Public Health/Social Services: General life expectancy: See [Institute for Health Metrics and Evaluation](#)

- Findings: Life Expectancy (life expectancy at birth (years) - 2014

<u>Gender</u>	<u>Otter Tail County</u>	<u>Minnesota</u>	<u>National</u>	<u>National Rank</u>	<u>% Change: 1980-2014</u>
Female	82.8	82.9	81.5	333	^2.8
Male	78.2	78.9	76.7	435	^7.1

9. Public Health/Social Services: Tobacco and Alcohol Use: See Robert Wood Johnson Foundation’s [County Health Rankings & Roadmaps](#)

	<u>Otter Tail County</u>	<u>Minnesota (Rank of 87 Counties)</u>	<u>Top U.S. Performers</u>
Adult Smoking	14%	15%	14%
Excessive Drinking	19%	23%	13%
Alcohol-impaired Driving Deaths	14%	29%	13%
Physical Inactivity	20%	19%	19%
Adult Obesity	31%	28%	26%

10. Public Health/Social Services: Percentage of low birth-weight births: MN Dept of Human Services or [County Health Rankings & Roadmaps](#)

	<u>Otter Tail County</u>	<u>Minnesota (Rank of 87 Counties)</u>	<u>Top U.S. Performers</u>
Low Birthweight	5 %	7%	6%

11. Public Health/Social Services: Workforce Self-Support Index among MFIP and DWP recipients: Defined as "Percent of MFIP/DWP adults working 30 or more hours per week or off cash assistance three years after baseline"; data available from MN Dept of Human Services

- Self-Support Index among Otter Tail County’s MFIP and DWP recipients^[1]: **69.93%**
- Source Data: DHS’s 2018 Annualized Self-Support Index Report: April 2017 – March 2018

12. Public Health/Social Services: In 2018, the percentage of children where there was a recurrence of maltreatment within 12 months following an intervention

- 27% (this represents 127 of 459 children served)
- The Minnesota Department of Human Service’s Child Welfare Dashboard defines this measure somewhat differently: Maltreatment Re-reporting: Of children who had a maltreatment report in the prior year, what percentage of children had a subsequent report within 12 months. The State Performance Standard is 15.2% or less and the state average is 20.2%. Twenty-three (23) county agencies met the standard and 57 did not.

^[1] MFIP stands for Minnesota Family Investment Program. DWP stands for Diversionary Work Program. In 2017, 176 Otter Tail County families (156 adults and 333 children) received the Minnesota Family Investment Program - and 20 families participated in the Diversionary Work Program.

13. Public Health/Social Services: Child Support Program Cost Effectiveness: Recommended from 2012 Steering Committee report; Available from MN Dept of Human Services

- Otter Tail County's FFY 2018 (10/01/17 to 09/30/18) cost effectiveness was 3.85%, i.e., for every \$1.00 expended, they collected \$3.85 in child support from non-custodial parents. These funds were redirected to the children living with the custodial household family

14. Public Health/Social Services: Per Capita Cost Report

- In 2017, Otter Tail County's human services comparative per capita cost was ranked 39th of 87 counties. Otter Tail County's per capita cost was \$2,665. Otter Tail County's levy funds portion of this per capita cost was \$149 or 5.45% of the total overall costs. In other words, for every \$100.00 spent on health and human service programs, the county expends \$5.45 of county funds and county residents receive an additional \$94.55 of state & federal funds
- In 2017, Otter Tail County's health and human service expenditures totaled \$155,450,389. Of that amount, \$74,476,302 was federally funded, \$71,025,878 was state funded, \$8,696,110 was county funded.
- The Per Capita Ranking lists a county's "Total" human services costs per capita ranking. The per capita county cost is the portion of total costs paid by the county (not funded by federal, state, or miscellaneous revenues).

15. Property Records, Valuation, Assessment: Level of assessment ratio

- Otter Tail County's 2019 median sales ratios did fall within the 90%-105% range for all three types of assessment ratios utilized by the Minnesota Department of Revenue. The Commissioner of Revenue indicating Otter Tail County was compliant and "No Changes" were mandated.
- Of the three types of assessment ratios utilized by the Minnesota Department of Revenue (DOR), our ratios were:
 - Residential (Property Type 91): 93.96% on 950 sales
 - Commercial/Industrial Properties (Property Type 6): 92.15% on 27 sales
 - Agricultural & Rural Lands (Property Type 93 – 34.5 or more acres): 98.14% on 67 sales

16. Property Records, Valuation, Assessment: Turn-around time: Recording/indexing/returning real estate documents

- MS357.182, Subd 3 states: For calendar year 2011 and thereafter, the maximum time allowed for completion of the recording process for documents presented in recordable form will be ten business days. Instruments recorded electronically must be returned no later than five business days after receipt by the county in a recordable format. MS357.182, Subd 4 states: for calendar year 2010 and later years, at least 90 percent of all recordable instruments must be recorded and returned in compliance with the recording requirements. In 2018-2019, Otter Tail County's turn-around time for land documents, including land transfers, has been 3 days or less.

17. Elections: Accuracy of post-election audit

100% accuracy based on our most recent data collected via our Post Election Review Worksheets, State General Elections, on Tuesday, November 6, 2018.

Note – the next post-election audit will be conducted in November 2020.

18. Veterans Services: Veterans Services: Dollars brought into county for veterans, dependents and survivors Federal and State Expenditures

- Federal Expenditures: FY2018 (07/01/17 through 06/30/18), Otter Tail County's veteran population is estimated to be 4645. Federal funds expended totaled \$43.95 million, including: \$23.93 million – VA medical Care; \$19.17 million – Compensation & Pension; \$517,000.00 Education/Vocational Rehabilitation; \$345,000.00 Insurance and Indemnities. Otter Tail County ranks 13th in Federal Expenditures in the state, given the 7 Metro Counties. Otter Tail County Ranks 11th in outstate MN
- State Expenditures: CY2018 (01/01/18 through 12/31/2018), the MN Department of Veterans Affairs' State Soldiers Assistance Program (SSAP) allocated \$50,089.00 to eligible veterans and dependents. Otter Tail County ranks 12th in these State expenditures, given the 7 Metro Counties. Otter Tail County ranks 5th in outstate Minnesota.

19. Veterans Services: Percentage of veterans receiving federal benefits

- FY 2018 (07/01/18 through 06/30/18) Otter Tail County veteran population was estimated to be 4,645. A summary of Expenditures by State indicates 2,271 “unique patients” were served. Based on this data near 49% of our county veterans received some type of federal benefits.
- FY 2018, Minnesota’s veteran population was estimated at 318,062. A summary of Expenditures by State indicates 120,334 “Unique Patients” were served. Based on this data, an average 37% of all Minnesota county veterans received some type of federal benefits.

20. Parks, Libraries: Number of annual visits per 1,000 residents

- In CY2017, the number of guests who signed the guest book at Phelps Mill Park (the county’s only county-run park) was 3,882. Based on our county population of 58,001, the annual visit ratio per 1,000 residents is 66.9.

21. Budget, Financial: Bond rating

S&P Global Ratings has assigned its 'AA' long-term rating to Otter Tail County, Minn.'s series 2019A general obligation (GO) capital improvement bonds. At the same time, S&P Global Ratings affirmed its ‘AA’ underlying rating on the County’s GO bonds outstanding. The outlook on all rating is stable.

22. Budget, Financial: Debt service levy per capita; outstanding debt per capita

- The Pay 2019 debt service levy per capita is \$19.87 (Pay 2019 Levy - \$1,158,993/58,329 - most recent estimate). The Pay 2019 debt service levy decreased approximately \$200,000 when compared to the 2018 debt service levy.
- The outstanding debt per capita as of December 31, 2018 is the following:
 - Outstanding debt requiring county levy: $\$8,800,000/58,329 = \150.87
 - Outstanding debt paid by other revenues sources: $\$3,540,000/58,329 = \60.69
 - Outstanding debt (issues by Otter Tail County, but technically the responsibility of the joint powers group) paid by other revenues: $\$25,445,000/58,329 = \436.23
 - Total Outstanding Debt Per Capita as of 12/31/2018: \$647.79. A decrease of \$28.12 Per Capita from 12/31/2017.

23. Environmental: Recycling percentage Available in the SCORE report⁴

- Otter Tail County’s calculated recycling percentage⁵ for:
 - 2016 was 66%.
 - 2017 was 60%.
 - 2018 was 69%.

24. Environmental: Amount of hazardous household waste and electronics collected – 2016 to 2018

Removed from Waste Stream (in pounds)	2016	2017	2018
Household Hazardous Waste	161,898	147,901	
Electronics	281,568	460,540	
Appliances	464,280	470,600	

⁴ Recycling percentages are no longer available on the SCORE Report

⁵ Household hazardous waste, electronics and appliances are not factored in when calculating the county recycling rate.